**Disclaimer:** This report, as required per 28 CFR §115.403, details the findings of an audit that was conducted by an outside contractor to determine the Federal Bureau of Prisons' (FBOP) compliance with the Prison Rape Elimination Act (PREA). As the work product of independent auditors subcontracted by <u>Corrections Consulting Services LLC (CCS)</u>, the FBOP is <u>not</u> responsible for grammatical or typographical errors. Additionally, any questions or comments regarding the discrepancies or inaccuracies found within this report should be directed to the subcontracted independent auditor (name and email address can be found on page one of the report), for explanation and resolution.

#### **Prison Rape Elimination Act (PREA) Audit Report Adult Prisons & Jails** Interim **⊠** Final $\square$ N/A **Date of Interim Audit Report:** If no Interim Audit Report, select N/A **Date of Final Audit Report:** December 18, 2024 **Auditor Information** kenney.consult@gmail.com James Kenney Email: Name: Company Name: Corrections Consulting Services Mailing Address: PO Box 1071 City, State, Zip: Cypress, TX 77410 Telephone: 713-818-9098 **Date of Facility Visit:** November 19 – 21, 2024 **Agency Information** Federal Bureau of Prisons Name of Agency: Governing Authority or Parent Agency (If Applicable): U.S. Department of Justice 320 First Street NW Washington, DC 20534 **Physical Address:** City, State, Zip: 320 First Street NW **Mailing Address:** City, State, Zip: Washington, DC 20534 The Agency Is: Private for Profit Military Private not for Profit County State Agency Website with PREA Information: https://www.bop.gov/inmates/custody\_and\_care/sexual\_abuse\_prevention.jsp **Agency Chief Executive Officer** Name: Colette S. Peters, Director BOP-RSD-PREACoordinator@bop.gov Telephone: 202-307-3198 Email: Agency-Wide PREA Coordinator--Dr. Jessica Seaton, National PREA Coordinator -Name: BOP-RSD-PREACoordinator@bop.gov 202-934-4666 Telephone: Email: PREA Coordinator Reports to: Number of Compliance Managers who report to the PREA Coordinator: Assistant Director, Reentry Services 120 Division

| Facility Information   |  |                               |                          |  |
|--|--|-------------------------------|--------------------------|--|
| Name of Facility: Federal Correctional Institution (FCI) Ashland   |  |                               |                          |  |
| Physical Address: State Route 716  |  | City, State, Zip: Ashland, I  | CY 41105                 |  |
| Mailing Address (if different fro  | m above):  | City, State, Zip: Ashland, I  | <Υ 41105                 |  |
| The Facility Is:   | ☐ Military                                       | ☐ Private for Profit          | ☐ Private not for Profit |  |
| ☐ Municipal  | ☐ County   | ☐ State                       | ⊠ Federal                |  |
| Facility Type:   |  |                               | Jail                     |  |
| Facility Website with PREA Info  |  | exual_abuse_prevention.js     | 0                        |  |
| Has the facility been accredited   |  |                               | -                        |  |
| If the facility has been accredited within the past 3 years, select the accrediting organization(s) – select all that apply (N/A if the facility has not been accredited within the past 3 years):  ACA  NCCHC  CALEA  Other (please name or describe: |  |                               |                          |  |
| □ N/A  |  |                               |                          |  |
| If the facility has completed any internal or external audits other than those that resulted in accreditation, please describe:  |  |                               |                          |  |
| Warden/Jail Administrator/Sheriff/Director   |  |                               |                          |  |
| Name: Christopher Entz   | ne: Christopher Entzel, Acting Warden            |                               |                          |  |
| Email: ASH-PREAComp  | olianceMgr-S@bop.gov                             | Telephone: 606-928-641        | 4                        |  |
| Facility PREA Compliance Manager   |  |                               |                          |  |
| Name: Andrea Burnside  | , Associate Warden                               |                               |                          |  |
| Email: ASH-PREAComp  | olianceMgr-S@bop.gov                             | <b>Telephone</b> : 606-928-64 | 14                       |  |
| Facility Health Service Administrator ☐ N/A  |  |                               |                          |  |
| Name: Randa Moorman  | , HSA  |                               |                          |  |
| Email: ASH-PREAComp  | olianceMgr-S@bop.gov                             | Telephone: 606-928-641        | 4                        |  |
| Facility Characteristics   |  |                               |                          |  |
| Designated Facility Capacity:  | Designated Facility Capacity: FCI: 745; SCP: 296 |                               |                          |  |
| Current Population of Facility:  |  | FCI: 1159; SCP: 171           |                          |  |

| Average daily population for the past 12 months:   |         | FCI: 1133; SCP: 177     |  |
|--|---------|-------------------------|--|
| Has the facility been over capacity at any point in the past 12 months?  |         | ⊠ Yes □ No              |  |
| Which population(s) does the facility hold?  |         | ☐ Females        Mal    | es   |
| Age range of population:   |         | 21 - 82                 |  |
| Average length of stay or time under supervision:  |         | FCI: 706.5 days; S0     | CP: 415.3 days   |
| Facility security levels/inmate custody levels:  |         | FCI: Low/In; SCP: I     | Minimum/OUT/Community  |
| Number of inmates admitted to facility during the past   | 12 mont | hs:                     | 1168   |
| Number of inmates admitted to facility during the past in the facility was for 72 hours or more:   | 12 mont | hs whose length of stay | 1133   |
| Number of inmates admitted to facility during the past in the facility was for <i>30 days or more:</i>   | 12 mont | hs whose length of stay | 1045   |
| Does the facility hold youthful inmates?   |         | ☐ Yes ☒ No              |  |
| Number of youthful inmates held in the facility during the past 12 months: (N/A if the facility never holds youthful inmates)  |         | ⊠ N/A                   |  |
| Does the audited facility hold inmates for one or more other agencies (e.g. a State correctional agency, U.S. Marshals Service, Bureau of Prisons, U.S. Immigration and Customs Enforcement)?  |         | ⊠ Yes □ No              |  |
| Select all other agencies for which the audited facility holds inmates: Select all that apply (N/A if the audited facility does not hold inmates for any other agency or agencies):  U.S. Marsh  U.S. Immig  U.S. Military  State or Te  County corr  Judicial distipation  City or municity jail)  Private corr |         | •                       | agency on agency detention facility or detention facility (e.g. police lockup or |
| Number of staff currently employed by the facility who may have contact with inmates:  |         |                         | 268  |
| Number of staff hired by the facility during the past 12 months who may have contact with inmates:   |         | 39                      |  |
| Number of contracts in the past 12 months for services with contractors who may have contact with inmates:   |         | 9                       |  |
| Number of individual contractors who have contact with inmates, currently authorized to enter the facility:  |         | 9                       |  |
| Number of volunteers who have contact with inmates, currently authorized to enter the facility:  |         | 36                      |  |

| Physical Plant   |  |           |        |       |
|--|--|-----------|--------|-------|
| Number of buildings:   | I di cita di c |           |        |       |
| Auditors should count all buildings that are part of the facility, whether inmates are formally allowed to enter them or not. In situations where temporary structures have been erected (e.g., tents) the auditor should use their discretion to determine whether to include the structure in the overall count of buildings. As a general rule, if a temporary structure is regularly or routinely used to hold or house inmates, or if the temporary structure is used to house or support operational functions for more than a short period of time (e.g., an emergency situation), it should be included in the overall count of buildings.   |  |           |        |       |
| Number of inmate housing units:  |  |           |        |       |
| Enter 0 if the facility does not have discrete housing units. DOJ PREA Working Group FAQ on the definition of a housing unit: How is a "housing unit" defined for the purposes of the PREA Standards? The question has been raised in particular as it relates to facilities that have adjacent or interconnected units. The most common concept of a housing unit is architectural. The generally agreed-upon definition is a space that is enclosed by physical barriers accessed through one or more doors of various types, including commercial-grade swing doors, steel sliding doors, interlocking sally port doors, etc. In addition to the primary entrance and exit, additional doors are often included to meet life safety codes. The unit contains sleeping space, sanitary facilities (including toilets, lavatories, and showers), and a dayroom or leisure space in differing configurations. Many facilities are designed with modules or pods clustered around a control room. This multiple-pod design provides the facility with certain staff efficiencies and economies of scale. At the same time, the design affords the flexibility to separately house inmates of differing security levels, or who are grouped by some other operational or service scheme. Generally, the control room is enclosed by security glass, and in some cases, this allows inmates to see into neighboring pods. However, observation from one unit to another is usually limited by angled site lines. In some cases, the facility has prevented this entirely by installing one-way glass. Both the architectural design and functional use of these multiple pods indicate that they are managed as distinct housing units. |  | 0         |        |       |
| Number of single cell housing units:   |  | 0         |        |       |
| Number of multiple occupancy cell housing units:   |  | 9         |        |       |
| Number of open bay/dorm housing units:   |  | FCI: 5; S | SCP; 4 |       |
| Number of segregation cells (for example, administrative, disciplinary, protective custody, etc.):   |  | 52 Cells  |        |       |
| In housing units, does the facility maintain sight and sound separation between youthful inmates and adult inmates? (N/A if the facility never holds youthful inmates)   |  | ☐ Yes     | □ No   | ⊠ N/A |
| Does the facility have a video monitoring system, electronic surveillance system, or other monitoring technology (e.g. cameras, etc.)?   |  | ⊠ Yes     | □ No   |       |
| Has the facility installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology in the past 12 months?   |  | ⊠ Yes     | □ No   |       |
| Medical and Mental Health Services and Forensic Medical Exams  |  |           |        |       |
| Are medical services provided on-site?   | ⊠ Yes □ No   |           |        |       |
| Are mental health services provided on-site?   | ⊠ Yes □ No   |           |        |       |

| Where are sexual assault forensic medical exams provide Select all that apply.  | ded?  On-site  Local hospital/clinic  Rape Crisis Center  Other (please name) | or describe:   |
|---|---|--|
| lı  | nvestigations   |  |
| Crin  | ninal Investigations  |  |
| Number of investigators employed by the agency and/or facility who are responsible for conducting CRIMINAL investigations into allegations of sexual abuse or sexual harassment:  |   | 0  |
| When the facility received allegations of sexual abuse or sexual harassment (whether staff-on-inmate or inmate-on-inmate), CRIMINAL INVESTIGATIONS are conducted by: Select all that apply.   |   | ☐ Facility investigators ☐ Agency investigators ☑ An external investigative entity                                   |
| Select all external entities responsible for CRIMINAL INVESTIGATIONS: Select all that apply (N/A if no external entities are responsible for criminal investigations)  Local police department  Local sheriff's department  State police  A U.S. Department of Justice  Other (please name or descril         |   |  |
| Admini  | strative Investigations   |  |
| Number of investigators employed by the agency and/or facility who are responsible for conducting ADMINISTRATIVE investigations into allegations of sexual abuse or sexual harassment?  |   | 253  |
| When the facility receives allegations of sexual abuse or sexual harassment (whether staff-on-inmate or inmate-on-inmate), ADMINISTRATIVE INVESTIGATIONS are conducted by: Select all that apply  |   | <ul><li>☐ Facility investigators</li><li>☐ Agency investigators</li><li>☐ An external investigative entity</li></ul> |
| elect all external entities responsible for DMINISTRATIVE INVESTIGATIONS: Select all that pply (N/A if no external entities are responsible for dministrative investigations)  Local police department  Local sheriff's department  State police  A U.S. Department of Justice  Other (please name or descril |   | component<br>be: Click or tap here to enter text.)   |

#### **Summary of Audit Findings**

The summary should include the number and list of standards exceeded, number of standards met, and number and list of standards not met.

**Auditor Note:** No standard should be found to be "Not Applicable" or "NA". A compliance determination must be made for each standard.

#### **Standards Exceeded**

Number of Standards Exceeded: 2

List of Standards Exceeded: 115.65 and 115.71

#### **Standards Met**

Number of Standards Met: 43

#### **Standards Not Met**

Number of Standards Not Met: 0

**List of Standards Not Met:** 

## **Post-Audit Reporting Information**

| General Audit Information  |  |  |
|--|--|--|
| Onsite Audit Dates   |  |  |
| Start date of the onsite portion of the audit:   | November 19, 2024  |  |
| 2. End date of the onsite portion of the audit:  | November 21, 2024  |  |
| Outr   | each   |  |
| 3. Did you attempt to communicate with community-based organization(s) or victim advocates who provide services to this facility and/or who may have insight into relevant conditions in the facility?   | ⊠ Yes □ No   |  |
| <ul> <li>If yes, identify the community-based organizations<br/>or victim advocates with whom you corresponded:</li> </ul>   | Just Detention International, Pathways Victim Services Program                                       |  |
| Audited Facili   | ty Information   |  |
| 4. Designated Facility Capacity:   | FCI: 745; SCP: 296   |  |
| 5. Average daily population for the past 12 months:  | FCI: 1133; SCP 177   |  |
| 6. Number of inmate/resident/detainee housing units:  DOJ PREA Working Group FAQ on the definition of a housing unit: How is a "housing unit" defined for the purposes of the PREA Standards? The question has been raised in particular as it relates to facilities that have adjacent or interconnected units. The most common concept of a housing unit is architectural. The generally agreed-upon definition is a space that is enclosed by physical barriers accessed through one or more doors of various types, including commercial-grade swing doors, steel sliding doors, interlocking sally port doors, etc. In addition to the primary entrance and exit, additional doors are often included to meet life safety codes. The unit contains sleeping space, sanitary facilities (including toilets, lavatories, and showers), and a dayroom or leisure space in differing configurations. Many facilities are designed with modules or pods clustered around a control room. This multiple-pod design provides the facility with certain staff efficiencies and economies of scale. At the same time, the design affords the flexibility to separately house inmates of differing security levels, or who are grouped by some other operational or service scheme. Generally, the control room is enclosed by security glass, and in some cases, this allows residents to see into neighboring pods. However, observation from one unit to another is usually limited by angled site lines. In some cases, the facility has prevented this entirely by installing one-way glass. Both the architectural design and functional use of these multiple pods indicate that they are managed as distinct housing units. | 9  |  |
| 7. Does the facility ever hold youthful inmates or youthful/juvenile detainees?  | Yes No N/A for the facility type audited (i.e., Community Confinement Facility or Juvenile Facility) |  |

| Audited Facility Population on Day One of the Onsite Portion of the Audit  |      |  |
|--|------|--|
| Inmates/Residents/Detainees  |      |  |
| Enter the total number of inmates/residents/detainees housed at the facility as of the first day of the onsite portion of the audit:   | 1329 |  |
| 9. Enter the total number of youthful inmates or<br>youthful/juvenile detainees housed at the facility on the<br>first day of the onsite portion of the audit:   | 0    |  |
| 10. Enter the total number of inmates/residents/detainees with a physical disability housed at the facility as of the first day of the onsite portion of the audit:  | 6    |  |
| 11. Enter the total number of inmates/residents/detainees with a cognitive or functional disability (including intellectual disability, psychiatric disability, or speech disability) housed at the facility as of the first day of the onsite portion of the audit: | 25   |  |
| 12. Enter the total number of inmates/residents/detainees who are Blind or have low vision (visually impaired) housed at the facility on the first day of the onsite portion of the audit:   | 0    |  |
| 13. Enter the total number of inmates/residents/detainees who are Deaf or hard-of-hearing housed at the facility on the first day of the onsite portion of the audit:  | 1    |  |
| 14. Enter the total number of inmates/residents/detainees who are Limited English Proficient (LEP) housed at the facility as of the first day of the onsite portion of the audit:  | 110  |  |
| 15. Enter the total number of inmates/residents/detainees<br>who identify as lesbian, gay, or bisexual housed at the<br>facility as of the first day of the onsite portion of the<br>audit:  | 44   |  |
| 16. Enter the total number of inmates/residents/detainees who identify as transgender, or intersex housed at the facility as of the first day of the onsite portion of the audit:  | 11   |  |
| 17. Enter the total number of inmates/residents/detainees who reported sexual abuse in this facility who are housed at the facility as of the first day of the onsite portion of the audit:  | 0    |  |
| 18. Enter the total number of inmates/residents/detainees who reported sexual harassment in this facility who are housed at the facility as of the first day of the onsite portion of the audit:   | 0    |  |
| 19. Enter the total number of inmates/residents/detainees who disclosed prior sexual victimization during risk screening housed at the facility as of the first day of the onsite portion of the audit:  | 20   |  |
| 20. Enter the total number of inmates/residents/detainees who are or were ever placed in segregated housing/isolation for risk of sexual victimization housed at the facility as of the first day of the onsite portion of the audit:                                | 0    |  |
| 21. Enter the total number of inmates/residents/detainees who are or were ever placed in segregated housing/isolation for having reported sexual abuse in this facility as of the first day of the onsite portion of the audit:                                      | 0    |  |
| 22. Enter the total number of inmates/residents detained solely for civil immigration purposes housed at the facility as of the first day of the onsite portion of the audit:  | 0    |  |

