

Annual PREA Report Federal Bureau of Prisons



Calendar Year 2025

The Prison Rape Elimination Act of 2003 (PREA; Public Law 108-79) was enacted to address sexual abuse in prison and jails. In addition to setting mandatory standards for the detection, prevention, and punishment of sexual abuse in prisons, PREA requires all correctional facilities to collect, and report detailed information regarding incidents of inmate sexual victimization.

The Federal Bureau of Prisons (FBOP) initially published internal policy on August 20, 2012, implementing the PREA regulations promulgated by the Attorney General. The policy was most recently updated on March 19, 2026, and emphasizes zero tolerance for sexual abuse or harassment by staff or inmates in the FBOP. The FBOP's National and Regional PREA Coordinators and institution PREA Compliance Managers oversee agency implementation of the law, regulations, and FBOP policy. The agency provides initial PREA training for all new staff, additional training for all staff annually and specialized training for staff with specific PREA responsibilities.

FBOP Program Statement 5333.01, *Sexually Abusive Behavior Prevention and Intervention Program Manual*, delineates specific data monitoring and collection requirements as outlined by PREA standards 115.87 and 115.88 (see below). This report summarizes the FBOP's data collection for calendar year 2025 and includes the information provided to the Bureau of Justice Statistics (BJS) as required by PREA.

§115.87 DATA COLLECTION

- (a) The agency shall collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions.
- (b) The agency shall aggregate the incident-based sexual abuse data at least annually.
- (c) The incident-based data collected shall include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice.
- (d) The agency shall maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews.
- (e) The agency also shall obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates.
- (f) Upon request, the agency shall provide all such data from the previous calendar year to the Department of Justice no later than June 30.

§115.88 DATA REVIEW FOR CORRECTIVE ACTION

- (a) The agency shall review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by:
 - (1) Identifying problem areas;
 - (2) Taking corrective action on an ongoing basis;
 - (3) Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.
- (b) Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of the agency's progress in addressing sexual abuse.
- (c) The agency's report shall be approved by the agency head and made readily available to the public through its Website or, if it does not have one, through other means.
- (d) The agency may redact specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility, but must indicate the nature of the material redacted.

- I. **Scope of Assessment:** This report provides a review of the incident-based and aggregate data collected for calendar year (CY) 2025 from 120 FBOP institutions and 155 Residential Reentry Centers (RRC). Residential Reentry Centers provide post-release housing and reentry services to former inmates. Data are examined for trends and shared characteristics when possible. This report includes comparisons to data from the CY2024 report.

- II. **Overview of Data:** During the CY2025 data collection period, 107 FBOP facilities and 8 RRC facilities had at least one sexual abuse allegation. There were 758 total allegations of sexually abusive behavior in which the alleged perpetrator was another inmate; 744 occurred at FBOP facilities, and 14 at RRCs. Thirty-five of those allegations became substantiated cases, meaning the investigation found there was sufficient evidence to say it occurred. The following table presents the allegation details individually by facility and is aggregated by security level.

Sexually Abusive Behavior Data for Allegations with Inmate Perpetrators

Minimum Security Facilities		
Facility	Allegations	Substantiated
ALDERSON FPC (F)	1	0
BRYAN FPC (F)	8	2
DULUTH FPC	0	0
MONTGOMERY FPC	0	0
MORGANTOWN FPC	0	0
PENSACOLA FPC (closed in 2025)	0	0
YANKTON FPC	0	0
Total	9	2

Low Security Facilities		
Facility	Allegations	Substantiated
ALICEVILLE FCI (F)	12	0
ALLENWOOD LOW FCI	3	0
ASHLAND FCI	2	0
ATLANTA FCI	5	0
BASTROP FCI	3	0
BEAUMONT LOW FCI	3	0
BIG SPRING FCI	1	0
BUTNER LOW FCI	3	1
COLEMAN LOW FCI	1	1
DANBURY FCI	19	2
ELKTON FCI	4	0
ENGLEWOOD FCI	11	1
ESTILL FCI	1	0
FORREST CITY FCI	7	0
FORT DIX FCI	6	0
LA TUNA FCI	2	1
LOMPOC FCI	1	1
LOMPOC II FCI	3	0
LORETTO FCI	1	0
MEMPHIS FCI	3	0
MIAMI FCI	0	0

Low Security Facilities (continued)		
Facility	Allegations	Substantiated
MILAN FCI	13	0
OAKDALE I FCI	0	0
OAKDALE II FCI	2	0
OXFORD FCI	6	0
PETERSBURG FCI	0	0
SAFFORD FCI	2	0
SANDSTONE FCI	2	0
SEAGOVILLE FCI	10	3
TALLAHASSEE FCI (F)	7	0
TERMINAL ISLAND FCI	4	0
TEXARKANA FCI	0	0
THOMSON FCI	5	0
WASECA FCI (F)	6	1
YAZOO CITY LOW FCI	2	0
YAZOO CITY LOW II FCI	0	0
Total	150	10