| -00                                | Book I bear and I P.C. and a construction of the Construction   |  |
|------------------------------------|---|--|
| 23.                                | Provide any additional comments regarding the population characteristics of inmates/residents/detainees in the facility as of the first day of the onsite portion of the audit (e.g., groups not tracked, issues with identifying |  |
|                                    | certain populations).   |  |
|                                    | Note: as this text will be included in the audit report, please<br>do not include any personally identifiable information or other<br>information that could compromise the confidentiality of any<br>persons in the facility.    |  |
|                                    |   | , and Contractors  |
| 24                                 | Include all full- and part-time staff employed by the facility, regarders the total number of STAFF, including both full- and   | ardless of their level of contact with inmates/residents/detainees |
| 24.                                | part-time staff employed by the facility as of the first day of the onsite portion of the audit:  | 268  |
| 25.                                | Enter the total number of CONTRACTORS assigned to   |  |
|                                    | the facility as of the first day of the onsite portion of the audit who have contact with inmates/residents/detainees:  | 9  |
| 26                                 | Enter the total number of VOLUNTEERS assigned to the  |  |
| 20.                                | facility as of the first day of the onsite portion of the audit who have contact with inmates/residents/detainees:  | 36   |
| 27.                                | Provide any additional comments regarding the population characteristics of staff, volunteers, and contractors who were in the facility as of the first day of the onsite portion of the audit.                                   |  |
|                                    | Note: as this text will be included in the audit report, please do not include any personally identifiable information or other information that could compromise the confidentiality of any persons in the facility.             |  |
|                                    | Interv  | views  |
| Inmate/Resident/Detainee Interview |   | etainee Interviews   |
|                                    | Random Inmate/Reside  | ent/Detainee Interviews  |
| 28.                                | Enter the total number of RANDOM INMATES/RESIDENTS/DETAINEES who were interviewed:  | 22   |
|                                    |   | ⊠ Age  |
|                                    |   | ⊠ Race   |
|                                    |   |  |
|                                    |   | Ethnicity (e.g., Hispanic, Non-Hispanic)                           |
| 29.                                | Select which characteristics you considered when you  | Length of time in the facility                                     |
|                                    | selected random inmate/resident/detainee interviewees:  | Housing assignment   |
|                                    |   | Gender   |
|                                    |   | Other (describe)   |
|                                    |   |  |
|                                    |   | ☐ None (explain)   |
|                                    | How did you ensure your sample of random inmate/resident/detainee interviewees was geographically diverse?  |  |
| 31.                                | Were you able to conduct the minimum number of random inmate/resident/detainee interviews?  | ⊠ Yes □ No   |
|                                    | a. If no, explain why it was not possible to interview the  |  |
|                                    | minimum number of random<br>inmate/resident/detainee interviews:  |  |

FCI Ashland (KY)

| Provide any additional comments regarding selecting or interviewing random inmates/residents/detainees (e.g., any populations you oversampled, barriers to completing interviews, barriers to ensuring representation, etc.).   |   |
|---|---|
| Note: as this text will be included in the audit report, please do not include any personally identifiable information or other information that could compromise the confidentiality of any persons in the facility.   |   |
| Targeted Inmate/Resid   | ent/Detainee Interviews   |
| Enter the total number of TARGETED INMATES/RESIDENTS/DETAINEES who were interviewed:  |   |
| As stated in the PREA Auditor Handbook, the breakdown of targeted interviews is intended to guide auditors in interviewing the appropriate cross-section of inmates/residents/detainees who are the most vulnerable to sexual abuse and sexual harassment. When completing questions regarding targeted inmate/resident/detainee interviews below, remember that an interview with one inmate/resident/detainee may satisfy multiple targeted interview requirements. These questions are asking about the number of interviews conducted using the targeted inmate/resident/detainee protocols.  For example, if an auditor interviews an inmate who has a physical disability, is being held in segregated housing due to risk of sexual victimization, and disclosed prior sexual victimization, that interview would be included in the totals for each of those questions. Therefore, in most cases, the sum of all the following responses to the targeted inmate/resident/detainee interview categories will exceed the total number of targeted inmates/residents/detainees who were interviewed. | 22  |
| If a particular targeted population is not applicable in the audited facility, enter "0".   |   |
| <br>Enter the total number of interviews conducted with youthful inmates or youthful/juvenile detainees using the "Youthful Inmates" protocol:  | 0   |
| a. If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:   | Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.  The inmates/residents/detainees in this targeted category declined to be interviewed. |
| <ul> <li>b. If 0, discuss your corroboration strategies to<br/>determine if this population exists in the audited<br/>facility (e.g., based on information obtained from the<br/>PAQ; documentation reviewed onsite; and<br/>discussions with staff and other<br/>inmates/residents/detainees).</li> </ul>  | This facility does not house youthful incarcerated individuals, which was verified through facility records.  |
| Enter the total number of interviews conducted with inmates/residents/detainees with a physical disability using the "Disabled and Limited English Proficient Inmates" protocol:  | 2   |

| <ul> <li>a. If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:</li> <li>b. If 0, discuss your corroboration strategies to</li> </ul>   | Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.      The inmates/residents/detainees in this targeted category declined to be interviewed.                             |
|--|---|
| determine if this population exists in the audited facility (e.g., based on information obtained from the PAQ; documentation reviewed onsite; and discussions with staff and other inmates/residents/detainees).   |   |
| 36. Enter the total number of interviews conducted with inmates/residents/detainees with a cognitive or functional disability (including intellectual disability, psychiatric disability, or speech disability) using the "Disabled and Limited English Proficient Inmates" protocol:                      | 2   |
| If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:   | Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.      The inmates/residents/detainees in this targeted category declined to be interviewed.                             |
| <ul> <li>b. If 0, discuss your corroboration strategies to<br/>determine if this population exists in the audited<br/>facility (e.g., based on information obtained from the<br/>PAQ; documentation reviewed onsite; and<br/>discussions with staff and other<br/>inmates/residents/detainees).</li> </ul> |   |
| 37. Enter the total number of interviews conducted with inmates/residents/detainees who are Blind or have low vision (visually impaired) using the "Disabled and Limited English Proficient Inmates" protocol:   | 0   |
| a. If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:  | Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.  The inmates/residents/detainees in this targeted category declined to be interviewed.                                 |
| b. If 0, discuss your corroboration strategies to determine if this population exists in the audited facility (e.g., based on information obtained from the PAQ; documentation reviewed onsite; and discussions with staff and other inmates/residents/detainees).   | The auditor verified with the Compliance Manager and Health Services that there were no such individuals in the facility.   |
| 38. Enter the total number of interviews conducted with inmates/residents/detainees who are Deaf or hard-of-hearing using the "Disabled and Limited English Proficient Inmates" protocol:  | 1   |
| If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:   | <ul> <li>☐ Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.</li> <li>☐ The inmates/residents/detainees in this targeted category declined to be interviewed.</li> </ul> |

|     | b. If 0, discuss your corroboration strategies to determine if this population exists in the audited facility (e.g., based on information obtained from the PAQ; documentation reviewed onsite; and discussions with staff and other inmates/residents/detainees).   |   |
|-----|--|---|
| 39. | Enter the total number of interviews conducted with inmates/residents/detainees who are Limited English Proficient (LEP) using the "Disabled and Limited English Proficient Inmates" protocol:   | 4   |
|     | a. If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:  | <ul> <li>☐ Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.</li> <li>☐ The inmates/residents/detainees in this targeted category declined to be interviewed.</li> </ul> |
|     | <ul> <li>b. If 0, discuss your corroboration strategies to<br/>determine if this population exists in the audited<br/>facility (e.g., based on information obtained from the<br/>PAQ; documentation reviewed onsite; and<br/>discussions with staff and other<br/>inmates/residents/detainees).</li> </ul> |   |
| 40. | Enter the total number of interviews conducted with inmates/residents/detainees who identify as lesbian, gay, or bisexual using the "Transgender and Intersex Inmates; Gay, Lesbian, and Bisexual Inmates" protocol:   | 4   |
|     | a. If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:  | <ul> <li>☐ Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.</li> <li>☐ The inmates/residents/detainees in this targeted category declined to be interviewed.</li> </ul> |
|     | b. If 0, discuss your corroboration strategies to determine if this population exists in the audited facility (e.g., based on information obtained from the PAQ; documentation reviewed onsite; and discussions with staff and other inmates/residents/detainees).   |   |
| 41. | Enter the total number of interviews conducted with inmates/residents/detainees who identify as transgender or intersex "Transgender and Intersex Inmates; Gay, Lesbian, and Bisexual Inmates" protocol:   | 5   |
|     | a. If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:  | <ul> <li>□ Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.</li> <li>□ The inmates/residents/detainees in this targeted category declined to be interviewed.</li> </ul> |
|     | b. If 0, discuss your corroboration strategies to determine if this population exists in the audited facility (e.g., based on information obtained from the PAQ; documentation reviewed onsite; and discussions with staff and other inmates/residents/detainees).   |   |

| inmates/residents/detainees who reported sexual abuse in this facility using the "Inmates who Reported a Sexual Abuse" protocol:   | 0   |
|--|---|
| If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:   | <ul> <li>Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.</li> <li>The inmates/residents/detainees in this targeted category declined to be interviewed.</li> </ul>     |
| <ul> <li>b. If 0, discuss your corroboration strategies to<br/>determine if this population exists in the audited<br/>facility (e.g., based on information obtained from the<br/>PAQ; documentation reviewed onsite; and<br/>discussions with staff and other<br/>inmates/residents/detainees).</li> </ul>               | There was only one submitted allegation and that individual had been transferred from this institution.   |
| 43. Enter the total number of interviews conducted with inmates/residents/detainees who disclosed prior sexual victimization during risk screening using the "Inmates who Disclosed Sexual Victimization during Risk Screening" protocol:  | 4   |
| If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:   | <ul> <li>☐ Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.</li> <li>☐ The inmates/residents/detainees in this targeted category declined to be interviewed.</li> </ul> |
| <ul> <li>b. If 0, discuss your corroboration strategies to<br/>determine if this population exists in the audited<br/>facility (e.g., based on information obtained from the<br/>PAQ; documentation reviewed onsite; and<br/>discussions with staff and other<br/>inmates/residents/detainees).</li> </ul>               |   |
| 44. Enter the total number of interviews conducted with inmates/residents/detainees who are or were ever placed in segregated housing/isolation for risk of sexual victimization using the "Inmates Placed in Segregated Housing (for Risk of Sexual Victimization/Who Alleged to have Suffered Sexual Abuse)" protocol: | 0   |
| If 0, select why you were unable to conduct at least the minimum required number of targeted inmates/residents/detainees in this category:   | Facility said there were "none here" during the onsite portion of the audit and/or the facility was unable to provide a list of these inmates/residents/detainees.  The inmates/residents/detainees in this targeted category declined to be interviewed.                                 |
| <ul> <li>b. If 0, discuss your corroboration strategies to<br/>determine if this population exists in the audited<br/>facility (e.g., based on information obtained from the<br/>PAQ; documentation reviewed onsite; and<br/>discussions with staff and other<br/>inmates/residents/detainees).</li> </ul>               | The auditor verified housing records confirmed through interviews with segregated housing staff and the PREA Compliance Manager.  |
| 45. Provide any additional comments regarding selecting or interviewing random inmates/residents/detainees (e.g., any populations you oversampled, barriers to completing interviews, barriers to ensuring representation, etc.).  |   |
| Note: as this text will be included in the audit report, please d not include any personally identifiable information or other information that could compromise the confidentiality of any persons in the facility.   | 0   |

| Staff, Volunteer, and Contractor Interviews |   |   |  |  |
|---|---|---|--|--|
|   | Random Staff Interviews   |   |  |  |
| 46.   | Enter the total number of RANDOM STAFF who were interviewed:  | 12  |  |  |
|   | Select which characteristics you considered when you selected RANDOM STAFF interviewees (select all that apply):  | <ul> <li>□ Length of tenure in the facility</li> <li>☑ Shift assignment</li> <li>☑ Work assignment</li> <li>☑ Rank (or equivalent)</li> <li>□ Other (describe)</li> <li>□ None (explain)</li> </ul>   |  |  |
| 48.   | Were you able to conduct the minimum number of RANDOM STAFF interviews?   | ⊠ Yes □ No  |  |  |
|   | If no, select the reasons why you were not able to conduct the minimum number of RANDOM STAFF interviews (select all that apply):   | <ul> <li>□ Too many staff declined to participate in interviews</li> <li>□ Not enough staff employed by the facility to meet the minimum number of random staff interviews (Note: select this option if there were not enough staff employed by the facility or not enough staff employed by the facility to interview for both random and specialized staff roles).</li> <li>□ Not enough staff available in the facility during the onsite portion of the audit to meet the minimum number of random staff interviews.</li> <li>□ Other (describe)</li> </ul> |  |  |
|   | b. Describe the steps you took to select additional RANDOM STAFF interviewees and why you were still unable to meet the minimum number of random staff interviews:  |   |  |  |
| 49.   | Provide any additional comments regarding selecting or interviewing random staff (e.g., any populations you oversampled, barriers to completing interviews, etc.).  Note: as this text will be included in the audit report, please do not include any personally identifiable information or other information that could compromise the confidentiality of any persons in the facility. |   |  |  |
|   | Specialized Staff, Volunteer<br>Staff in some facilities may be responsible for more than one of  | s, and Contractor Interviews the specialized staff duties. Therefore, more than one interview ad that interview would satisfy multiple specialized staff interview aments.  |  |  |
| 50.   | Enter the total number of staff in a SPECIALIZED STAFF role who were interviewed (excluding volunteers and contractors):  | 21  |  |  |
| 51.   | Were you able to interview the Agency Head?   | ⊠ Yes □ No  |  |  |
|   | a. If no, explain why it was not possible to interview the Agency Head:   |   |  |  |
| 52.   | Were you able to interview the Warden/Facility Director/Superintendent or their designee?   | ⊠ Yes □ No  |  |  |
|   | a. If no, explain why it was not possible to interview the Warden/Facility Director/Superintendent or their designee:   |   |  |  |
| 53.   | Were you able to interview the PREA Coordinator?  | ⊠ Yes □ No  |  |  |

|     | PREA Coordinator:   |  |  |  |
|-----|---|--|--|--|
|     |   | ⊠ Yes □ No   |  |  |
| 54. | Were you able to interview the PREA Compliance Manager?                             | ☐ N/A (N/A if the agency is a single facility agency or is   |  |  |
|     | -   | otherwise not required to have a PREA Compliance Manager per the Standards)                                  |  |  |
|     | a. If no, explain why it was not possible to interview the PREA Compliance Manager: |  |  |  |
|     |   | ☐ Agency contract administrator  |  |  |
|     |   | ☐ Intermediate or higher-level facility staff responsible for  |  |  |
|     |   | conducting and documenting unannounced rounds to identify and deter staff sexual abuse and sexual harassment |  |  |
|     |   | Line staff who supervise youthful inmates (if applicable)  |  |  |
|     |   | Education and program staff who work with youthful inmates (if applicable)                                   |  |  |
|     |   | Medical staff  |  |  |
|     |   | Mental health staff  |  |  |
|     |   | Non-medical staff involved in cross-gender strip or visual searches  |  |  |
|     | Select which SPECIALIZED STAFF roles were   | Administrative (human resources) staff   |  |  |
| 55. |   | Sexual Assault Forensic Examiner (SAFE) or Sexual Assault Nurse Examiner (SANE) staff                        |  |  |
|     | interviewed as part of this audit (select all that apply):                          | Investigative staff responsible for conducting administrative investigations                                 |  |  |
|     |   | ☐ Investigative staff responsible for conducting criminal investigations                                     |  |  |
|     |   | Staff who perform screening for risk of victimization and abusiveness  |  |  |
|     |   | Staff who supervise inmates in segregated housing/residents in isolation                                     |  |  |
|     |   | Staff on the sexual abuse incident review team   |  |  |
|     |   | Designated staff member charged with monitoring retaliation  |  |  |
|     |   | First responders, both security and non-security staff   |  |  |
|     |   | Intake staff   |  |  |
| 56  | . Did you interview VOLUNTEERS who may have contact                                 | Other (describe) Mailroom, Classification  |  |  |
|     | with inmates/residents/detainees in this facility?                                  |  |  |  |
|     | a. Enter the total number of VOLUNTEERS who were interviewed:                       | 1  |  |  |
|     |   | ☐ Education/programming  |  |  |
|     | b. Select which specialized VOLUNTEER role(s) were                                  | ☐ Medical/dental   |  |  |
|     | interviewed as part of this audit (select all that apply):                          | Mental health/counseling   |  |  |
|     |   | Religious  |  |  |
|     |   | Other  |  |  |