Medium Security Facilities		
Facility	Allegations	Substantiated
ALLENWOOD MED FCI	3	0
BEAUMONT MED FCI	2	0
BECKLEY FCI	5	0
BENNETTSVILLE FCI	2	0
BERLIN FCI	3	0
BUTNER MED I FCI	13	0
BUTNER MED II FCI	15	1
COLEMAN MED FCI	7	2
CUMBERLAND FCI	6	0
EDGEFIELD FCI	2	0
EL RENO FCI	8	0
FAIRTON FCI	4	1
FLORENCE FCI	5	0
FORREST CITY MED FCI	7	0
GILMER FCI	6	0
GREENVILLE FCI	8	0
HAZELTON FCI	12	0
HERLONG FCI	0	0
JESUP FCI	31	3
LEAVENWORTH USP	11	0
LEWISBURG USP	3	1
MANCHESTER FCI	0	0
MARIANNA FCI	13	1
MARION USP	7	0
MCDOWELL FCI	2	0
MCKEAN FCI	6	0
MENDOTA FCI	3	0
OTISVILLE FCI	11	0
PEKIN FCI	13	2
PETERSBURG MED FCI	18	1
PHOENIX FCI	3	0
POLLOCK MED FCI	5	0
RAY BROOK FCI	1	0
SCHUYLKILL FCI	1	0
SHERIDAN FCI	15	0
TALLADEGA FCI	9	1

Medium Security Facilities (continued)		
Facility	Allegations	Substantiated
TERRE HAUTE FCI	3	0
THREE RIVERS FCI	2	0
TUCSON FCI	3	0
VICTORVILLE MED I FCI	5	0
VICTORVILLE MED II FCI	5	1
WILLIAMSBURG FCI	9	0
YAZOO CITY MED FCI	9	0
Total	296	14

High Security Facilities		
Facility	Allegations	Substantiated
ALLENWOOD USP	2	0
ATWATER USP	13	0
BEAUMONT USP	2	0
BIG SANDY USP	9	0
CANAAN USP	12	0
COLEMAN I USP	2	0
COLEMAN II USP	11	1
FLORENCE ADMAX USP	1	0
FLORENCE HIGH USP	6	0
HAZELTON USP	14	0
LEE USP	5	0
MCCREARY USP	8	0
POLLOCK USP	12	0
TERRE HAUTE USP	16	0
TUCSON USP	15	1
VICTORVILLE USP	7	0
Total	135	2

Administrative Level Facilities		
Facility	Allegations	Substantiated
BROOKLYN MDC	22	0
BUTNER FMC	8	0
CARSWELL FMC (F)	26	1
CHICAGO MCC	4	0
DEVENS FMC	12	0
FORT WORTH FMC	11	0
GUAYNABO MDC	6	0
HONOLULU FDC	3	0
HOUSTON FDC	3	0
LEXINGTON FMC	4	0
LOS ANGELES MDC	1	1
MIAMI FDC	8	0
OKLAHOMA CITY FTC	22	2
PHILADELPHIA FDC	7	0
ROCHESTER FMC	0	0
SAN DIEGO MCC	2	0
SEATAC FDC	8	0
SPRINGFIELD USMCFP	7	1
Total	154	5

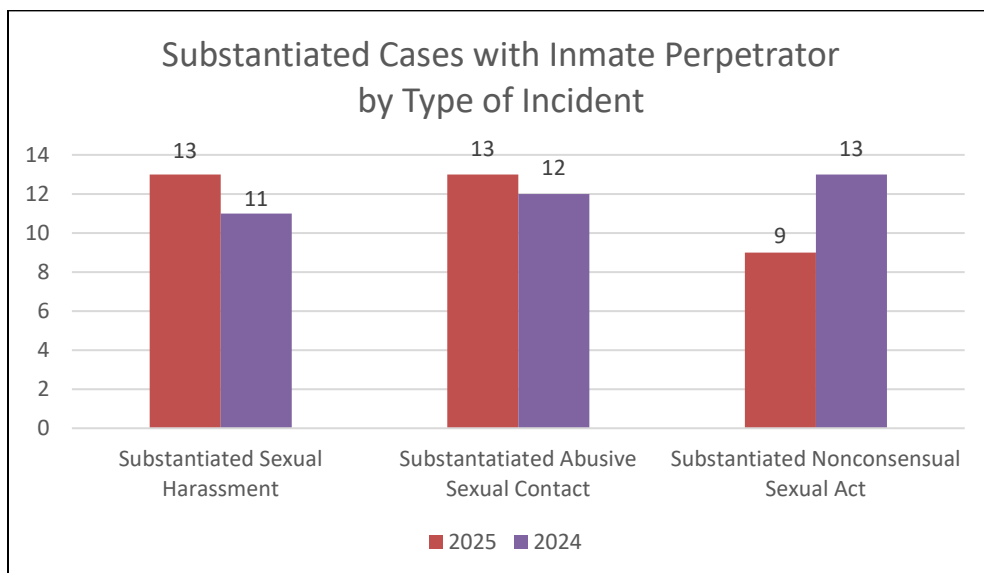
Residential Reentry Centers (RRC)		
Facility	Allegations	Substantiated
RRM Cincinnati	2	1
RRM Dallas	4	0
RRM Detroit	2	0
RRM Kansas City	1	1
RRM Long Beach	2	0
RRM Savannah	1	0
RRM Seattle	1	0
RRM Tampa	1	0
Total	14	2
Grand Total	758	35

Key/Notes:

- (F) = Female Institution
- Minimum security level facilities are stand-alone camps; if an institution has a satellite camp or low, the reporting numbers are included with the main institution.
- Individual RRCs are included only if there was an inmate against an inmate allegation in CY2025.
- RRC totals are for victims who are in FBOP jurisdiction, not other residents of the RRC (i.e., inmate in state facilities)

III. Incident-Based Assessment for Substantiated Cases with Inmate Perpetrators: The FBOP classifies sexually abusive behavior into three categories—sexual harassment, abusive sexual contact, and nonconsensual sexual act—which follow previous BJS definitions. *Sexual harassment* is repeated or unwelcome sexual advances, verbal comments, or gestures of sexual or derogatory nature. *Abusive sexual contact* is nonconsensual touching of breast, buttocks, thigh, or groin area. *Nonconsensual sex act* involves contact between the mouth and genitals or penetration, however slight. In 2023, BJS began combining abusive sexual contact and nonconsensual sex act into one category (sexual abuse). Though FBOP continues to use the three separate definitions to identify the difference in incidents, the data is combined and reported to BJS using their two categories of sexual abuse and sexual harassment.