| 57. Did you interview CONTRACTORS who may have contact with inmates/residents/detainees in this facility?  | ⊠ Yes □ No  |  |  |  |
|--|---|--|--|--|
| <ul> <li>Enter the total number of CONTRACTORS who were interviewed:</li> </ul>  | 2   |  |  |  |
| <ul> <li>Select which specialized CONTRACTOR role(s) were<br/>interviewed as part of this audit (select all that<br/>apply):</li> </ul>  | <ul> <li>☐ Security/detention</li> <li>☐ Education/programming</li> <li>☑ Medical/dental</li> <li>☐ Food service</li> <li>☐ Maintenance/construction</li> <li>☐ Other</li> </ul>  |  |  |  |
| 58. Provide any additional comments regarding selecting or interviewing specialized staff (e.g., any populations you oversampled, barriers to completing interviews, etc.).  |   |  |  |  |
| Note: as this text will be included in the audit report, please do not include any personally identifiable information or other information that could compromise the confidentiality of any persons in the facility.  |   |  |  |  |
| Site Review and Doc  | umentation Sampling   |  |  |  |
| Site Review  |   |  |  |  |
|  |   |  |  |  |
|  | the onsite audit must include a thorough examination of the entire ive, inquiring process that includes talking with staff and inmates to is practices demonstrate compliance with the Standards. Note: a included in the relevant Standard-specific overall determination  |  |  |  |
| meet the requirements in this Standard, the site review portion of facility. The site review is not a casual tour of the facility. It is an acceptate determine whether, and the extent to which, the audited facility discussions related to testing critical functions are expected to be  | the onsite audit must include a thorough examination of the entire ive, inquiring process that includes talking with staff and inmates to is practices demonstrate compliance with the Standards. Note: a included in the relevant Standard-specific overall determination  |  |  |  |
| meet the requirements in this Standard, the site review portion of<br>facility. The site review is not a casual tour of the facility. It is an ac-<br>determine whether, and the extent to which, the audited facility<br>discussions related to testing critical functions are expected to be<br>narra  | the onsite audit must include a thorough examination of the entire ive, inquiring process that includes talking with staff and inmates to is practices demonstrate compliance with the Standards. Note: included in the relevant Standard-specific overall determination tives.   |  |  |  |
| meet the requirements in this Standard, the site review portion of facility. The site review is not a casual tour of the facility. It is an acceptance whether, and the extent to which, the audited facility discussions related to testing critical functions are expected to be narra.  59. Did you have access to all areas of the facility?  a. If no, explain what areas of the facility you were  | the onsite audit must include a thorough examination of the entire ive, inquiring process that includes talking with staff and inmates to is practices demonstrate compliance with the Standards. Note: included in the relevant Standard-specific overall determination tives.  Yes No   |  |  |  |
| meet the requirements in this Standard, the site review portion of facility. The site review is not a casual tour of the facility. It is an acceptance determine whether, and the extent to which, the audited facility discussions related to testing critical functions are expected to be narra.  59. Did you have access to all areas of the facility?  a. If no, explain what areas of the facility you were unable to access and why.  | the onsite audit must include a thorough examination of the entire ive, inquiring process that includes talking with staff and inmates to is practices demonstrate compliance with the Standards. Note: included in the relevant Standard-specific overall determination tives.  Yes No   |  |  |  |
| meet the requirements in this Standard, the site review portion of facility. The site review is not a casual tour of the facility. It is an accurate whether, and the extent to which, the audited facility discussions related to testing critical functions are expected to be narra.  59. Did you have access to all areas of the facility?  a. If no, explain what areas of the facility you were unable to access and why.  Was the site review an active, inquiring  60. Reviewing/examining all areas of the facility in accordance with the site review component of the audit   | the onsite audit must include a thorough examination of the entire rive, inquiring process that includes talking with staff and inmates to its practices demonstrate compliance with the Standards. Note: included in the relevant Standard-specific overall determination tives.  Yes No  Process that included the following:           |  |  |  |
| meet the requirements in this Standard, the site review portion of facility. The site review is not a casual tour of the facility. It is an acceptance whether, and the extent to which, the audited facility discussions related to testing critical functions are expected to be narral.  59. Did you have access to all areas of the facility?  a. If no, explain what areas of the facility you were unable to access and why.  Was the site review an active, inquiring  60. Reviewing/examining all areas of the facility in accordance with the site review component of the audit instrument?  a. If no, explain why the site review did not include reviewing/examining all areas of the facility.  61. Testing and/or observing all critical functions in the facility in accordance with the site review component of the audit instrument (e.g., intake process, risk screening process, PREA education)?  | the onsite audit must include a thorough examination of the entire rive, inquiring process that includes talking with staff and inmates to its practices demonstrate compliance with the Standards. Note: included in the relevant Standard-specific overall determination tives.  Yes No  Process that included the following:           |  |  |  |
| meet the requirements in this Standard, the site review portion of facility. The site review is not a casual tour of the facility. It is an acceptance whether, and the extent to which, the audited facility discussions related to testing critical functions are expected to be narra.  59. Did you have access to all areas of the facility?  a. If no, explain what areas of the facility you were unable to access and why.  Was the site review an active, inquiring  60. Reviewing/examining all areas of the facility in accordance with the site review component of the audit instrument?  a. If no, explain why the site review did not include reviewing/examining all areas of the facility.  61. Testing and/or observing all critical functions in the facility in accordance with the site review component of the audit instrument (e.g., intake process, risk screening   | the onsite audit must include a thorough examination of the entire rive, inquiring process that includes talking with staff and inmates to its practices demonstrate compliance with the Standards. Note: e included in the relevant Standard-specific overall determination tives.  Yes No  Process that included the following:  Yes No |  |  |  |
| meet the requirements in this Standard, the site review portion of facility. The site review is not a casual tour of the facility. It is an acceptance whether, and the extent to which, the audited facility discussions related to testing critical functions are expected to be narra.  59. Did you have access to all areas of the facility?  a. If no, explain what areas of the facility you were unable to access and why.  Was the site review an active, inquiring  60. Reviewing/examining all areas of the facility in accordance with the site review component of the audit instrument?  a. If no, explain why the site review did not include reviewing/examining all areas of the facility.  61. Testing and/or observing all critical functions in the facility in accordance with the site review component of the audit instrument (e.g., intake process, risk screening process, PREA education)?  a. If no, explain why the site review did not include testing and/or observing all critical functions in the | the onsite audit must include a thorough examination of the entire rive, inquiring process that includes talking with staff and inmates to its practices demonstrate compliance with the Standards. Note: e included in the relevant Standard-specific overall determination tives.  Yes No  Process that included the following:  Yes No |  |  |  |

| review (e.g., access t                           | al comments regarding th<br>to areas in the facility, obs<br>ions, or informal conversa       | ervations,                  |                     |                                    |  |
|--|---|-----------------------------|---------------------|------------------------------------|--|
| do not include any per                           | ne included in the audit repo<br>sonally identifiable informat<br>compromise the confidentia  | ion or other                |                     |                                    |  |
|  |   | Documentati                 | on Sampling         |                                    |  |
| supervisory rounds logs                          | n of records to review—suc<br>s; risk screening and intake<br>s—auditors must self-select     | processing re               | cords; inmate       | education records; medic           | al files; and investigative  |
| agency or facility and                           | of documentation selecte<br>d provided to you, did you<br>elected sampling of docu            | also                        | ⊠ Yes               | □ No                               |  |
| additional document                              | al comments regarding se<br>ation (e.g., any documenta<br>s to selecting additional           |                             |                     |                                    |  |
| not include any persor                           | ne included in the audit repo<br>nally identifiable information<br>compromise the confidentia | or other                    |                     |                                    |  |
| Sexual Abo                                       | use and Sexual Haras  | sment Alle                  | egations a          | nd Investigations in               | this Facility  |
| s  | exual Abuse and Sexual F  | larassment A                | Allegations a       | nd Investigations Overvi           | ew   |
| Remember the number of                           | of allegations should be base<br>and should not be base                                       |                             |                     |                                    | ne, third-party, grievances)   |
|  | evity, we use the term "inma<br>tainee sexual abuse allegati                                  | te" in the follo            | wing question       | ns. Auditors should provide        |  |
| 67. Total number of SEX                          | UAL ABUSE allegations ar  |                             |                     |                                    |  |
| incident type:                                   |   |                             |                     |                                    |  |
| Instructions: If you are una cannot be provided. | ble to provide information fo   | or one or more              | e of the fields     | below, enter an "X" in the t       |  |
|  | # of sexual abuse allegations   | # of criminal investigation |                     | # of administrative investigations | # of allegations that had<br>both criminal and<br>administrative<br>investigations |
| Inmate-on-inmate sexual abuse                    | 0   | 0                           |                     | 0                                  | 0  |
| Staff-on-inmate sexual abuse                     | 0   | 0                           |                     | 0                                  | 0  |
| Total  | 0   | 0                           |                     | 0                                  | 0  |
|  | ele to provide any of the in  |                             |                     | ution had no reporte               |  |
| above, explain w<br>provided.                    | hy this information could   | not be                      | sexual at onsite au | ouse during the 12 n<br>dit.       | nonths prior to the  |

## 68. Total number of SEXUAL HARASSMENT allegations and investigations overview during the 12 months preceding the audit, by incident type:

Instructions: If you are unable to provide information for one or more of the fields below, enter an "X" in the field(s) where information

cannot be provided.

|                                    | # of sexual harassment allegations | # of criminal investigations | # of administrative investigations | # of allegations that had<br>both criminal and<br>administrative<br>investigations |
|------------------------------------|------------------------------------|------------------------------|------------------------------------|--|
| Inmate-on-inmate sexual harassment | 1                                  | 0                            | 1                                  | 0  |
| Staff-on-inmate sexual harassment  | 0                                  | 0                            | 0                                  | 0  |
| Total                              | 1                                  | 0                            | 1                                  | 0  |

 a. If you were unable to provide any of the information above, explain why this information could not be provided.

#### **Sexual Abuse and Sexual Harassment Investigation Outcomes**

#### Sexual Abuse Investigation Outcomes

Note: these counts should reflect where the investigation is currently (i.e., if a criminal investigation was referred for prosecution and resulted in a conviction, that investigation outcome should only appear in the count for "convicted.") Do not double count. Additionally, for question brevity, we use the term "inmate" in the following questions. Auditors should provide information on inmate, resident, and detained sexual abuse investigation files, as applicable to the facility type being audited.

#### 69. Criminal SEXUAL ABUSE investigation outcomes during the 12 months preceding the audit:

Instructions: If you are unable to provide information for one or more of the fields below, enter an "X" in the field(s) where information

cannot be provided.

|                               | Ongoing | Referred for<br>Prosecution | Indicted/Court<br>Case Filed | Convicted/Adjudicated | Acquitted |  |
|-------------------------------|---------|-----------------------------|------------------------------|-----------------------|-----------|--|
| Inmate-on-inmate sexual abuse | 0       | 0                           | 0                            | 0                     | 0         |  |
| Staff-on-inmate sexual abuse  | 0       | 0                           | 0                            | 0                     | 0         |  |
| Total                         | 0       | 0                           | 0                            | 0                     | 0         |  |

 a. If you were unable to provide any of the information above, explain why this information could not be provided. The institution had no reported allegations of sexual abuse during the 12 months prior to the onsite audit.

#### 70. Administrative SEXUAL ABUSE investigation outcomes during the 12 months preceding the audit:

Instructions: If you are unable to provide information for one or more of the fields below, enter an "X" in the field(s) where information

cannot be provided.

|                               | Ongoing | Unfounded | Unsubstantiated | Substantiated |
|-------------------------------|---------|-----------|-----------------|---------------|
| Inmate-on-inmate sexual abuse | 0       | 0         | 0               | 0             |
| Staff-on-inmate sexual abuse  | 0       | 0         | 0               | 0             |
| Total                         | 0       | 0         | 0               | 0             |

 a. If you were unable to provide any of the information above, explain why this information could not be provided. The institution had no reported allegations of sexual abuse during the 12 months prior to the onsite audit.

|  |       |                                       | Sexual I  | iaiassiiieiii   | irivesiigaiiori O         | ulcome          | <i>;</i> 3   |                |                           |       |
|--|-------|---------------------------------------|---|---|---------------------------|-----------------|--|----------------|---------------------------|-------|
| Note: these counts sh<br>term "inmate" in the  |       | wing questions. A                     | Auditors sh   | nould provide   |                           | n inmat         | e, resident, and deta                                  |                |                           |       |
| 1. Criminal SEXUAL   | - HAI | RASSMENT inve                         | estigation  | outcomes o  | during the 12 r           | nonths          | preceding the aud                                      | lit:           |                           |       |
| nstructions: If you are  | una   | ble to provide info                   | ormation fo   | or one or mo  | re of the fields          | below,          | enter an "X" in the fi                                 | eld(s)         | where information         |       |
|  | Ong   | going                                 | Referred<br>Prosecut  |   | Indicted/Court Case Filed | İ               | Convicted/Adjudica                                     | ated           | Acquitted                 |       |
| Inmate-on-inmate sexual harassment   | 0     |                                       | 0   |   | 0                         |                 | 0  |                | 0                         |       |
| Staff-on-inmate sexual harassment  | 0     |                                       | 0   |   | 0                         |                 | 0  |                | 0                         |       |
| Total  | 0     |                                       | 0   |   | 0                         |                 | 0  |                | 0                         |       |
| above, expla<br>provided.  | ain w | le to provide and hy this informat    | ion could   | not be  | sexual ha                 | arassi<br>onths | had no reporte<br>ment investigate<br>prior to the ons | ed c<br>site a | riminally during<br>audit | g<br> |
| 72. Administrative S   | EXU   | AL HARASSMEN                          | IT investi  | gation outco  | omes during t             | he 12 r         | nonths preceding t                                     | he au          | ıdit:                     |       |
| nstructions: If you are<br>cannot be provided.   | una   | ble to provide info                   | ormation fo   | or one or mo  | re of the fields          | below,          | enter an "X" in the fi                                 | eld(s)         | where information         |       |
| Inmete on inmete   |       | Ongoing                               |   | Unfounded   |                           | Unsul           | ostantiated  | Sub            | stantiated                |       |
| Inmate-on-inmate sexual harassment   |       | 0                                     |   | 1   |                           | 0               |  | 0              |                           |       |
| Staff-on-inmate sexual harassment  |       | 0                                     |   | 0   |                           | 0               | 0  |                |                           |       |
| Total  |       | 0                                     |   | 1   |                           | 0               |  | 0              |                           |       |
|  |       | le to provide any<br>hy this informat |   |   |                           |                 |  |                |                           |       |
|  |       | Sexual Abuse a                        | and Sexua   | l Harassmer   | nt Investigation          | Files S         | elected for Review                                     |                |                           |       |
|  |       | <u>Se</u>                             | xual Abuse  | e Investigatio  | on Files Selecte          | ed for F        | <u>Review</u>  |                |                           |       |
| 73. Enter the total nu   |       |                                       | BUSE inve   | estigation  | 0                         |                 |  |                |                           |       |
| a. If 0, explain why you were unable to review any sexual abuse investigation files:                                 |       |                                       |   | The institution had no reported allegations of sexual abuse during the 12 months prior to the onsite audit. |                           |                 |  |                |                           |       |
| 74. Did your selection of SEXUAL ABUSE investigation files include a cross-section of criminal and/or administrative |       |                                       |   | ☐ Yes ☐ No  |                           |                 |  |                |                           |       |
| investigations by findings/outcomes?   |       |                                       | N/A (N/A if you were unable to review any sexual abuse investigation files) |   |                           |                 |  |                |                           |       |
|  |       | Inma                                  | te-on-inm   | ate sexual a  | abuse investig            | ation 1         | iles   |                |                           |       |
| 75. Enter the total number of INMATE-ON-INMATE SEXUAL ABUSE investigation files reviewed/sampled:                    |       |                                       |   | 0   |                           |                 |  |                |                           |       |
| 76. Did your sample of INMATE-ON-INMATE SEXUAL ABUSE   |       |                                       |   | ☐ Yes   | □ N                       | 0               |  |                |                           |       |
| investigation files include criminal investigations?   |       |                                       |   | N/A (N/A if you were unable to review any inmate-on-inmate sexual abuse investigation files)                |                           |                 |  | )              |                           |       |
|  |       |                                       |   |   |                           |                 | ,  |                |                           |       |
| 77. Did your sample investigation file   |       |                                       |   |   | ☐ Yes                     |                 | 0  |                |                           |       |
| -  |       |                                       |   |   | 1                         |                 |  |                |                           |       |