During CY2025, there were 33 substantiated cases in which an incarcerated individual committed sexual abuse or harassment against another incarcerated individual in FBOP facilities and 2 substantiated cases in the RRCs. Of the 33 substantiated cases, sexual harassment cases increased in CY2025 with 13 cases versus 11 in CY2024. There was also a small increase in the number of substantiated cases for abusive sexual contact; 13 in CY2025, up from 12 in CY2024. However, the number of substantiated nonconsensual sexual acts decreased in CY2025 (9 compared to 13 in CY2024). Most instances of sexually abusive behavior occurred at male facilities; with only 4 occurring at female institutions.



Provided below is specific information on the type of incident, location, and details of the 35 substantiated cases, arranged alphabetically by institution name, with RRC cases listed last.

FPC Bryan (Minimum Security, Female)

Type of Incident: Abusive Sexual Contact
 Location: Recreation Program Area
 Details: The White female perpetrator was found to have touched the White female victim’s chest and thighs without consent. The perpetrator denied the allegations. Closed circuit television (CCTV) evidence and multiple witnesses corroborated the victim’s report.

FPC Bryan (Minimum Security, Female)

Type of Incident: Sexual Harassment
 Location: Multiple
 Details: The Black female perpetrator was found to have made repeated sexual and offensive comments regarding the Black female victim’s sex. The perpetrator denied the allegations. Multiple witnesses corroborated the victim’s report.

FCI Butner (Low Security)

Type of Incident: Sexual Harassment
 Location: Housing Unit Cell
 Details: The Black male perpetrator (convicted of a sexual offense) was found to have made repeated sexual comments to the White male victim (convicted of a sexual offense). The perpetrator admitted to making the comments but claimed he was joking.

FCI-2 Butner (Medium Security)

Type of Incident: Sexual Harassment
Location: Housing Unit Cell
Details: The White male perpetrator (convicted of a sexual offense) was found to have written sexually explicit letters to two White male victims (both convicted of a sexual offense). The perpetrator admitted to writing the letters.

FMC Carswell (Administrative Security, Female)

Type of Incident: Abusive Sexual Contact
Location: Pill Line
Details: The American Indian female perpetrator who suffers from serious mental illness was found to have kissed the American Indian female victim without consent. The perpetrator admitted to the allegation.

USP-2 Coleman (High Security)

Type of Incident: Nonconsensual Sexual Act
Location: Special Housing Unit (SHU) Cell
Details: The Black male perpetrator was found to have engaged in oral and anal penetration of the Black male victim (convicted of a sexual offense) without consent. The perpetrator admitted the allegation.

FCI Coleman (Low Security)

Type of Incident: Sexual Harassment
Location: Housing Unit Cell and Shower Area
Details: The White male perpetrator (convicted of a sexual offense) was found to have stalked and made repeated unwanted sexual advances toward the White male victim (convicted of a sexual offense) without consent. The perpetrator denied the allegation. Witnesses corroborated the victim's report.

FCI Coleman (Medium Security)

Type of Incident: Sexual Harassment
Location: Multiple
Details: The White male perpetrator (convicted of a sexual offense) was found to have written a love letter and made repeated unwanted sexual advances toward the White male victim (convicted of a sexual offense) without consent. The perpetrator admitted the allegation, including having written the letter.

FCI Coleman (Medium Security)

Type of Incident: Nonconsensual Sexual Act
Location: Housing Unit Cell
Details: The Black male perpetrator was found to have forcibly engaged in oral and anal penetration of the White male victim. The perpetrator denied the allegation. Medical results from evaluation of the victim support the allegation.

FCI Danbury (Low Security)

Type of Incident: Abusive Sexual Contact
Location: Housing Unit Cell
Details: The White male perpetrator (convicted of a sexual offense) who suffers from a serious mental illness was found to have touched the breasts and genitals of the White male victim (convicted of a sexual offense) without consent. CCTV evidence confirmed the incident and the perpetrator admitted to committing the act.

FCI Danbury (Low Security)

Type of Incident: Abusive Sexual Contact
Location: Housing Unit
Details: The Black male perpetrator (convicted of a sexual offense) was found to have touched the buttocks of the White male victim (convicted of a sexual offense). The perpetrator was found to be under the influence of an illicit substance and neither confirmed nor denied the allegation. CCTV evidence corroborated the victim's report.

FCI Fairton (Medium Security)

Type of Incident: Sexual Harassment
Location: Multiple
Details: The White male perpetrator was found to have made sexual comments and wrote a sexually explicit letter to the White male victim. The perpetrator admitted to making a sexual proposal to the victim and writing the letter.

FCI Jesup (Medium Security)

Type of Incident: Sexual Harassment
Location: Multiple
Details: The White male perpetrator (convicted of a sexual offense) was found to have made repeated unwanted sexual comments toward the White male victim (convicted of a sexual offense) without consent. Several inmate witnesses corroborated the victim's account of unwanted sexual comments. The perpetrator denied the allegation.

FCI Jesup (Medium Security)

Type of Incident: Sexual Harassment
Location: Housing Unit Cell
Details: The Black male perpetrator was found to have made persistent sexual advances toward the Black male victim. The perpetrator admitted to the advances, including having written sexually explicit notes.

FCI Jesup (Medium Security)

Type of Incident: Sexual Harassment
Location: Housing Unit Cell
Details: The White male perpetrator (convicted of a sexual offense) was found to have written sexually explicit letters to the White male victim (convicted of a sexual offense). The perpetrator admitted to writing the letters.

FCI La Tuna (Low Security)

Type of Incident: Sexual Harassment
Location: Housing Unit
Details: The White male perpetrator (convicted of a sexual offense) was found to have made repeated sexual comments to the White male victim (convicted of a sexual offense). The perpetrator admitted to making the comments but claimed he was joking.

FCI Lewisburg (Medium Security)

Type of Incident: Nonconsensual Sexual Act
Location: Special Housing Unit (SHU) Cell
Details: The Black male perpetrator was found to have engaged in forcible oral and anal penetration of the White male victim (convicted of a sexual offense). After initially denying the allegation, the perpetrator admitted to the act but claimed it was consensual. Results of forensic lab analyses contained evidence of sexual assault.

FCI Lompoc (Low Security)

Type of Incident: Sexual Harassment
Location: Housing Unit
Details: The Black male perpetrator (convicted of a sexual offense) was found to have made persistent sexual advances toward the Hispanic male victim (convicted of a sexual offense). The perpetrator admitted the allegation, including having written sexually explicit notes.

MDC Los Angeles (Administrative Security)

Type of Incident: Nonconsensual Sexual Act
Location: Housing Unit Cell
Details: The White male perpetrator (convicted of a sexual offense) was found to have penetrated the White male victim's rectum with a plastic bottle without consent. Medical evidence and a witness corroborated the victim's report.

FCI Marianna (Medium Security)

Type of Incident: Abusive Sexual Contact
Location: Education Building Library
Details: The White male perpetrator (convicted of a sexual offense) was found to have touched the buttocks of the Black male victim (convicted of a sexual offense) without consent. The perpetrator denied the allegation, but multiple witnesses corroborated the victim's account and the perpetrator's behavior.

FTC Oklahoma City (Administrative Security)

Type of Incident: Nonconsensual Sexual Act
Location: Housing Unit Cell
Details: The Black male perpetrator (convicted of a sexual offense) was found to have engaged in forcible anal penetration of the White male victim (convicted of a sexual offense). The perpetrator admitted to the act but claimed it was consensual. CCTV evidence corroborated the victim's report.

FTC Oklahoma City (Administrative Security)

Type of Incident: Nonconsensual Sexual Act
Location: Housing Unit Cell
Details: The Black male perpetrator (convicted of a sexual offense) was found to have engaged in forcible oral and anal penetration of the American Indian male victim (convicted of a sexual offense). The perpetrator denied the allegations. A forensic medical examination of the victim found injuries consistent with a sexual assault.

FCI Pekin (Medium Security)

Type of Incident: Sexual Harassment
Location: Housing Unit and Recreation Yard
Details: The Black male perpetrator, with a history of inappropriate sexual behavior (no convictions), was found to have made sexually explicit comments and propositions to four male victims (one Asian/Pacific Islander and three White individuals). Three of the victims had been convicted of a sexual offense. The perpetrator denied the allegations. The victims provided consistent and credible statements.

FCI Pekin (Medium Security)

Type of Incident: Nonconsensual Sexual Act
Location: Housing Unit Cell
Details: The Black male perpetrator, with a history of inappropriate sexual behavior (no convictions), was found to have engaged in forcible, nonconsensual anal penetration of the White male victim. The perpetrator admitted to the act but claimed that it was consensual. A medical examination found evidence consistent with a sexual assault.

FCI Petersburg (Medium Security)

Type of Incident: Abusive Sexual Contact
Location: Housing Unit Cell
Details: The White male perpetrator (convicted of a sexual offense) was found to have touched the penis of the White male victim (convicted of a sexual offense) without consent. The perpetrator neither confirmed nor denied committing the allegation. CCTV evidence and multiple witnesses corroborated the victim's report.

FCI Seagoville (Low Security)

Type of Incident: Nonconsensual Sexual Act
Location: Multiple
Details: The White male perpetrator (convicted of a sexual offense) was found to have engaged in oral sex of the American Indian male victim (convicted of a sexual offense) without consent. The perpetrator admitted to the allegation but claimed it was consensual. Witnesses corroborated the victim's report.

FCI Seagoville (Low Security)

Type of Incident: Abusive Sexual Contact
Location: Housing Unit Bathroom
Details: Two Black male perpetrators and one Hispanic male perpetrator were found to have touched the White male victim (convicted of a sexual offense) on the buttocks without consent. The perpetrators admitted to the allegation but claimed it was a joke.

FCI Seagoville (Low Security)

Type of Incident: Abusive Sexual Contact
Location: Food Services Department
Details: The two White male perpetrators (convicted of a sexual offense) were found to have touched the buttocks and penis of the White male victim (convicted of a sexual offense) without consent. The perpetrators denied the allegation; however, witnesses corroborated the victim's report.

MCFP Springfield (Administrative Security)

Type of Incident: Abusive Sexual Contact
Location: Housing Unit Cell
Details: The White male perpetrator (convicted of a sexual offense) was found to have touched the buttocks of the White male victim (convicted of a sexual offense) without consent. The perpetrator denied the allegation. A witness corroborated the victim's report.