|  |   | N/A (N/A if you were unable to review any inmate-on-inmate sexual abuse investigation files)   |  |  |  |
|--|---|--|--|--|--|
|  | Staff-on-inmate sexual abuse investigation files  |  |  |  |  |
| 78.  | Enter the total number of STAFF-ON-INMATE SEXUAL ABUSE investigation files reviewed/sampled:  | 0  |  |  |  |
| 79.  | Did your sample of STAFF-ON-INMATE SEXUAL ABUSE investigation files include criminal investigations?  | Yes No N/A (N/A if you were unable to review any staff-on-inmate sexual abuse investigation files)   |  |  |  |
| 80.  | Did your sample of STAFF-ON-INMATE SEXUAL ABUSE investigation files include administrative investigations?  | ☐ Yes ☐ No ☐ N/A (N/A if you were unable to review any staff-on-inmate sexual abuse investigation files)   |  |  |  |
|  | Sexual Harassment Investiga   | tion Files Selected for Review   |  |  |  |
| 81.  | Enter the total number of SEXUAL HARASSMENT investigation files reviewed/sampled:   | 1  |  |  |  |
|  | a. If 0, explain why you were unable to review any sexual harassment investigation files:   |  |  |  |  |
| 82.  | Did your selection of SEXUAL HARASSMENT investigation files include a cross-section of criminal and/or administrative investigations by findings/outcomes?  | Yes No N/A (N/A if you were unable to review any sexual harassment investigation files)  |  |  |  |
| Inmate-on-inmate sexual harassment investigation files |   |  |  |  |  |
| 83.  | Enter the total number of INMATE-ON-INMATE SEXUAL HARASSMENT investigation files reviewed/sampled:  | 1  |  |  |  |
| 84.  | Did your sample of INMATE-ON-INMATE SEXUAL HARASSMENT investigation files include criminal investigations?  | ☐ Yes ☐ No ☐ N/A (N/A if you were unable to review any inmate-on-inmate sexual harassment investigation files)                                     |  |  |  |
| 85.  | Did your sample of INMATE-ON-INMATE SEXUAL HARASSMENT investigation files include administrative investigations?  | <ul> <li>✓ Yes</li> <li>✓ No</li> <li>N/A (N/A if you were unable to review any inmate-on-inmate sexual harassment investigation files)</li> </ul> |  |  |  |
|  | Staff-on-inmate sexual haras  | sment investigation files  |  |  |  |
| 86.  | Enter the total number of STAFF-ON-INMATE SEXUAL HARASSMENT investigation files reviewed/sampled:   | 0  |  |  |  |
| 87.  | Did your sample of STAFF-ON-INMATE SEXUAL HARASSMENT investigation files include criminal investigations?   | ☐ Yes ☐ No ☐ N/A (N/A if you were unable to review any staff-on-inmate sexual harassment investigation files)                                      |  |  |  |
|  | Did your sample of STAFF-ON-INMATE SEXUAL HARASSMENT investigation files include administrative investigations?   | ☐ Yes ☐ No ☐ N/A (N/A if you were unable to review any staff-on-inmate sexual harassment investigation files)                                      |  |  |  |
| 89.  | Provide any additional comments regarding selecting and reviewing sexual abuse and sexual harassment investigation files.   |  |  |  |  |
|  | Note: as this text will be included in the audit report, please do not include any personally identifiable information or other information that could compromise the confidentiality of any persons in the facility. |  |  |  |  |

| Support Staff Information   |  |  |  |  |  |
|---|--|--|--|--|--|
| DOJ-certified PREA A  | auditors Support Staff   |  |  |  |  |
| 90. Did you receive assistance from any DOJ-CERTIFIED PREA AUDITORS at any point during this audit?  Remember: the audit includes all activities from the pre-onsite through the post-onsite phases to the submission of the final report. Make sure you respond accordingly. | ☐ Yes       No   |  |  |  |  |
| <ul> <li>a. If yes, enter the TOTAL NUMBER OF DOJ-CERTIFIED<br/>PREA AUDITORS who provided assistance at any<br/>point during the audit:</li> </ul>   |  |  |  |  |  |
| Non-certified Support Staff   |  |  |  |  |  |
| 91. Did you receive assistance from any NON-CERTIFIED SUPPORT STAFF at any point during this audit?  Remember: the audit includes all activities from the pre-onsite through the post-onsite phases to the submission of the final report. Make sure you respond accordingly. | ☐ Yes       No   |  |  |  |  |
| a. If yes, enter the TOTAL NUMBER OF NON-<br>CERTIFIED SUPPORT STAFF who provided<br>assistance at any point during the audit:  |  |  |  |  |  |
| Auditing Arrangements and Compensation  |  |  |  |  |  |
| 92. Who paid you to conduct this audit?   | <ul> <li>☐ The audited facility or its parent agency</li> <li>☐ My state/territory or county government (if you audit as part of a consortium or circular auditing arrangement, select this option)</li> <li>☑ A third-party auditing entity (e.g., accreditation body, consulting firm)</li> <li>☐ Other</li> </ul> |  |  |  |  |

### PREVENTION PLANNING

# Standard 115.11: Zero tolerance of sexual abuse and sexual harassment; PREA coordinator

All Yes/No Questions Must Be Answered by The Auditor to Complete the Report

| 115.11 | (a)         |  |
|--------|-------------|--|
| •      |             | he agency have a written policy mandating zero tolerance toward all forms of sexual and sexual harassment? $\ oxtimes$ Yes $\ oxtimes$ No  |
| •      |             | he written policy outline the agency's approach to preventing, detecting, and responding all abuse and sexual harassment? $\ oxdot$ Yes $\ oxdot$ No   |
| 115.11 | (b)         |  |
| •      | Has the     | e agency employed or designated an agency-wide PREA Coordinator? ⊠ Yes □ No  |
| •      | Is the F    | PREA Coordinator position in the upper-level of the agency hierarchy? $\ oxdot$ Yes $\ oxdot$ No   |
| •      | overse      | he PREA Coordinator have sufficient time and authority to develop, implement, and see agency efforts to comply with the PREA standards in all of its facilities? $\square$ No                      |
| 115.11 | (c)         |  |
| •      |             | agency operates more than one facility, has each facility designated a PREA compliance per? (N/A if agency operates only one facility.) $\boxtimes$ Yes $\square$ No $\square$ NA                  |
| •      | facility'   | he PREA compliance manager have sufficient time and authority to coordinate the s efforts to comply with the PREA standards? (N/A if agency operates only one facility.) $\square$ No $\square$ NA |
| Audito | or Overa    | all Compliance Determination   |
|        |             | Exceeds Standard (Substantially exceeds requirement of standards)  |
|        | $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
|        |             | Does Not Meet Standard (Requires Corrective Action)  |

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's

conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a) Program Statement (PS) 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b) Institution Supplement 5324.12D Sexually Abusive Behavior Prevention and Intervention Program
  - c) Federal Bureau of Prisons Organizational Chart
- 2. Interviews:
  - a) PREA coordinator
  - b) PREA compliance manager

#### Findings (by provision):

115.11(a). The Federal Bureau of Prisons and Federal Correctional Institution Ashland have adopted a comprehensive written policy that mandates zero-tolerance toward all types of sexual abuse and sexual harassment. The agency provided Program Statement (PS) 5324.12 Sexually Abusive Behavior Prevention and Intervention Program, which outlines their zero-tolerance sexual abuse policy. The PS clearly describes the agency's approach to the prevention, detection, and response to sexual assault incidents in their correctional facilities and establishes immediate reporting guidelines of such incidents. This procedure provides the definitions for sexual abuse and sexual harassment that are consistent with the prohibited behaviors in the PREA standards. The auditor was also provided a copy of Institution Supplement 5324.12D Sexually Abusive Behavior Prevention and Intervention Program in the PAQ. The stated Purpose and Scope of the Supplement is to, "Provide guidelines reflecting the unique characteristics of Federal Correctional Institution (FCI) Ashland, and Satellite Prison Camp (SCP) Ashland, and how the institution will comply with Program Statement 5324.12, Sexually Abusive Behavior Prevention and Intervention Program, dated June 4, 2015. This includes how FCI/SCP Ashland shall, in a coordinated manner:

- A. Help detect incidents, perpetrators, and inmate victims of sexually abusive behavior.
- B. Help prevent sexually abusive behavior.
- C. Educate staff to intervene properly and in a timely manner.
- D. Document, report, and investigate reported incidents of sexually abusive behavior.
- E. Discipline and/or prosecute perpetrators of sexually abusive behavior.
- F. Develop a written institutional plan to coordinate action taken in response to an incident of sexual abuse." Based upon this analysis, the auditor finds the institution in compliance with this provision.

**115.11(b).** The agency has designated an agency-wide PREA coordinator, Dr. Jessica Seaton, who reports to the Assistant Director, Reentry Services Division of the Federal BOP. The agency's organizational chart was provided for review and shows the PREA coordinator's position in the Reentry Services Division of the BOP. There is no question as to the authority level of the PREA coordinator at this agency. The National PREA coordinator develops, implements, and oversees the Bureau's compliance with PREA. The Bureau appoints a Regional PREA coordinator to ensure policy guidelines are addressed in institutions within each region. The National PREA coordinator provides oversight to all the Regional coordinators. Based on the information in the PS, discussion with the Associate Warden (the PREA Compliance Manager), and the organizational chart, the auditor understands the

PREA coordinator has both the time and authority necessary to be successful and meet the standard. Based on this analysis, the auditor finds the institution in compliance with this provision.

115.11(c). The agency has designated PREA compliance managers to handle the responsibilities at their correctional facilities. The Warden at each institution must assign an Institution PREA Compliance Manager (IPCM), who, except in rare circumstances, will be an Associate Warden. At the time of the audit, the IPCM at FCI Ashland is Associate Warden Andrea Burnside. The IPCM maintains responsibility for the Sexually Abusive Behavior Prevention and Intervention Program and must provide supervisory oversight to ensure the coordination of institution departments in prevention, detection, intervention, and response, as specified by the agency's Program Statement. Through an interview with the IPCM, the auditor was able to determine the IPCM clearly understands her role and is well educated on the PREA standards. The IPCM stated, "As the PREA Compliance Manager, I ensure that key PREA information is continuously and readily available or visible to all Adults in Custody (AIC) through posters, handbooks, and other written formats. Additionally, I personally post a message with PREA Poster Attachments and Pathways information on TRULINCS quarterly. Staff and the AICs are informed that the Bureau has zero-tolerance of any sexually abusive behavior and sexual harassment. Victims of sexually abusive behavior or sexual harassment receive timely and effective responses to their physical, psychological, and security needs. Allegations of sexually abusive behavior and sexual harassment receive timely intervention upon report of the allegation." The documentation submitted to the auditor by the institution was very complete and clearly indicated that facility staff are well-versed in the standards and follow agency Program Statements in relation to the Sexually Abusive Behavior Prevention and Intervention Program extremely well. With the oversight of the IPCM, each department successfully maintains the required documentation and all staff members remain vigilant in their requirement to maintain the safety and security of the incarcerated individuals. The IPCM indicated that there was sufficient time to complete duties as the IPCM, as it was a required part of the Associate Warden's responsibilities. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.12: Contracting with other entities for the confinement of inmates

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 115.1 | 2 ( | (a) |
|-------|-----|-----|
|-------|-----|-----|

| • | If this agency is public and it contracts for the confinement of its inmates with private agencies or other entities including other government agencies, has the agency included the entity's |
|---|--|
|   | obligation to comply with the PREA standards in any new contract or contract renewal signed on   |
|   | or after August 20, 2012? (N/A if the agency does not contract with private agencies or other  |
|   | entities for the confinement of inmates.) $\square$ Yes $\square$ No $\boxtimes$ NA  |

#### 115.12 (b)

| • | Does any new contract or contract renewal signed on or after August 20, 2012 provide for         |
|---|--|
|   | agency contract monitoring to ensure that the contractor is complying with the PREA standards?   |
|   | (N/A if the agency does not contract with private agencies or other entities for the confinement |
|   | of inmates.) ☐ Yes ☐ No ☒ NA   |

# □ Exceeds Standard (Substantially exceeds requirement of standards) □ Meets Standard (Substantial compliance; complies in all material ways with the

□ Does Not Meet Standard (Requires Corrective Action)

standard for the relevant review period)

#### **Instructions for Overall Compliance Determination Narrative**

**Auditor Overall Compliance Determination** 

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a) Memorandum From BOP Assistant Director
- 2. Interviews:
  - a) None

#### Findings (by provision):

**115.12(a).** The agency provided a Memorandum from the BOP Assistant Director. The memo states, in summary, that the Agency, pursuant to the President's Executive Order, no longer engages in contracting for incarcerated individual confinement with private facilities. The memo also states that there are no plans to engage in contracts to house incarcerated individuals in the near future.

Pursuant to the memo, the auditor was not provided further information by the Bureau's Contract Administrator. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.12(b).** Pursuant to the memo, the auditor was not provided further information by the Bureau's Contract Administrator. Based on this analysis, the auditor finds the institution in compliance with this provision.

#### Standard 115.13: Supervision and monitoring

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.13 (a)

Does the facility have a documented staffing plan that provides for adequate levels of staffing

|        | and, where applicable, video monitoring, to protect inmates against sexual abuse? $\ oxdot$ Yes $\ oxdot$ No   |
|--------|--|
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Generally accepted detention and correctional practices? $\boxtimes$ Yes $\square$ No   |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any judicial findings of inadequacy? $\boxtimes$ Yes $\square$ No   |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any findings of inadequacy from Federal investigative agencies? $\boxtimes$ Yes $\square$ No  |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any findings of inadequacy from internal or external oversight bodies? $\boxtimes$ Yes $\square$ No   |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: All components of the facility's physical plant (including "blind-spots" or areas where staff or inmates may be isolated)? $\boxtimes$ Yes $\square$ No |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The composition of the inmate population? $\boxtimes$ Yes $\square$ No  |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The number and placement of supervisory staff? $\boxtimes$ Yes $\square$ No   |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The institution programs occurring on a particular shift? $\boxtimes$ Yes $\square$ No $\square$ NA   |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any applicable State or local laws, regulations, or standards? $\boxtimes$ Yes $\square$ No   |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The prevalence of substantiated and unsubstantiated incidents of sexual abuse? $\boxtimes$ Yes $\square$ No   |
| •      | In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any other relevant factors? $\ oxdot$ Yes $\ oxdot$ No  |
| 115.13 | 3 (b)  |
| •      | In circumstances where the staffing plan is not complied with, does the facility document and justify all deviations from the plan? (N/A if no deviations from staffing plan.) $\boxtimes$ Yes $\square$ No $\square$ NA   |

| 1 15.10                                  | , (0)  |   |  |
|--|--|---|--|
| •  | assess   | past 12 months, has the facility, in consultation with the agency PREA Coordinator, sed, determined, and documented whether adjustments are needed to: The staffing plan shed pursuant to paragraph (a) of this section? $\boxtimes$ Yes $\square$ No                   |  |
| •  | In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The facility's deployment of video monitoring systems and other monitoring technologies? ⊠ Yes □ No |   |  |
| •  | assess   | past 12 months, has the facility, in consultation with the agency PREA Coordinator, sed, determined, and documented whether adjustments are needed to: The resources the has available to commit to ensure adherence to the staffing plan? $\boxtimes$ Yes $\square$ No |  |
| 115.13                                   | 3 (d)  |   |  |
| •  | level s  | be facility/agency implemented a policy and practice of having intermediate-level or higher-upervisors conduct and document unannounced rounds to identify and deter staff sexual and sexual harassment? $\boxtimes$ Yes $\square$ No                                   |  |
| •  | Is this policy and practice implemented for night shifts as well as day shifts? $oximes$ Yes $oximes$ No   |   |  |
| •  | Does the facility/agency have a policy prohibiting staff from alerting other staff members that these supervisory rounds are occurring, unless such announcement is related to the legitimate operational functions of the facility? $\boxtimes$ Yes $\square$ No      |   |  |
| Auditor Overall Compliance Determination |  |   |  |
|  |  | Exceeds Standard (Substantially exceeds requirement of standards)   |  |
|  | $\boxtimes$  | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |  |
|  |  | Does Not Meet Standard (Requires Corrective Action)   |  |
|  | -4:  | for Overall Compliance Determination Negrotive  |  |

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - 1. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - 2. FCI Ashland Annual Salary/Workforce Utilization Plan FY24
  - 3. Annual PREA Assurance Memo Staffing Deviations

115 13 (c)

- 4. FCI Ashland Institutional Duty Officer Unannounced Institution Rounds
- 2. Interviews:
  - 1. PREA Coordinator
  - 2. Agency Head
  - 3. Random Incarcerated Individuals
  - 4. Random Staff
  - 5. Specialized Staff
- 3. Site Review Observations
  - 1. Control room (electronic monitoring)
  - 2. Programs and work areas
  - 3. Housing units
  - 4. Kitchen
  - 5. Health services

#### Findings (by provision):

**115.13(a).** In the PAQ, the agency provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The PS states that the Human Resource Management Division and Administration Division must consider PREA factors and safety, in general, when allocating overall staffing resources. At each institution, the *Salary/Workforce Utilization Committee Meeting Minutes* are utilized to monitor staffing and constitute the institution's Staffing Plan. The auditor was provided FCI Ashland's Committee Meeting Minutes for the prior 12-month period.

The staffing plan mandated in this provision must take into account 11 considerations:

- 1. Provision 115.13(a)(1) Generally accepted detention and correctional practices The Bureau creates posts throughout the BOP in line with national correctional practice and was developed based on direction from the National Institute of Corrections (NIC) and US Department of Justice's "Guidelines for the development of a security program".
- 2. Provision 115.13(a)(2) Any judicial findings of inadequacy There are no judicial findings of inadequacy at FCI Ashland.
- 3. Provision 115.13(a)(3) Any findings of inadequacy from Federal investigative agencies FCI Ashland has not had any findings of inadequacy from any Federal investigative agency.
- 4. Provision 115.13(a)(4) Any findings of inadequacy from internal or external oversight bodies There have been no findings of inadequacy from any internal or external oversight bodies at the Bureau.
- 5. Provision 115.13(a)(5) All components of the institution's physical plant (including "blind-spots" or areas where staff or incarcerated individuals may be isolated) The Annual Salary/Workforce Utilization Meeting reviews all PREA-related concerns as part of the meeting. There are no noted concerns for the institution's physical plant, however, it was noted that additional mirrors were being installed throughout the institution to address PREA concerns.
- 6. Provision 115.13(a)(6) The composition of the incarcerated individual population The review considers the incarcerated individual population and understands that there are no concerns related to segregation units, security levels, or separation of male and female incarcerated individuals.

- 7. Provision 115.13(a)(7) The number and placement of supervisory staff The review considers the institution's ability to place staff throughout the institution, including supervisors. These tasks help to ensure sexual safety in the institution.
- 8. Provision 115.13(a)(8) Institution programs occurring on a particular shift The review ensures adequate staff assigned to daily programmatic activities, including daily access to educational services and the UNICOR factory. It also includes adequate staffing to ensure excellence in educational opportunities for all incarcerated individuals, while ensuring the safety of the incarcerated individuals.
- 9. Provision 115.13(a)(9) Any applicable State or local laws, regulations, or standards There are no State or local laws, regulations, or standards that relate to the Bureau and its staffing.
- 10. Provision 115.13(a)(10) The prevalence of substantiated and unsubstantiated incidents of sexual abuse The review includes a review of the PREA allegations in its annual review. FCI Ashland has a significantly low number of allegations.
- 11. Provision 115.13(a)(11) Any other relevant factors The review considered all other incidents and the institution's physical plant and found no need to make modifications to the current staffing plan.

The overall staffing of the institution is consistent with accepted practices and standards, and the auditor saw nothing in the plan or in the institution that would be inconsistent with that finding.

During the site review, the auditor found no areas of concern or blind spots in the institution. The auditor also noted adequate staffing throughout the institution, as well as with supervisory staff. The auditor reviewed all areas, including the kitchen, laundry, program areas, work areas, health services and mental health, and all housing units. There are clearly visible cameras in some areas of the institution and the auditor could see where the institution had identified potential areas of concern, as a significant number of mirrors had been installed. This would support the assertion in the staffing review that the institution has done an extensive review. The auditor visited the control room where staff actively monitor video within the institution. There appeared to be adequate camera coverage in most areas of the institution.

The auditor talked with several supervisors throughout the institution and witnessed their interactions with staff. It was apparent that there is ample supervisory coverage to ensure staff and incarcerated individual safety.

The auditor visited the education and programs buildings and UNICOR. Incarcerated individuals were able to utilize program services and easily meet their required work opportunities without taking away security and safety from the rest of the institution. In fact, incarcerated individuals expressed to the auditor that participation in these programs and educational opportunities were sought after by incarcerated individuals. Incarcerated individuals told the auditor that they were so eager to participate that it was encouragement to avoid violating incarcerated individual rules so they could maintain their program participation, thus adding to institutional sexual safety. The staffing plan provides for required programs staff to allow full participation in work and betterment programs.

The auditor interviewed the Acting Warden during the onsite phase of the audit. The Acting Warden talked about the staffing plan and indicated the staffing plan is written through the *Annual Salary/Workforce Utilization Plan*. The Committee meets quarterly and reviews the institution's staffing, use of overtime, Federal budget for the institution, and all concerns related to sexual safety at the institution. The Acting Warden confirmed that the BOP considers each of the factors in the standards

when considering the staffing coverage for the BOP institutions. The annual plan is submitted to the Agency-Wide PREA Coordinator for review and to ensure compliance. To confirm compliance, the shift supervisors review daily and weekly staffing reports and address any concerns immediately and forward those reports to the Warden's office for additional review and approval. The auditor also interviewed the IPCM, who confirmed the staffing plan is written to consider each of the required points listed in this standard. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.13(b).** The auditor was provided an *Annual PREA Assurance Memo – Staffing Deviations*, in the PAQ. Although the memo stated that there were no staffing deviations over the 12-month period prior to the onsite audit, overtime was utilized to cover expected or unexpected staff shortages. Any staffing plan deviations are indicated in the Workforce Utilization Plan. Staff shortages, expected terminations, retirements, Federal holiday payments, overtime usage, or budget shortfall are addressed. The institution utilizes overtime to cover deviations from the plan to ensure adequate coverage on each shift to maintain proper staffing. This ensures sexual safety among the incarcerated individuals at the institution. These deviations are reported on the daily shift rosters and are included in the institution's weekly reports. This information is included in the *Quarterly Salary/Workforce Utilization Plan*. The auditor was provided access to this information in the submitted documentation for review and the Acting Warden confirmed this information during the interview with the auditor. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.13(c).** The auditor was provided a copy of the *Annual Salary/Workforce Utilization Plan FY24* in the PAQ. The annual review was completed in the fourth quarter of 2024. The review indicated there were no concerns with the current staffing based on the institution's incarcerated individual population, current staffing levels, current video monitoring technology, physical plant, and institution administration requests. The annual review was completed by the Workforce Utilization Committee, which included the IPCM, and was signed by the Acting Warden.

The auditor received written responses from the Agency PREA coordinator, who confirmed the staffing plan is reviewed at a minimum of once per year and are annually compiled by the Regional PREA Coordinator by May 1 and submitted to the National PREA Coordinator by June 1. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.13(d).** The auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. This program statement states, "Unannounced rounds by supervisory staff conducted with the intent of identifying and deterring sexual abuse and sexual harassment are conducted every week, including all shifts and all areas. The Institution Duty Officer (IDO) conducts and documents the unannounced rounds. At the end of the IDO's tour week, the documentation is forwarded to the Institution PREA Compliance Manager for retention."

During the onsite audit, the auditor spoke with several staff members while completing the site review. The auditor confirmed that supervisors make rounds throughout the institution daily and weekly. The auditor noted the senior staff members standing at main line during meal delivery in the chow hall. This provides additional opportunities for the incarcerated individuals to interact with administration staff members, ask questions, and seek assistance if needed. The auditor spoke with several incarcerated individuals, and they told the auditor that supervisors and the administrative staff are seen often in the housing unit and are easily accessible if the incarcerated individuals have a concern. The auditor was provided with several copies of the *FCI Ashland Institutional Duty Officer Unannounced Institution Rounds* completed forms for various dates throughout the last 12 months. The forms show complete rounds in all areas of the institutions, at various times of the day, by various intermediate- and higher-level staff members. The auditor interviewed an intermediate supervisor during the onsite audit. The

Safety Officer confirmed that each upper-level supervisor is posted for one week as the Institutional Duty Officer on a rotating basis. During that week, rounds must be performed throughout the institution. She stated that she utilizes keys to each building as a means to ensure her entry is unannounced. Based on this analysis, the auditor finds the institution in compliance with this provision.

| Stan   | dard 1    | 15.14: Youthful inmates  |
|--------|-----------|--|
|        |           | estions Must Be Answered by the Auditor to Complete the Report   |
| 115.14 | l (a)     |  |
| •      | sound, a  | e facility place all youthful inmates in housing units that separate them from sight, and physical contact with any adult inmates through use of a shared dayroom or other a space, shower area, or sleeping quarters? (N/A if facility does not have youthful [inmates <18 years old].) $\square$ Yes $\square$ No $\boxtimes$ NA |
| 115.14 | l (b)     |  |
| •      | youthful  | outside of housing units does the agency maintain sight and sound separation betwee inmates and adult inmates? (N/A if facility does not have youthful inmates [inmates <18 d].) $\square$ Yes $\square$ No $\boxtimes$ NA   |
| •      | inmates   | outside of housing units does the agency provide direct staff supervision when youthful and adult inmates have sight, sound, or physical contact? (N/A if facility does not have inmates [inmates <18 years old].) $\square$ Yes $\square$ No $\boxtimes$ NA   |
| 115.14 | l (c)     |  |
| •      | with this | e agency make its best efforts to avoid placing youthful inmates in isolation to comply provision? (N/A if facility does not have youthful inmates [inmates <18 years old].)  □ No □ NA  |
| •      | exercise  | e agency, while complying with this provision, allow youthful inmates daily large-muscle and legally required special education services, except in exigent circumstances? (N/ $\alpha$ does not have youthful inmates [inmates <18 years old].) $\Box$ Yes $\Box$ No $\boxtimes$ NA   |
| •      | •         | hful inmates have access to other programs and work opportunities to the extent e? (N/A if facility does not have youthful inmates [inmates <18 years old].)   |
| Audito | or Overal | Il Compliance Determination  |
|        |           | Exceeds Standard (Substantially exceeds requirement of standards)  |
|        |           | Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |

|  | Does Not Meet Standard  | (Requires Corrective Action)  |   |
|--|---|---|---|
| Instruction                                  | ns for Overall Compliance D                                       | etermination Narrative  |   |
| compliance<br>conclusions<br>not meet th     | or non-compliance determinati<br>s. This discussion must also inc | ehensive discussion of all the evide<br>on, the auditor's analysis and reaso<br>lude corrective action recommenda<br>ations must be included in the Fina<br>aken by the facility. | oning, and the auditor's ations where the facility does |
| The follow                                   | ing evidence was analyzed   | in making the compliance dete   | rmination:  |
| <ol> <li>Integrated</li> <li>Site</li> </ol> | ,   | forms, files, records, etc.)<br>sive Behavior Prevention and Inte   | ervention Program                                       |
| Findings (                                   | by provision):  |   |   |
| . ,  | FCI Ashland does not house s the institution in compliance        | youthful incarcerated individuals. with this provision.   | Based on this analysis, the                             |
|  | FCI Ashland does not house s the institution in compliance        | youthful incarcerated individuals. with this provision.   | Based on this analysis, the                             |
| ` '  | FCI Ashland does not house is the institution in compliance       | youthful incarcerated individuals. with this provision.   | Based on this analysis, the                             |
|  |   |   |   |
| Standar                                      | d 115 15: Limits to cro   | ss-gender viewing and s   | coarchae  |
|  |   |   |   |
| All Yes/No                                   | Questions Must Be Answer  | red by the Auditor to Complete  | the Report  |
| 115.15 (a)                                   |   |   |   |
| bod  |   | om conducting any cross-gender s<br>xigent circumstances or by medic  |   |
| 115.15 (b)                                   |   |   |   |
| inm  |   | om conducting cross-gender pat-ostances? (N/A if the facility does  |   |
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| •      | Does the facility always refrain from restricting female inmates' access to regularly available programming or other out-of-cell opportunities in order to comply with this provision? (N/A if the facility does not have female inmates.) $\square$ Yes $\square$ No $\boxtimes$ NA   |
|--------|--|
| 115.15 | 5 (c)  |
| •      | Does the facility document all cross-gender strip searches and cross-gender visual body cavity searches? $\boxtimes$ Yes $\square$ No  |
| •      | Does the facility document all cross-gender pat-down searches of female inmates? (N/A if the facility does not have female inmates.) $\square$ Yes $\square$ No $\boxtimes$ NA   |
| 115.15 | 5 (d)  |
| •      | Does the facility have policies that enables inmates to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? $\boxtimes$ Yes $\square$ No   |
| •      | Does the facility have procedures that enables inmates to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? $\boxtimes$ Yes $\square$ No |
| •      | Does the facility require staff of the opposite gender to announce their presence when entering an inmate housing unit? $\boxtimes$ Yes $\ \square$ No   |
| 115.15 | 5 (e)  |
| •      | Does the facility always refrain from searching or physically examining transgender or intersex inmates for the sole purpose of determining the inmate's genital status? $\boxtimes$ Yes $\square$ No  |
| •      | If an inmate's genital status is unknown, does the facility determine genital status during conversations with the inmate, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner? $\boxtimes$ Yes $\square$ No          |
| 115.15 | 5 (f)  |
| •      | Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? $\boxtimes$ Yes $\square$ No   |
| •      | Does the facility/agency train security staff in how to conduct searches of transgender and intersex inmates in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? $\boxtimes$ Yes $\square$ No   |
|        |  |

#### **Auditor Overall Compliance Determination**

|             | Does Not Meet Standard (Requires Corrective Action)  |
|-------------|--|
| $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|             | Exceeds Standard (Substantially exceeds requirement of standards)  |

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a) PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b) PS 5521.06 Searches of Housing Units, Inmates, and Inmate Work Areas
  - c) Training curriculum
  - d) Training records
- 2. Interviews:
  - a) Specialized Staff
  - b) Targeted Incarcerated Individuals
  - c) Random Incarcerated Individuals
- 3. Site Review Observations:
  - a) Control room (electronic monitoring)
  - b) Strip search room
  - c) Bathrooms and shower areas
  - d) Housing units
  - e) Health services

#### Findings (by provision):

**115.15(a).** In the PAQ, the institution provided PS 5521.06 Searches of Housing Units, Inmates, and Inmate Work Areas. This program statement outlines the proper procedures for staff at the BOP to perform visual searches of incarcerated individuals. The searches must be conducted by staff of the same gender as the incarcerated individual, except where circumstances are such that delay would mean the likely loss of contraband. When staff of the opposite gender makes the visual search, the staff member must document the reasons for the search. The institution stated that no such opposite gender searches were performed over the previous 12 months prior to the audit.

During the site review, the auditor viewed the strip search (visual search) area in the institution's Receiving and Discharge (R&D) area. The visual search room is separated from viewing from other incarcerated individuals and staff members and there are no cameras in the room that could view the incarcerated individual in a state of undress during the search. The room is utilized for unclothed

searches of incarcerated individuals upon transfer into or out of the institution. During the site review, the auditor experienced the intake process and saw where the search would be performed and was told the search would always be performed by a male staff member based on the agency policy. The auditor had informal discussions with incarcerated individuals during the site review and was told that strip searches of incarcerated individuals are always performed by male officers. The auditor interviewed two officers that perform searches and they both indicated that only male officers are permitted to perform strip searches of the male incarcerated individuals. Based on this analysis, the auditor finds the institution in compliance with this provision.