FCI Talladega (Medium Security)

Type of Incident: Sexual Harassment
Location: Multiple
Details: The Black male perpetrator was found to have made persistent sexual advances toward the White male victim. The perpetrator denied the allegation, but multiple witnesses corroborated the victim's account of unwanted sexual advances by the perpetrator.

USP Tucson (High Security)

Type of Incident: Abusive Sexual Contact
Location: Housing Unit
Details: The Black male perpetrator (convicted of a sexual offense) was found to have touched the buttocks of the Black male victim without consent. The perpetrator denied the allegation, but CCTV evidence confirmed the victim's report.

FCI-2 Victorville (Medium Security)

Type of Incident: Nonconsensual Sexual Act
Location: Housing Unit Cell
Details: The American Indian male perpetrator (convicted of a sexual offense) was found to have penetrated the American Indian male victim's rectum with his penis without consent. The victim has a history of inappropriate sexual behavior (no convictions). The perpetrator denied the allegation, but medical evidence corroborated the victim's report.

FCI Waseca (Low Security, Female)

Type of Incident: Abusive Sexual Contact
Location: Recreation Yard
Details: The Hispanic female perpetrator was found to have touched the buttocks of the Black female victim without consent. Staff witnessed the incident, CCTV evidence confirmed it, and the perpetrator admitted to having touched the victim on the buttocks.

RRCs

Dismas Charities, Manchester (RRC)

Type of Incident: Abusive Sexual Contact

Location: RRC Lobby

Details: The White male perpetrator was found to have slapped the buttocks of the White female victim without consent. Three White female residents made the same allegation, and staff confirmed one victims' allegation with video evidence.

Dismas Charities, Omaha (RRC)

Type of Incident: Abusive Sexual Contact

Location: Hallway, Resident Kiosk

Details: The Black male perpetrator was found to have touched the buttocks of the American Indian female victim multiple times without consent. The perpetrator admitted to the contact and staff confirmed the allegation with video evidence.

Executive Staff Incident Review (ESIR) reports were reviewed to determine whether institutional characteristics, demographics of the inmates, and/or specific situational factors contributed to the incidents of sexually abusive behavior. ESIRs also propose corrective actions based on the findings of the review. These incident reviews are conducted by the institution within 30 days of case closure and do not represent an independent audit of the cases.

Four ESIR reports noted that incidents occurred in an area without video monitoring due to PREA privacy requirements (i.e. shower areas, inside a cell). Each of these instances recommended additional irregular rounds to bolster staff monitoring of the area. Two institutions also recommended continuing informal staff education on conducting appropriate rounds to ensure supervision of inmates, while still maintaining inmate privacy. Otherwise, in general, the ESIRs found no physical barriers that enabled abuse and video monitoring technology assisted in substantiating eight of the cases. No incidents appeared to be motivated by race, ethnicity, or gang affiliation; however, consistent with prior years, individuals with a sex offense conviction appear to be a common dynamic among both victims and perpetrators. During these reviews, institutions identified adequate staffing levels at the time of the alleged incident, indicating supervision of inmates remains a priority despite enduring staff vacancies. None of the ESIRs identified a need for policy changes to better prevent, detect, or respond to PREA allegations.

IV. Assessment of Allegations by Institution Security Level:

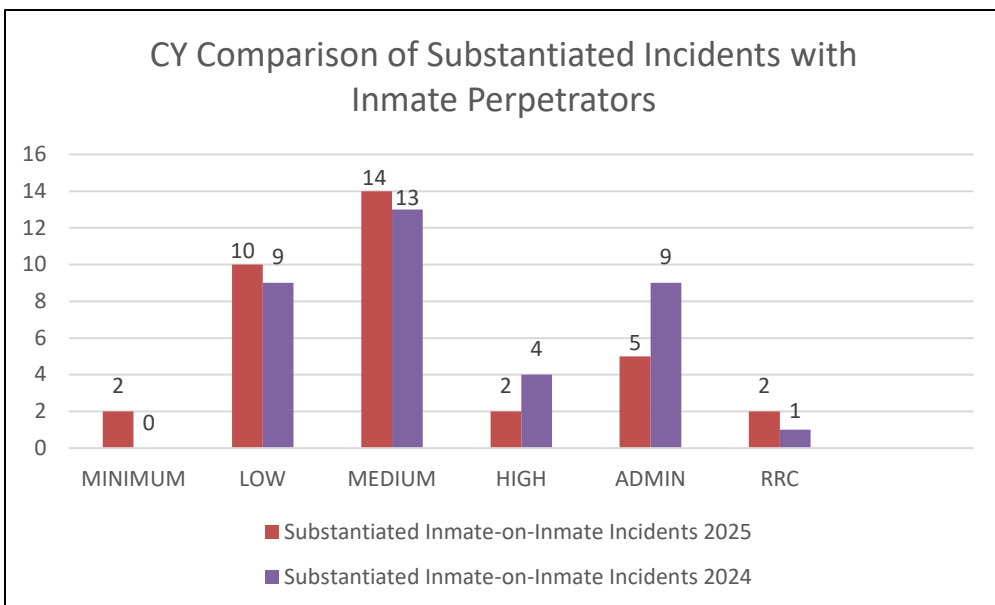
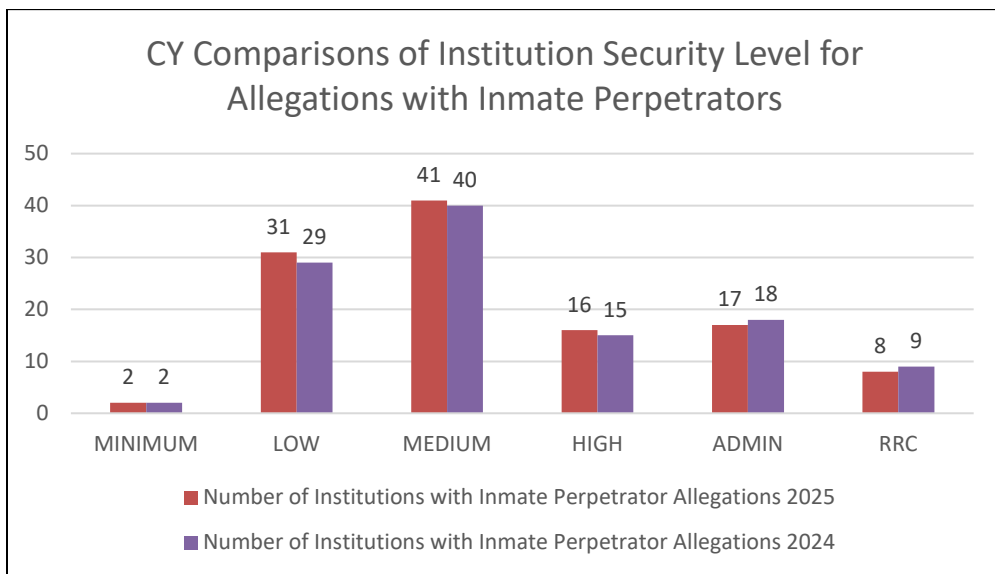
a. Breakdown of sexual abuse allegations by security level:

Security Level	Number of Institutions with Reported Allegations	Substantiated Incidents
Minimum	2	2
Low	31	10
Medium	41	14
High	16	2
Administrative	17	5
Residential Reentry Centers	8	2
Total institutions with allegations (Includes RRCs)	115	35

b. Institutions operate at one of five security levels and vary in terms of security needs, type of housing, and staff-to-inmate ratio.

- Administrative facilities are institutions with special missions, such as the detention of pretrial offenders, the treatment of inmates with serious medical and/or mental health conditions, or the containment of extremely dangerous, violent, or escape-prone individuals. These facilities are capable of housing individuals of all security levels. In CY2025, there was a decrease in the number of administrative facilities with allegations and substantiated cases. Specifically, there were 17 institutions with 5 substantiated cases in CY2025 compared to 18 institutions with 9 substantiated cases in CY2024.
- The number of low security facilities with allegations and substantiated cases increased (31 institutions and 10 substantiated cases in CY2025 compared to 29 institutions and 9 substantiated cases in CY 2024).
- Medium security institutions with allegations and substantiated cases increased by one (41 institutions with 14 substantiated cases in CY2025 compared to 40 institutions with 13 substantiated cases in CY2024).
- There was a slight increase in the number of high security level facilities with allegations (16 reported allegations in CY2025 compared to 15 in CY2024); however, the number of substantiated cases decreased from 4 in CY2024 to 2 in CY2025.

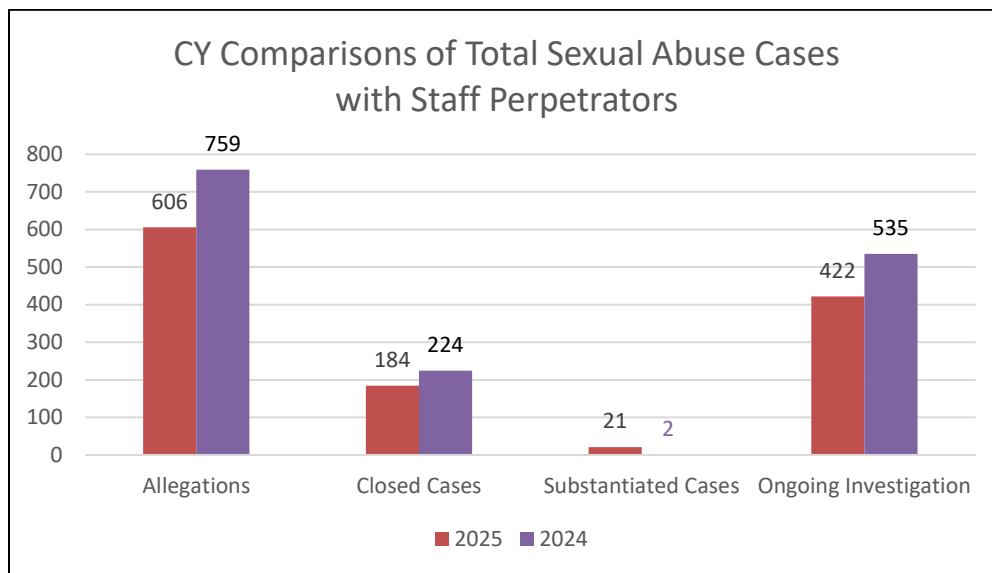
- There was a small decrease in the number of RRCs with allegations (8 in CY2025 compared to 9 in CY2024), while substantiated cases increased (2 substantiated cases in CY2025 compared to 1 in CY2024).
- Overall, allegations of sexually abusive behavior perpetrated by an inmate against another inmate in FBOP facilities and RRCs increased from 707 (CY2024) to 758 (CY2025). This difference is small in comparison to the increase of 110 allegations between CY2023 and CY2024.
- Comparison of the total number of substantiated cases revealed a decrease from 36 in CY2024 to 35 in CY2025.