- **115.15(b).** In the PAQ, the institution provided PS 5521.06 Searches of Housing Units, Inmates, and Inmate Work Areas. This program statement outlines the proper procedures for staff at the BOP to perform visual searches of incarcerated individuals. The policy clearly states that male staff are not permitted to pat-search female incarcerated individuals unless exigent circumstances exist. This institution does not house female incarcerated individuals. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.15(c).** In the PAQ, the institution provided PS 5521.06 Searches of Housing Units, Inmates, and Inmate Work Areas. The program statement requires that staff properly document all cross-gender searches, either pat-searches or strip searches. The institution indicated that there were no documented cross-gender searches performed over the previous 12 months prior to the audit. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.15(d).** The agency provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The program statement indicates that this section applies only to incarcerated individual housing units and does not apply to medical housing units. The procedure requires that incarcerated individuals be appropriately clothed in all common areas of the institution. Incarcerated individuals are required to shower, perform bodily functions, and change clothing in designated areas only. Incarcerated individuals will be notified of the presence of opposite gender staff members in four ways, including:
- 1. a statement in the Admission and Orientation Handbook advising incarcerated individuals they are required to remain clothed, and the presence of cross-gender staff;
- 2. a posted notice on inmate bulletin boards and signs in housing units that state that male and female staff routinely work and visit the inmate housing areas;
- 3. an announcement made at the beginning of primary shifts, or other appropriate times in each housing unit, using a public address system;
- 4. for staff members with offices in the housing units, the Unit Team, the most recent schedule is posted in the unit, so inmates are aware when opposite gender staff are present.

At FCI Ashland, in open dormitory housing units, incarcerated individuals are required to dress and undress inside the shower and restroom area only. Each incarcerated individual is given that instruction and they are expected to follow that instruction. Female staff members also make an additional cross gender announcement prior to entering the shower and restroom areas to ensure the male incarcerated individuals have an opportunity to cover up.

During the site review, the auditor visited each housing unit and viewed the restroom and shower areas. In all areas, the auditor could see the specific actions taken to provide privacy for the incarcerated individuals and to prevent cross-gender viewing of incarcerated individuals' breasts, genitalia, and buttocks. In those housing units that have doors on the cells or are barred, the toilets are inside the incarcerated individual cells, which provide the incarcerated individual privacy during toileting. The showers are single stalls with individual shower curtains for privacy. Open dormitory

units have group restroom areas. The toilets have doors on each stall and showers have blue curtains with clear tops and bottoms for easy viewing of the incarcerated individual head and feet. The auditor witnessed the cross-gender announcement each time the auditor entered the housing unit and when the auditor's escort attempted to enter the shower and restroom area to view that area. The auditor spoke with several incarcerated individuals during the site review and each incarcerated individual explained the internal rule that required dressing in the restroom area only. This prevents opportunities to be seen by female staff members in other areas of the unit. The auditor checked the video monitors in the Lieutenant's office and there was no camera which provided a clear view of any of the restroom areas (including showers), where a staff member would have the opportunity to see an incarcerated individual's breasts, genitalia, and buttocks.

During random interviews with 22 incarcerated individuals, they all stated that officers routinely make an announcement before entering the unit. All 22 of the incarcerated individuals interviewed confirmed they were aware of the agency's cross-gender signs and statement in the Handbook. No incarcerated individual stated they could be seen in full nudity by female staff members. During random interviews with 12 staff members, they confirmed that cross-gender announcements are performed every time a female staff member enters a housing unit. Staff stated that they cannot see incarcerated individuals in the showers and restrooms. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.15(e).** In the PAQ, the agency provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement confirms that the agency may not search an incarcerated individual to determine their genital status, but the provision does not limit the search of an incarcerated individual to ensure the safe and orderly running of the institution.

During the onsite phase of the audit, the auditor interviewed five (5) transgender female incarcerated individuals. All five individuals confirmed never having been searched by facility staff in order to determine her genital status. The auditor interviewed 12 random staff members and was told that such searches of transgender incarcerated individuals was a violation of policy. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.15(f).** The institution provided the auditor with a copy of the search procedures training curriculum that is provided for staff on an annual basis. The training identifies the need for staff members to perform pat searches using the bladed technique between and under the breasts to search for contraband. The training also requires the need to perform searches in a professional and respectful manner, in the least intrusive manner possible. The auditor was provided with training records for the last two years, which document the completion of training for all staff members on the search module.

During the onsite phase of the audit, the auditor interviewed 12 random staff members. Each of the 12 staff members confirmed they received this required agency training. All 12 staff members stated that the training included how to perform the searches of transgender incarcerated individuals in a professional and respectful manner. Based on this analysis, the auditor finds the institution in compliance with this provision.

## Standard 115.16: Inmates with disabilities and inmates who are limited English proficient

115.16 (a)

| • | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are deaf or hard of hearing? $\boxtimes$ Yes $\square$ No                           |
|---|---|
| • | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are blind or have low vision? $\boxtimes$ Yes $\square$ No                          |
| • | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have intellectual disabilities? $\boxtimes$ Yes $\square$ No                        |
| • | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have psychiatric disabilities? $\boxtimes$ Yes $\square$ No                         |
| • | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have speech disabilities? $\boxtimes$ Yes $\square$ No                              |
| • | Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other (if "other," please explain in overall determination notes)? $\boxtimes$ Yes $\square$ No |
| • | Do such steps include, when necessary, ensuring effective communication with inmates who are deaf or hard of hearing? $\boxtimes$ Yes $\square$ No  |
| • | Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary? $\boxtimes$ Yes $\square$ No   |
| • | Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have intellectual disabilities? $\boxtimes$ Yes $\square$ No   |
| • | Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have limited reading skills? $\boxtimes$ Yes $\square$ No  |
| • | Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Are blind or have low vision? $\boxtimes$ Yes $\square$ No   |

| agency              | he agency take reasonable steps to ensure meaningful access to all aspects of the $r$ 's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to s who are limited English proficient? $\boxtimes$ Yes $\square$ No   |
|---------------------|--|
| imparti             | se steps include providing interpreters who can interpret effectively, accurately, and ally, both receptively and expressively, using any necessary specialized vocabulary? $\hfill \square$ No  |
| 115.16 (c)          |  |
| types o<br>obtainii | he agency always refrain from relying on inmate interpreters, inmate readers, or other of inmate assistance except in limited circumstances where an extended delay in an effective interpreter could compromise the inmate's safety, the performance of firs se duties under §115.64, or the investigation of the inmate's allegations?   Yes  No |
| Auditor Overa       | all Compliance Determination   |
|                     | Exceeds Standard (Substantially exceeds requirement of standards)  |
| $\boxtimes$         | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
|                     | Does Not Meet Standard (Requires Corrective Action)  |

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - 1. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - 2. DOJ Blanket Purchase Order (BPA 15JPSS31A00000132) Language Line Services
  - 3. FCI Ashland & Satellite Camp Inmate Admission & Orientation Handbook
- 2. Interviews:

115.16 (b)

- 1. Agency Head
- 2. Targeted Incarcerated Individuals
- Random Incarcerated Individuals
- 3. Site Review Observations:
  - 1. Postings in housing units
  - 2. Medical housing
  - 3. Incarcerated individual educational materials

#### Findings (by provision):

115.16(a). In the PAQ, the auditor was provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The procedure requires that incarcerated individuals with recognized disabilities or who are Limited English Proficiency (LEP) will be advised of the agency's zero tolerance policy on sexual abuse utilizing resources that include closed captioning, large print materials, reading of materials, agency translators, and LanguageLine Solutions. The IPCM is to reach out to local disabilities assistance offices to ensure the institution is providing effective communication accommodation when a need for such accommodation is known. The auditor was provided with a memo regarding the DOJ contract with LanguageLine Solutions (DOJ Blanket Purchase Order (BPA 15JPSS31A00000132)), that is available for use at FCI Ashland. The auditor was advised that the institution has access to staff members that can translate Spanish, LanguageLine Solutions, and American Sign Language interpreting services.

During the onsite phase of the audit, the auditor interviewed two (2) incarcerated individuals with a physical disability, both utilizing a cane for physical support due to a lower limb disability. Both confirmed having received the PREA education and having no problems with seeing and hearing the information provided at receiving and orientation. Both could explain the zero-tolerance policy, knew how to properly report an allegation of sexual abuse, and knew what behavior was considered sexual abuse. The auditor interviewed two (2) incarcerated individuals with a cognitive disability. They were both able to explain the agency's zero-tolerance policy, understood what sexual abuse was, and knew how to report an incident of sexual abuse or sexual harassment if he had been a victim of such abuse. One spoke slowly and told the auditor that staff assisted him during the facility orientation. The auditor also interviewed one partially deaf incarcerated individual during the onsite audit. This individual utilizes hearing aids and reports no problem seeing and hearing the agency's PREA education at intake to the institution and during the A&O orientation. The officer delivering the orientation verified that he could hear the presentation and provided written materials. He easily explained the zero-tolerance policy and was able to describe several ways that he could report incidents of sexual abuse and sexual harassment. The auditor received written interview responses from the agency head. In these responses, he confirmed the various accommodations available to provide PREA education for all incarcerated individuals, regardless of the disability or language spoken. During the site review, the auditor viewed the PREA signage, and it appeared to be posted at a level that was easily viewed by all incarcerated individuals, even those that may be wheelchair-bound. Administrative remedies are available to all incarcerated individuals and all incarcerated individuals have full access to incarcerated individual email, unless they were housed in the Special Housing Unit (SHU), regardless of any disability they may have. Also, BOP policy requires accommodation for those that need assistance to file an administrative remedy. The telephones are also in a place easily accessible for all incarcerated individuals, so all incarcerated individuals would be able to call the PREA hotline. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.16(b).** In the PAQ, the auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The procedure requires that incarcerated individuals with recognized disabilities or who are Limited English Proficiency (LEP) will be advised of the agency's zero tolerance policy on sexual abuse utilizing resources that include closed captioning, large print materials, reading of materials, agency translators, and LanguageLine Solutions. The IPCM is to reach out to local disabilities assistance offices to ensure the institution is providing effective communication accommodation when a need for an accommodation is known. The auditor was provided with a memo regarding the DOJ contract with LanguageLine Solutions (DOJ Blanket Purchase Order (BPA 15JPSS31A00000132)), that is available for use at FCI Ashland. The auditor was advised that the institution has access to staff members that can translate Spanish, LanguageLine Solutions, and American Sign Language interpreting services.

The auditor interviewed four (4) incarcerated individuals that spoke Spanish. The institution provided a staff member to translate for the auditor. The incarcerated individuals explained that written materials were all provided in Spanish, and they clearly understood the agency's zero-tolerance policy. They explained to the auditor how to file an allegation of sexual abuse if it were necessary. The auditor received written interview responses from the agency head. In these responses, he confirmed the various accommodations available to provide PREA education for all incarcerated individuals, regardless of the disability or language spoken. The auditor viewed PREA signage in the housing units during the site review and all signs were available in both English and Spanish. The auditor was also provided with a copy of the FCI Ashland & Satellite Camp Inmate Admission & Orientation Handbook, in English and Spanish. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.16(c).** In the PAQ, the auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement indicates that use of an incarcerated individual interpreter is not allowed, except in exigent circumstances.

During the onsite phase of the audit, the auditor spoke with 12 random staff members. All staff stated that the institution does not utilize incarcerated individuals to interpret for other incarcerated individuals. Staff members stated clearly that using an incarcerated individual to interpret could be dangerous, as there is no way to ensure that the translation from their language to English is accurate. Staff confirmed that there is a list of approved translators if someone requires a translator. Based on this analysis, the auditor finds the institution in compliance with this provision.

### **Standard 115.17: Hiring and promotion decisions**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.17 (a)

| Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? $\boxtimes$ Yes $\square$ No  |
|---|
| Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? $\boxtimes$ Yes $\square$ No |
| Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? $\boxtimes$ Yes $\square$ No   |

with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?  $\boxtimes$  Yes  $\square$  No

Does the agency prohibit the enlistment of services of any contractor who may have contact

 Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in

|        | the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? $\boxtimes$ Yes $\square$ No   |
|--------|---|
| •      | Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? $\boxtimes$ Yes $\square$ No  |
| 115.17 | 7 (b)   |
| •      | Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone who may have contact with inmates? $\boxtimes$ Yes $\square$ No  |
| •      | Does the agency consider any incidents of sexual harassment in determining whether to enlist the services of any contractor who may have contact with inmates? $\ \boxtimes$ Yes $\ \square$ No   |
| 115.17 | 7 (c)   |
| •      | Before hiring new employees, who may have contact with inmates, does the agency perform a criminal background records check? $\boxtimes$ Yes $\square$ No   |
| •      | Before hiring new employees who may have contact with inmates, does the agency, consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse? $\boxtimes$ Yes $\square$ No |
| 115.17 | 7 (d)   |
| •      | Does the agency perform a criminal background records check before enlisting the services of any contractor who may have contact with inmates? $\boxtimes$ Yes $\square$ No   |
| 115.17 | 7 (e)   |
| •      | Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with inmates or have in place a system for otherwise capturing such information for current employees? $\boxtimes$ Yes $\square$ No   |
| 115.17 | 7 (f)   |
| •      | Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions? $\boxtimes$ Yes $\square$ No   |
| •      | Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees? $\boxtimes$ Yes $\square$ No  |

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a) PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b) PS 3000.03 Human Resource Management Manual
  - c) PS 3420.12 Standards of Employee Conduct
  - d) BOP Pre-Employment Guide
  - e) BOP Recruitment Flyer
  - f) U. S. Government Questionnaire for Public Trust Positions
  - g) Employment records
- 2. Interviews:
  - a) Specialized Staff

#### Findings (by provision):

**115.17(a).** In the PAQ, the auditor was provided several documents related to the Bureau's hiring procedures for staff members, contractors, and volunteers. PS 3000.03 *Human Resource Management Manual* highlights the Bureau's investigative requirements for the hiring of staff members, contractors, and volunteers. Prospective BOP employees, institution volunteers, and contractors for services to BOP institutions are provided documents to advise them of the requirements of criminal background checks. These documents include the *Pre-Employment Guide*, the *Recruitment Flyer*, and the *U.S. Government Questionnaire for Public Trust Positions*. PS 3420.12 *Standards of Employee Conduct* was also provided for the auditor to indicate acts of conduct that the BOP will consider as prohibited and will exclude an applicant from consideration for employment or service as a volunteer.

The auditor reviewed the records of fifteen (15) randomly selected staff members. The agency provided clear records showing the appropriate background checks performed with no indication of prior sexual offenses listed for each of the fifteen records reviewed. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.17(b).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program includes an extensive review of the applicant's prior work history. This review asks questions regarding the applicant's sexual harassment history. This review must be completed before the applicant can be approved for employment by the Bureau.

During the onsite phase of the audit, the auditor interviewed a staff member from human resources. The auditor was told that all applicants are asked specific questions about sexual harassment. The applicant is required to affirmatively state that he or she has not been the subject of a sexual harassment investigation. This is also confirmed through the background check of prior employers. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.17(c).** In the PAQ, the auditor was provided several documents related to the Bureau's hiring procedures for staff members, contractors, and volunteers. PS 3000.03 *Human Resource Management Manual* highlights the Bureau's investigative requirements for the hiring of staff members, contractors, and volunteers. Prospective BOP employees, institution volunteers, and contractors for services to BOP institutions are provided documents to advise them of the requirements of criminal background checks. These documents include the *Pre-Employment Guide*, the *Recruitment Flyer*, and the *U.S. Government Questionnaire for Public Trust Positions*. PS 3420.12 *Standards of Employee Conduct* was also provided for the auditor to indicate acts of conduct that the BOP will consider as prohibited and will exclude an applicant from consideration for employment or service as a volunteer.

The auditor reviewed the records of fifteen (15) randomly selected staff members. The agency provided clear records showing the appropriate background checks performed with no indication of prior sexual offenses listed for each of the fifteen records reviewed. During the onsite phase of the audit, the auditor interviewed a staff member from human resources. The auditor was told that all applicants must pass the full criminal history review before being considered for employment. Also, a full check of prior employers is completed for everyone before the applicant's file can receive final approval. These same reviews are completed for contractors but are typically performed by the contractor and are included in the contract. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.17(d).** In the PAQ, the auditor was provided several documents related to the Bureau's hiring procedures for staff members, contractors, and volunteers. PS 3000.03 *Human Resource Management Manual* highlights the Bureau's investigative requirements for the hiring of staff members, contractors, and volunteers. Prospective BOP employees, institution volunteers, and contractors for services to BOP institutions are provided documents to advise them of the requirements of criminal

background checks. These documents include the *Pre-Employment Guide*, the *Recruitment Flyer*, and the *U.S. Government Questionnaire for Public Trust Positions*. PS 3420.12 *Standards of Employee Conduct* was also provided for the auditor to indicate acts of conduct that the BOP will consider as prohibited and will exclude an applicant from consideration for employment or service as a volunteer.