V. Incident-Based Assessment for Cases with Staff Perpetrators: Staff allegations are received, assessed, and processed by the Office of Internal Affairs (OIA). In the tables below, staff sexual abuse encompasses either sexual contact or act between a staff member and an inmate; and staff sexual harassment is defined as repeated verbal comments or gestures of a sexual nature (i.e., no contact). Substantiated cases for CY2025 are reported in accordance with the request from BJS, which only examines cases reported and closed within the same calendar year.

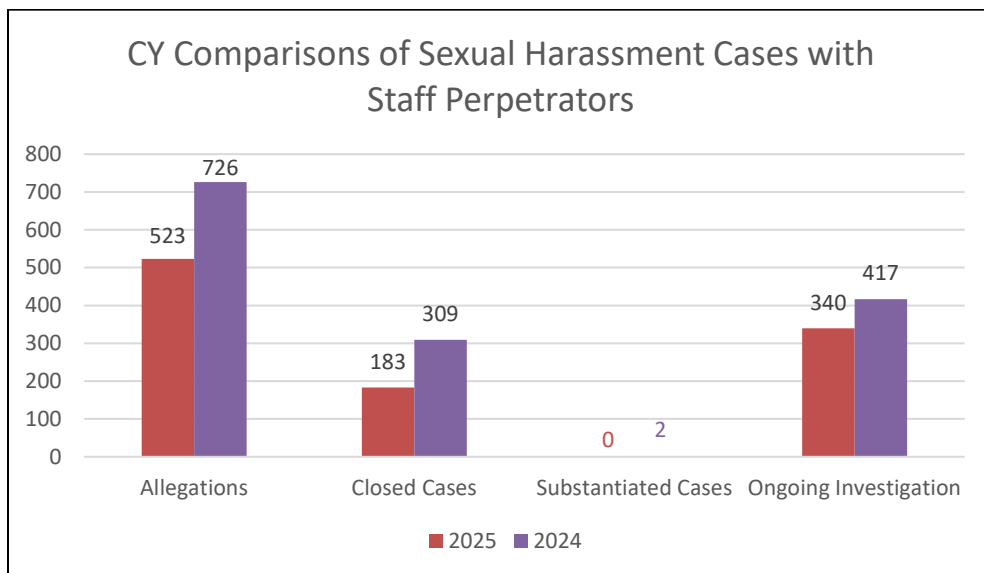
In CY2025, there were 21 substantiated cases of staff sexual abuse in FBOP facilities (none in RRCs). This is a large increase from 2 substantiated cases of staff sexual abuse in CY2024 and is attributed to the number of cases that arose from the closure of FCI Dublin. Nineteen of the 21 substantiated cases came from FCI Dublin. There were 0 substantiated cases of sexual harassment across FBOP facilities and RRCs for CY2025, which is a decrease from 2 substantiated cases of sexual harassment in CY2024. An additional 43 cases from previous calendar years were also closed and substantiated in CY2025. Cases with ongoing investigation decreased for CY2025; 422 for staff sexual abuse (down from 535 in CY2024) and 340 for staff sexual harassment (down from 417 in CY2024).

Staff Sexual Abuse				
Facility	Number of Allegations	Number of Closed Cases	Number of Closed Substantiated Cases	Cases Still Ongoing Investigation
FBOP	573	168	21 (12.5%)	405
Residential Reentry Centers	33	16	0 (0%)	17



Staff Sexual Harassment

Facility	Number of Allegations	Number of Closed Cases	Number of Closed Substantiated Cases	Cases Still Ongoing Investigation
FBOP	509	176	0 (0%)	333
Residential Reentry Centers	14	7	0 (0%)	7



Provided below is specific information on the type of incident, location, and details of the 21 substantiated cases with staff perpetrators, arranged alphabetically by institution name. Type of incident has been labeled according to how it is reported to BJS (i.e., sexual abuse or sexual harassment). In OIA terms, sexual abuse and sexual harassment both fall under one broad category of “staff sexual misconduct.”

FMC Carswell (Administrative Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
 Location: Housing Unit and Common Areas
 Details: The Black male staff member was found to have forcibly engaged in a nonconsensual sexual act with the Black female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
 Location: Unknown
 Details: A White male staff member and Hispanic male staff member were found to have engaged in oral, anal, and digital penetration and touched the breasts and buttocks of the Asian female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Recreation Area

Details: The Hispanic male staff member was found to have forced the Hispanic female victim to kiss and engage in digital penetration with her cellmate.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Religious Services Chapel

Details: The White male staff member was found to have forcibly engaged in oral and vaginal penetration and touched the breasts, buttocks, and vagina of the White female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: UNICOR

Details: The Black male staff member was found to have digitally penetrated and repeatedly touched the breasts and vagina of the Black female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Food Services Area

Details: The Black male staff member was found to have rubbed his penis on, repeatedly kissed and touched the breasts and buttocks of the White female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Multiple

Details: The White male staff member was found to have touched the breasts and buttocks of the Hispanic female victim. A Hispanic male staff member was found to have digitally penetrated the same Hispanic female victim and forced her to perform oral sex.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Multiple

Details: The Black male staff member was found to have rubbed his penis on the Hispanic female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Food Services Area