During the onsite phase of the audit, the auditor interviewed a staff member from human resources. The auditor was told that all applicants must pass the full criminal history review before being considered for employment. Also, a full check of prior employers is completed for everyone before the applicant's file can receive final approval. These same reviews are completed for contractors but are typically performed by the contractor and are included in the contract. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.17(e).** In the PAQ, the agency provided PS 3000.03 *Human Resource Management Manual.* The manual states that all positions considered law enforcement positions, and all other positions, are subject to background investigations at levels based on the sensitivity of their job descriptions. All positions are subject to five-year reinvestigations.

During the onsite phase of the audit, the auditor interviewed a human resources staff member. She confirmed that all staff members are subject to an automatic five-year reinvestigation that is conducted by the Bureau with assistance of the Federal Bureau of Investigation. The auditor was also told that all staff members are fingerprinted into the live scan system that will provide an immediate notification if any staff member is fingerprinted anywhere in the United States. This immediate notification supplements the automatic reinvestigation that occurs every five years and helps to ensure that the agency is notified upon the arrest for potential sexual misconduct of any staff member that works inside a secure corrections facility. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.17(f),** In the PAQ, the agency provided PS 3000.03 *Human Resource Management Manual.* The manual states that all positions considered law enforcement positions, and all other positions, are subject to background investigations at levels based on the sensitivity of their job descriptions. All positions are subject to five-year reinvestigations. The staff member's duty to affirmatively disclose any misconduct is part of the five-year reinvestigation.

During the auditor's interview with the human resources staff member, it was confirmed the agency follows this policy. She explained that questions regarding an individual's prior employment, sexual abuse and sexual harassment allegations, and prior criminal offenses are asked during the oral interview process. She also confirmed that all employees are required to report any arrests or allegations of sexual harassment. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.17(g).** The agency's employment application was provided to the auditor during the interview. The application clearly provides the applicant with the statement that all statements on the application are true, and any misstatement, misrepresentation or falsification of facts shall cause forfeiture of all rights to employment with the agency.

During the interview with the human resources staff member, the auditor confirmed that the agency will terminate any employee for false information provided during the application process or omissions of fact of any information, including sexual abuse and sexual harassment. Based on this analysis, the auditor finds the institution in compliance with this provision.

115.17(h). Although there is no prohibition from releasing such information, the Bureau refers such requests to Internal Affairs for response. The auditor was provided with a memorandum to show that these requests are handled by Internal Affairs and release of the information may be based on a law enforcement exception.

During the onsite phase of the audit, the auditor interviewed a staff member from human resources. She confirmed that the agency would, in fact, provide potential new employers with information regarding a past employee's sexual abuse and sexual harassment allegations and/or investigations. She stated that they would not want an individual who had already participated in such activities to have access to incarcerated individuals in another institution. She stated that there is no law prohibiting this in Kentucky. Based on this analysis, the auditor finds the institution in compliance with this provision.

## Standard 115.18: Upgrades to facilities and technologies

| 115.1 | 8 (a) |
|-------|-------|
|-------|-------|

| 115.18 (a)  |
|---|
| • If the agency designed or acquired any new facility or planned any substantial expansion or modification of existing facilities, did the agency consider the effect of the design, acquisition, expansion, or modification upon the agency's ability to protect inmates from sexual abuse? (N/A if agency/facility has not acquired a new facility or made a substantial expansion to existing facilities since August 20, 2012, or since the last PREA audit, whichever is later.) □ Yes □ No ⋈ NA |
| 115.18 (b)  |
| • If the agency installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology, did the agency consider how such technology may enhance the agency's ability to protect inmates from sexual abuse? (N/A if agency/facility has not installed of updated a video monitoring system, electronic surveillance system, or other monitoring technology since August 20, 2012, or since the last PREA audit, whichever is later.)  ☑ Yes □ No □ NA          |
| Auditor Overall Compliance Determination  |
| Exceeds Standard (Substantially exceeds requirement of standards)   |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
| ☐ Does Not Meet Standard (Requires Corrective Action)   |
| Instructions for Overall Compliance Determination Narrative   |

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a) None
- 2. Interviews:
  - a) Agency Head
  - b) Warden

#### Findings (by provision):

**115.18(a).** The agency provided no documentation regarding this standard, although institution documentation provided to the auditor during the onsite audit shows no substantial expansion or modifications to the existing institution since the last PREA audit.

During the onsite phase of the audit, the auditor interviewed the Acting Warden, who stated that the administration constantly reviews what changes might be needed for FCI Ashland. Although none are needed at this time, they would always take into account the sexual safety of the incarcerated individual population when making decisions. The auditor received written interview responses from the agency head. In these responses, he confirmed that all new facility designs, and upgrades of technology will include consideration of how it could enhance the Bureau's ability to protect against sexual abuse. Modifications must take into account proper line of sight, ensuring that new construction does not create blind spots, and ensuring new construction will not inhibit an incarcerated individual's ability to benefit from all aspects of PREA. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.18(b).** The agency provided no documentation regarding this standard, although institution documentation provided to the auditor under Standard 115.13 show the addition of several cameras to enhance the institution's video monitoring system. Cameras were installed at FCI Ashland and SCP Ashland.

During the onsite phase of the audit, the auditor interviewed the Acting Warden, who stated that cameras have been added during the last 12 months to enhance the monitoring of and increase the protection of the incarcerated individuals. The auditor received written interview responses from the agency head. In these responses, he confirmed that all new facility designs, and upgrades of technology will include consideration of how it could enhance the Bureau's ability to protect against sexual abuse. Modifications must take into account the proper line of sight, ensuring that new construction does not create blind spots, and ensuring new construction will not inhibit an incarcerated individual's ability to benefit from all aspects of PREA. Based on this analysis, the auditor finds the institution in compliance with this provision.

## **RESPONSIVE PLANNING**

## Standard 115.21: Evidence protocol and forensic medical examinations

| 115.21 | (a)  |
|--------|--|
| •      | If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
| 115.21 | (b)  |
| •      | Is this protocol developmentally appropriate for youth where applicable? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
| •      | Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) $\boxtimes$ Yes $\square$ No $\square$ NA |
| 115.21 | (c)  |
| •      |  |
| •      | Does the agency offer all victims of sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiarily or medically appropriate? $\boxtimes$ Yes $\square$ No   |
| •      | Are such examinations performed by Sexual Assault Forensic Examiners (SAFEs) or Sexual Assault Nurse Examiners (SANEs) where possible? $\boxtimes$ Yes $\square$ No  |
| •      | If SAFEs or SANEs cannot be made available, is the examination performed by other qualified medical practitioners (they must have been specifically trained to conduct sexual assault forensic exams)? $\boxtimes$ Yes $\square$ No  |
| •      | Has the agency documented its efforts to provide SAFEs or SANEs? $\boxtimes$ Yes $\ \square$ No  |
| 115.21 | (d)  |
| •      | Does the agency attempt to make available to the victim a victim advocate from a rape crisis center? $\boxtimes$ Yes $\ \square$ No  |
| •      | If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member? (N/A if the agency <i>always</i> makes a victim advocate from a rape crisis center available to victims.) $\square$ Yes $\square$ No $\boxtimes$ NA   |
|        |  |

| •       | Has the<br>⊠ Yes              | e agency documented its efforts to secure services from rape crisis centers?  |
|---------|-------------------------------|---|
| 115.21  | (e)                           |   |
| •       | qualifie                      | lested by the victim, does the victim advocate, qualified agency staff member, or d community-based organization staff member accompany and support the victim the forensic medical examination process and investigatory interviews? ⊠ Yes □ No  |
| •       |                               | lested by the victim, does this person provide emotional support, crisis intervention, tion, and referrals? $\boxtimes$ Yes $\ \square$ No  |
| 115.21  | (f)                           |   |
| •       | agency<br>through             | gency itself is not responsible for investigating allegations of sexual abuse, has the requested that the investigating agency follow the requirements of paragraphs (a) (e) of this section? (N/A if the agency/facility is responsible for conducting criminal AND strative sexual abuse investigations.) $\boxtimes$ Yes $\square$ No $\square$ NA   |
| 115.21  | (g)                           |   |
| •       | Auditor                       | is not required to audit this provision.  |
| 115.21  | (h)                           |   |
| •       | membe<br>to serve<br>issues i | gency uses a qualified agency staff member or a qualified community-based staff or for the purposes of this section, has the individual been screened for appropriateness in this role and received education concerning sexual assault and forensic examination in general? (N/A if agency <i>always</i> makes a victim advocate from a rape crisis center le to victims.) $\square$ Yes $\square$ No $\boxtimes$ NA |
| Audito  | r Overa                       | III Compliance Determination  |
|         |                               | Exceeds Standard (Substantially exceeds requirement of standards)   |
|         |                               | Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
|         |                               | Does Not Meet Standard (Requires Corrective Action)   |
| Instrud | ctions fo                     | or Overall Compliance Determination Narrative   |
|         |                               |   |

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a) PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b) Policy Memorandum FY14-POL-03 RE: Prison Rape Elimination Act Investigative Policy
  - c) PREA Victim Advocacy Brochure
  - d) Agreement between The Federal Bureau of Prisons Federal Correctional Institution, Ashland, KY (FCI Ashland) and Pathways Victim Services Program (PVSP), A Kentucky Association of Sexual Assault Programs (KASAP) Member Program
- 2. Interviews:
  - a) Specialized Staff
- 3. Site Review Observations:
  - a) Health services

#### Findings (by provision):

**115.21(a).** In the PAQ, the agency stated that investigations of sexual abuse and sexual harassment are conducted by agency investigators. For criminal investigations, the Department of Justice Inspector General's Office conducts the investigation, and the Federal Bureau of Investigation (FBI) may offer assistance, when necessary. Staff misconduct investigations are performed by the Inspector General's Office (criminal) and the BOP Office of Internal Affairs (administrative). The auditor was provided Policy Memorandum *FY14-POL-03 RE: Prison Rape Elimination Act Investigative Policy*, from the DOJ Inspector General's Office (IG) for the Inspector General Manual (IGM). This memo delineates specific guidelines for investigations of sexual abuse allegations at BOP institutions to meet the PREA standards. The memo requires that personnel follow a uniform evidence protocol for administrative and criminal investigations.

During the onsite phase of the audit, the auditor interviewed 12 random staff members, who clearly identified the steps to properly secure potential crime scenes and protect evidence from the victim and suspect until the evidence can be properly collected. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.21(b).** The auditor was provided Policy Memorandum *FY14-POL-03 RE: Prison Rape Elimination Act Investigative Policy*, from the DOJ Inspector General's Office (IG) for the Inspector General Manual (IGM). The memo requires evidence collection in accordance with the standards set forth in "*A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents.*" Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.21(c).** In the PAQ, the agency provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement establishes guidelines for the investigation of sexual abuse and sexual misconduct within the Bureau. The policy states that when there is a report of a recent incident of sexual abuse or a strong suspicion that a recent serious assault may have been sexual in nature, a physical examination of the alleged victim is conducted. If necessary, the victim is then provided with the opportunity for a forensic examination as soon as possible.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist, who stated that any forensic examination would be performed at a local hospital. All three (3) stated that the forensic examination would be conducted at King's Daughters Medical Center. The auditor also conducted a telephone interview with a charge nurse in the emergency room of that hospital. The nurse confirmed that the hospital has on staff in the emergency room a sexual assault nurse examiner (SANE) that would perform the forensic exam if an

incarcerated individual victim were brought to the hospital. Investigation records show there were no forensic examinations performed for incarcerated individual victims over the previous 12 months. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.21(d).** In the PAQ, the institution provided the *Agreement between The Federal Bureau of Prisons Federal Correctional Institution, Ashland, KY (FCI Ashland) and Pathways Victim Services Program (PVSP), A Kentucky Association of Sexual Assault Programs (KASAP) Member Program. This agreement calls for the Pathways Victim Services Program (PVSP) to provide victim advocacy for incarcerated individuals at FCI Ashland in the event of a sexual assault requiring such advocacy. This advocacy includes the advocacy accompaniment for incarcerated individual victims following sexual assaults that occur at the institution. The auditor was provided a copy of the <i>PREA Victim Advocacy Brochure*, where information regarding the availability of victim advocates is published for the incarcerated individuals.

During the onsite phase of the audit, the auditor interviewed the IPCM. She confirmed that the institution has access to victim advocates through the PVSP. Incarcerated individuals are informed of the available advocates through information provided to incarcerated individuals following assault incidents and in the *PREA Victim Advocacy Brochure*. The auditor was unable to interview an incarcerated individual who had reported sexual abuse while housed at FCI Ashland, as there had only been one reported allegation of sexual harassment in the 12 months prior to the onsite audit. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.21(e).** In the PAQ, the institution provided the *Agreement between The Federal Bureau of Prisons Federal Correctional Institution, Ashland, KY (FCI Ashland) and Pathways Victim Services Program (PVSP), A Kentucky Association of Sexual Assault Programs (KASAP) Member Program. This agreement calls for the Pathways Victim Services Program (PVSP) to provide victim advocacy for incarcerated individuals at FCI Ashland in the event of a sexual assault requiring such advocacy. This advocacy includes the advocacy accompaniment for incarcerated individual victims following sexual assaults that occur at the institution, as well as during investigative interviews, and for referrals for other services.* 

During the onsite phase of the audit, the auditor interviewed the IPCM. She confirmed that the institution has access to victim advocates through the PVSP. Incarcerated individuals are informed of the available advocates through information provided to incarcerated individuals following assault incidents and in the *PREA Victim Advocacy Brochure*. The auditor was unable to interview an incarcerated individual who had reported sexual abuse while housed at FCI Ashland, as there had only been one reported allegation of sexual harassment in the 12 months prior to the onsite audit. Based on this analysis, the auditor finds the institution in compliance with this provision.

- **115.21(f).** Criminal sexual abuse investigations are performed by an outside federal agency, and they follow each provision of this standard. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.21(g).** The auditor is not required to review this provision.
- **115.21(h).** FCI Ashland has an agreement in place to provide victim advocacy services for the institution. With this agreement in place, it is not necessary to utilize staff members to provide victim advocate services. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.22: Policies to ensure referrals of allegations for investigations

| 115.22 (a)  |
|---|
| <ul> <li>■ Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual abuse?   ☑ Yes □ No</li> </ul>   |
| ■ Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual harassment?   Yes □ No  |
| 115.22 (b)  |
| ■ Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior? ⊠ Yes □ No |
| ■ Has the agency published such policy on its website or, if it does not have one, made the policy available through other means?   ✓ Yes   No  |
| ■ Does the agency document all such referrals?   ✓ Yes   ✓ No   |
| 115.22 (c)  |
| • If a separate entity is responsible for conducting criminal investigations, does the policy describe<br>the responsibilities of both the agency and the investigating entity? (N/A if the agency/facility is<br>responsible for criminal investigations. See 115.21(a).) ⋈ Yes ⋈ NO ⋈ NA                      |
| 115.22 (d)  |
| <ul> <li>Auditor is not required to audit this provision.</li> </ul>  |
| 115.22 (e)  |
| <ul> <li>Auditor is not required to audit this provision.</li> </ul>  |
| Auditor Overall Compliance Determination  |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)   |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
| □ Does Not Meet Standard (Requires Corrective Action)   |
| Instructions for Overall Compliance Determination Narrative   |

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Policy Memorandum FY14-POL-03 RE: Prison Rape Elimination Act Investigative Policy
- 2. Interviews:
  - a. Specialized Staff

#### Findings (by provision):

**115.22(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* This program statement requires that all staff members at immediately report any knowledge of an incarcerated individual's concern or allegation of sexual abuse or sexual harassment. The auditor was also provided Policy Memorandum *FY14-POL-03 RE: Prison Rape Elimination Act Investigative Policy.* The memorandum for the Inspector General Manual confirms the Bureau's requirement to investigate all allegations of sexual abuse and sexual harassment and the Inspector General Office's role in that investigation.

The auditor was provided the agency head written interview information. The Bureau's agency head confirmed that all allegations of staff sexual misconduct are investigated either by the Office of the Inspector General or the Office of Internal Affairs. Institution investigative staff will investigate cases that clearly are not criminal in nature. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.22(b).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* This program statement requires that all staff members at immediately report any knowledge of an incarcerated individual's concern or allegation of sexual abuse or sexual harassment.