Details: The Hispanic male staff member was found to have touched the breasts, vagina, and buttocks of the Hispanic female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: Bathroom Stall in Religious Services
Details: The White male staff member was found to have forcibly engaged in oral penetration and touched the Black female victim's breast.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: Religious Services Chapel
Details: The White male staff member was found to have rubbed his penis on the Black female victim's buttocks and touched her breasts and vagina.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: Staff Office
Details: The Hispanic male staff member was found to have touched the Black female victim's breast.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: Medical Services
Details: The White male staff member was found to have requested sexual acts from the White female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: UNICOR office
Details: The Black male staff member was found to have forcibly engaged in oral penetration and touched the White female victim's breast, buttocks and vagina.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: Religious Services Chapel
Details: The White male staff member was found to have forcibly engaged in digital penetration and touched the Hispanic female victim's breasts, buttocks and vagina.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: Religious Services Chapel Office
Details: The White male staff member was found to have touched the buttocks and breasts of the Hispanic female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)
Location: Staff Office

Details: The Hispanic male staff member was found to have engaged in unwanted touching of the White female victim for sexual gratification.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Multiple

Details: The Hispanic male staff member was found to have engaged in digital penetration and touched the breasts, buttocks, and vagina of the Hispanic female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: UNICOR Office

Details: The Black male staff member was found to have engaged in digital penetration and touched the breasts, buttocks, and vagina of the White female victim.

FCI Dublin (Low Security, Female)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Multiple

Details: The Hispanic male staff member was found to have engaged in voyeurism for sexual gratification and touched the breasts and buttocks of the Hispanic female victim.

FCC Yazoo City (Low Security)

Type of Incident: Sexual Abuse (staff perpetrator)

Location: Staff Office

Details: The White female staff member was found to have had a sexual relationship with the Black male victim and engaged in sexual intercourse with the victim multiple times.

VI. Conclusions:

- a. Consistent with prior years, the total number of PREA allegations during CY2025 increased from CY2024. There has been greater emphasis on educating inmates of their PREA rights and connecting them with outside advocates. In addition, efforts to minimize use of restrictive housing and bolster retaliation monitoring have likely led to inmates coming forward to report instances of sexual abuse or harassment. Lastly, consistent training and guidance for PREA Compliance Managers has assisted institutions in identifying PREA incidents.
- b. This is the first year the agency has reported on more specific information regarding staff perpetrator substantiated cases. This provides consistency in how PREA data is reported for both inmate and staff perpetrators. Overwhelmingly, incarcerated females were victim to staff perpetrators when compared to their

male counterparts (20 of 21 substantiated cases). In all 21 cases, the staff perpetrator was the opposite sex of the inmate victim.

- c. Incarcerated males were more likely to be victimized by inmate perpetrators. Twenty-nine (83%) of the substantiated cases with inmate perpetrators had male victims. Less than 20 percent of cases with inmate perpetrators had a female victim (6 of 35 substantiated cases). Of note, both RRC cases were female victims.
- d. The ratio of substantiated cases decreased this year (4.6% in CY2025 compared to 5.1% in CY2024). There are several factors that can make it difficult to substantiate a case, including inconsistent reporting throughout the investigation, lapse of time between when the incident occurred and was reported, and/or lack of video footage or corroborating information. The Special Investigative Service (SIS) department conducts PREA investigations for institutions and is subject to large caseloads, staff turnover, and sometimes lack of experience- all of which affect the ability to complete a thorough investigation.
- e. Individuals convicted of a sex-related offense continue to be a consistent factor among the occurrences of inmate sexual abuse in FBOP facilities. Approximately 20% of FBOP inmates are serving a sentence for a sex-related offense; however, these individuals represent half of the perpetrators (18 cases or 51%) and over half of victims (19 cases or 54%) in substantiated cases. Seventeen of the 35 substantiated cases had both a perpetrator and a victim who was convicted of a sexual offense. Prior sex offense behavior increases the risk of both victimization and perpetration during incarceration; therefore, it is not surprising to see a greater number of individuals with a sex-related offense involved in PREA allegations.
- f. Mental illness may have been a contributing factor in 2 of the 35 substantiated cases (5%), which is consistent with CY2024. Two cases revealed the perpetrator suffered from a serious mental illness, specifically intellectual disability in one case and neurodevelopmental delay in another case.

VII. Future Directions:

- a. The agency would benefit from a renewed focus on the effects of staff sexual misconduct. Targeted training, using real-life scenarios, is needed to educate staff on how inappropriate interactions with inmates begin and progress into sexual misconduct. In addition, the FBOP continues to work to secure funding for skill-based training for staff to intervene when they observe problematic or inappropriate interactions between a staff member and an inmate. This type of

training, called “bystander intervention training,” has proven effective in community policing and holds promise for the incarcerated setting. Lastly, continued focus on assessing sexual safety at female institutions through the Women’s Institution Cultural (WIC) assessments will provide additional oversight for staff and inmates at those facilities.

- b. The FBOP National PREA Coordinator will begin to explore options to better identify ways to minimize individuals with sex offenses from becoming victims or perpetrators. This may include broader analysis of data to identify more specific trends, pointed education for inmates with sexual offenses, and/or additional support for institutions with a large population of individuals convicted of a sexual offense.
- c. Given the Sexual Abuse Prevention and Intervention Program policy was recently updated, all SIS staff would benefit from collaborative training between the National PREA Coordinator and Intelligence Branch in Central Office to review investigative requirements, evidentiary standards, and how trauma, mental health, or other personal dynamics may affect the course of an investigation.

William K. Marshall III, Director 	Date: 6/16/2026
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