During the onsite phase of the audit, the auditor interviewed an institution investigator, the SIS Lieutenant. The investigator confirmed that agency policy requires that all allegations of sexual abuse and sexual harassment be referred for investigation. The auditor reviewed the Bureau of Prisons web site and located the *Sexual Abuse Prevention* page under the *Custody & Care* section. The page lists the agency's zero-tolerance information and provides the public an opportunity to submit a notification of concern regarding an incarcerated individual at the BOP. The agency's PREA policy is also posted. The information can be found here:

<u>www.bop.gov/inmates/custody and care/sexual abuse prevention.jsp</u>. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.22(c).** Investigations that are potentially criminal are performed by outside investigators that are components of the Department of Justice. The policy clearly describes the responsibilities of the agency and the outside investigative agency and how they interact and share information to properly complete the investigation. This information is properly documented and posted to the public website. Based on this analysis, the auditor finds the institution in compliance with this provision.

| 115.22(d). The auditor is not required to audit this provision.   |
|---|
| 115.22(e). The auditor is not required to audit this provision.   |
|   |
| TRAINING AND EDUCATION  |
| Standard 115.31: Employee training  |
| All Yes/No Questions Must Be Answered by the Auditor to Complete the Report   |
| 115.31 (a)  |
| ■ Does the agency train all employees who may have contact with inmates on its zero-tolerance policy for sexual abuse and sexual harassment?   ☑ Yes □ No   |
| ■ Does the agency train all employees who may have contact with inmates on how to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures?   Yes □ No     |
| ■ Does the agency train all employees who may have contact with inmates on inmates' right to be free from sexual abuse and sexual harassment   Yes □ No   |
| <ul> <li>Does the agency train all employees who may have contact with inmates on the right of inmates<br/>and employees to be free from retaliation for reporting sexual abuse and sexual harassment?</li> <li>☑ Yes □ No</li> </ul>                   |
| ■ Does the agency train all employees who may have contact with inmates on the dynamics of sexual abuse and sexual harassment in confinement?   ✓ Yes   No  |
| ■ Does the agency train all employees who may have contact with inmates on the common reactions of sexual abuse and sexual harassment victims?   ☑ Yes □ No   |
| ■ Does the agency train all employees who may have contact with inmates on how to detect and respond to signs of threatened and actual sexual abuse?   ☑ Yes □ No   |
| <ul> <li>Does the agency train all employees who may have contact with inmates on how to avoid<br/>inappropriate relationships with inmates?</li></ul>  |
| ■ Does the agency train all employees who may have contact with inmates on how to<br>communicate effectively and professionally with inmates, including lesbian, gay, bisexual,<br>transgender, intersex, or gender nonconforming inmates?   ☑ Yes □ No |
| <ul> <li>Does the agency train all employees who may have contact with inmates on how to comply with<br/>relevant laws related to mandatory reporting of sexual abuse to outside authorities?</li> <li>☑ Yes □ No</li> </ul>                            |
| 115.31 (b)  |

| • Is such training tailored to the gender of the inmates at the employee's facility? $oximes$ Yes $\oximes$ No   |
|--|
| <ul> <li>Have employees received additional training if reassigned from a facility that houses only male<br/>inmates to a facility that houses only female inmates, or vice versa?</li></ul>   |
| 115.31 (c)   |
| <ul> <li>Have all current employees who may have contact with inmates received such training?</li> <li>         ⊠ Yes □ No     </li> </ul>   |
| ■ Does the agency provide each employee with refresher training every two years to ensure that<br>all employees know the agency's current sexual abuse and sexual harassment policies and<br>procedures?   Yes □ No  |
| In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies? $\boxtimes$ Yes $\square$ No  |
| 115.31 (d)   |
| ■ Does the agency document, through employee signature or electronic verification, that employees understand the training they have received?   ✓ Yes   ✓ No   |
| Auditor Overall Compliance Determination   |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |
| □ Does Not Meet Standard (Requires Corrective Action)  |
| Instructions for Overall Compliance Determination Narrative  |
| The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility. |
| The following evidence was analyzed in making the compliance determination:  |
| <ol> <li>Documents: (Policies, directives, forms, files, records, etc.)         <ul> <li>a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program</li> <li>b. Training curriculum</li> <li>c. Training logs</li> </ul> </li> <li>Interviews:         <ul> <li>a. Random Staff</li> </ul> </li> </ol>  |
| Findings (by provision):   |

**115.31(a).** In the PAQ, the institution provided a copy of their PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* All staff shall be thoroughly trained and informed regarding the Bureau's zero-tolerance policy on sexual abuse, sexual battery, staff sexual misconduct, and sexual harassment annually. The general PREA training shall include the ten points listed in the PREA standard.

The auditor was provided the Bureau's training curriculum in the PAQ. The auditor reviewed the curriculum and verified the appearance of the ten required points of the standard. The training material is presented in a manner that all staff members can understand, and the Bureau utilizes a test at the end of the course to measure understanding.

During the onsite phase of the audit, the auditor interviewed 12 random staff members and spoke informally with several staff members. Each person interviewed indicated that they received PREA education prior to beginning work in the secure institution or had received it during initial correctional training upon hire with the BOP. All officers interviewed verified the ten points of this standard in the BOP training. The auditor was told that they get PREA training as part of their annual training. The auditor reviewed training records for fifteen randomly selected staff members and verified attendance in the training and written proof of completion of the PREA course. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.31(b).** The BOP training curriculum related to PREA is consistent for all corrections staff. FCI Ashland houses male incarcerated individuals, and all staff receive the same basic training for PREA. No additional training would be required for staff if they were transferred to FCI Ashland from another institution. The BOP may offer additional security operations training for security staff that transfer to an institution that houses female incarcerated individuals, but the PREA training curriculum is consistent for all populations. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.31(c).** The BOP provides training annually for all staff members. The auditor reviewed training records for ten (10) randomly selected staff members and the records show the completed PREA education annually. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.31(d)**. All classroom training and online classes require staff to acknowledge, in writing or electronically, they understand and will comply with the training on PREA. The PREA course includes a test to confirm the staff members' understanding of the information provided.

The auditor reviewed ten (10) randomly selected training records during the onsite phase of the audit. The records show acknowledgement of the completion of the PREA training on an annual basis. Records show full completion of the training by staff. Based on this analysis, the auditor finds the institution in compliance with this provision.

## Standard 115.32: Volunteer and contractor training

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.32 (a)

| • Has the agency ensured that all volunteers and contractors who have contact with inmates have<br>been trained on their responsibilities under the agency's sexual abuse and sexual harassment<br>prevention, detection, and response policies and procedures? ⋈ Yes □ No   |
|--|
| 115.32 (b)   |
| ■ Have all volunteers and contractors who have contact with inmates been notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with inmates)?  Yes No  |
| 115.32 (c)   |
| <ul> <li>Does the agency maintain documentation confirming that volunteers and contractors<br/>understand the training they have received?</li></ul>   |
| Auditor Overall Compliance Determination   |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |
| □ Does Not Meet Standard (Requires Corrective Action)  |
| Instructions for Overall Compliance Determination Narrative  |
| The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility. |
| The following evidence was analyzed in making the compliance determination:  |
| <ol> <li>Documents: (Policies, directives, forms, files, records, etc.)         <ul> <li>a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program</li> <li>b. Training curriculum</li> <li>c. Training logs</li> </ul> </li> <li>Interviews:         <ul> <li>a. Specialized Staff</li> </ul> </li> </ol>   |
| Findings (by provision):   |
| <b>115.32(a).</b> The auditor was provided the Bureau's training curriculum in the PAQ. The auditor reviewed the curriculum and verified the appearance of the ten required points of the standard. The training material is the same as that provided for staff members.  |

During the onsite phase of the audit, the auditor interviewed two (2) contractors from health services and one (1) volunteer from the chaplain's office. All three (3) confirmed completion of the orientation program prior to being granted access to the secure institution. The orientation included education on sexual abuse and sexual harassment, how to report incidents of abuse and rules to avoid physical contact with an incarcerated individual. They also confirmed a requirement to complete a refresher training annually. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.32(b).** The auditor reviewed the training curriculum, which was included in the PAQ. The curriculum includes each of the required points listed in the standard.

During the onsite phase of the audit, the auditor interviewed two (2) contractors from health services and one (1) volunteer from the chaplain's office. All three (3) confirmed completion of the orientation program prior to being granted access to the secure institution. The orientation included education on sexual abuse and sexual harassment, how to report incidents of abuse and rules to avoid physical contact with an incarcerated individual. They also confirmed a requirement to complete a refresher training annually. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.32(c).** The auditor was provided training records for contractors and volunteers and the auditor was able to confirm written documentation of their attendance and completion of the annual PREA training class. Based on this analysis, the auditor finds the institution in compliance with this provision.

#### Standard 115.33: Inmate education

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.33 (a)

- During intake, do inmates receive information explaining the agency's zero-tolerance policy regarding sexual abuse and sexual harassment? ⊠ Yes □ No
- During intake, do inmates receive information explaining how to report incidents or suspicions of sexual abuse or sexual harassment? ⊠ Yes □ No

#### 115.33 (b)

- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from sexual abuse and sexual harassment? 

  Yes □ No
- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from retaliation for reporting such incidents? ⋈ Yes □ No
- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Agency policies and procedures for responding to such incidents? ⋈ Yes □ No

| 115.33 | 15.33 (c)                              |   |  |
|--------|--|---|--|
| •      | Have a                                 | all inmates received the comprehensive education referenced in 115.33(b)? $oximes$ Yes $\odots$   |  |
| •      | and pro                                | nates receive education upon transfer to a different facility to the extent that the policies occurres of the inmate's new facility differ from those of the previous facility? $\Box$ No                                 |  |
| 115.33 | 3 (d)                                  |   |  |
| •      |  | he agency provide inmate education in formats accessible to all inmates including those e limited English proficient? $\boxtimes$ Yes $\square$ No  |  |
| •      |  | he agency provide inmate education in formats accessible to all inmates including those to deaf? $\boxtimes$ Yes $\ \square$ No   |  |
| •      |  | he agency provide inmate education in formats accessible to all inmates including those e visually impaired? $\boxtimes$ Yes $\ \square$ No   |  |
| •      |  | he agency provide inmate education in formats accessible to all inmates including those e otherwise disabled? $\boxtimes$ Yes $\ \square$ No  |  |
| •      |  | he agency provide inmate education in formats accessible to all inmates including those ave limited reading skills? $\boxtimes$ Yes $\square$ No  |  |
| 115.33 | s (e)                                  |   |  |
| •      |  | he agency maintain documentation of inmate participation in these education sessions? $\hfill\Box$<br>No  |  |
| 115.33 | s (f)                                  |   |  |
| •      | continu                                | tion to providing such education, does the agency ensure that key information is a uously and readily available or visible to inmates through posters, inmate handbooks, or written formats? $\boxtimes$ Yes $\square$ No |  |
| Audito | ditor Overall Compliance Determination |   |  |
|        |  | Exceeds Standard (Substantially exceeds requirement of standards)   |  |
|        |  | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |  |
|        |  | Does Not Meet Standard (Requires Corrective Action)   |  |

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**Instructions for Overall Compliance Determination Narrative** 

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. U. S. Department of Justice Federal Bureau of Prisons Sexually Abusive Behavior Prevention and Intervention
  - c. Bureau of Prisons Admission and Orientation Handbook
  - d. BOP Form BP-A0518 Institution Admission and Orientation Program Checklist
  - e. Incarcerated Individual File Documentation
- 2. Interviews:
  - a. Specialized Staff
  - b. Random Staff
  - c. Random Incarcerated Individuals
- 3. Site Review Observations:
  - a. Housing units

#### Findings (by provision):

**115.33(a).** The institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program in the PAQ. The program statement confirms that all incarcerated individuals receive the Admission and Orientation Handbook and Sexually Abusive Behavior Prevention and Intervention at their intake screening when they arrive at the institution. The Admission and Orientation (A&O) Handbook describes the key elements of the program and informs incarcerated individuals of the Bureau's zero-tolerance policy regarding sexual abuse and sexual harassment and how to report incidents of sexual abuse. The auditor was also provided completed Form BP-A0518 – Institution Admission and Orientation Program Checklist for several incarcerated individuals confirming receipt of the intake education.

During the onsite phase of the audit, the auditor toured the Receiving and Discharge (R&D) area and saw the handbooks readily available for new intake incarcerated individuals. The auditor walked through the intake process and was provided the handbook just as any new intake incarcerated individual would be and was shown the section that provided the incarcerated individual with the zero-tolerance policy. The auditor also was provided the form to sign that acknowledged receipt of the handbook and the zero-tolerance policy. The auditor saw signs posted in the R&D building advising incarcerated individuals of the zero-tolerance policy. The signs were posted in two languages. The auditor spoke with the intake officer and the staff member responsible for performing the intake screening. Both confirmed that all incarcerated individuals are required to review the intake paperwork, complete the initial intake screening, and confirm receipt of the zero-tolerance policy at intake.

The auditor interviewed 22 random incarcerated individuals during the onsite phase of the audit. All 22 incarcerated individuals confirmed that they understood the PREA information and how to ask for help or file a report. All 22 incarcerated individuals confirmed receiving the A&O Handbook at intake. The auditor also interviewed intake staff who confirmed that all incarcerated individuals receive the A&O Handbook during intake processing. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.33(b).** The institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The program statement indicates that incarcerated individuals are to attend the Admission and Orientation (A&O) Program, which is designated by the institution Warden to a staff member. Incarcerated individual attendance at the program is documented on Form BP-A0518 – *Institution Admission and Orientation Program Checklist.* The institution provided the auditor with several completed forms to show incarcerated individual attendance and written acknowledgement of the same. The A&O Program includes the comprehensive zero-tolerance education.

The auditor interviewed 22 random incarcerated individuals during the onsite phase of the audit. All 22 incarcerated individuals had been housed in the institution for at least 30 days. Each of the incarcerated individuals confirmed that they had completed the A&O Program after they had arrived at the institution and the sexual abuse education was part of the A&O Program. The auditor also interviewed staff from intake, who confirmed that all incarcerated individuals are required to participate in the A&O Program and receive face-to-face education regarding PREA as part of the program. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.33(c).** The institution has been audited three times previously and has been found in compliance. The first audit was in 2015. All incarcerated individuals at FCI Ashland have been educated on PREA since that time. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.33(d).** During the onsite phase of the audit, the auditor viewed posters in each of the housing units and in several other locations that were provided in English and Spanish. The posters inform incarcerated individuals of their right to be free from sexual abuse and sexual harassment, free from retaliation for reporting abuse and that the agency would properly respond to incidents of such abuse. All written materials for incarcerated individuals are provided in two languages, English and Spanish, and available to any incarcerated individual who may need it. The auditor was also provided information regarding several accommodations available for incarcerated individuals that cannot read, are deaf, hard of hearing, or are blind.

During the onsite audit, the auditor interviewed one (1) individual who is partially deaf, two (2) individuals with a physical disability, and two (2) individuals who have a cognitive disability. As discussed under standard 115.16, all five (5) individuals confirmed receipt of the PREA education at orientation and their understanding of the PREA education and how to properly report an incident of sexual abuse or sexual harassment. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.33(e).** In the PAQ, the institution provided the auditor with several completed forms to show incarcerated individual attendance and written acknowledgement of the same. The A&O Program includes the comprehensive zero-tolerance education. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.33(f).** During the site review, the auditor could see many forms of PREA education readily available for incarcerated individuals. In all housing units there are signs posted in English and Spanish. These signs reflect the BOP's zero tolerance for sexual abuse and harassment and contact information for incarcerated individuals reporting of sexual abuse allegations. Incarcerated individuals also have access to computers with the BOP rules and regulations including the zero-tolerance policy. Based on this analysis, the auditor finds the institution in compliance with this provision.

| 115.34 | l (a)  |  |  |
|--------|--|--|--|
| •      | agency<br>investig<br>the age  | tion to the general training provided to all employees pursuant to §115.31, does the rensure that, to the extent the agency itself conducts sexual abuse investigations, its gators receive training in conducting such investigations in confinement settings? (N/A if ency does not conduct any form of administrative or criminal sexual abuse investigations. $5.21(a)$ .) $\boxtimes$ Yes $\square$ No $\square$ NA |  |
| 115.34 | l (b)  |  |  |
| •      | the age  | his specialized training include techniques for interviewing sexual abuse victims? (N/A if ency does not conduct any form of administrative or criminal sexual abuse investigations. 5.21(a).) $\boxtimes$ Yes $\square$ No $\square$ NA   |  |
| •      | agency   | his specialized training include proper use of Miranda and Garrity warnings? (N/A if the does not conduct any form of administrative or criminal sexual abuse investigations. 5.21(a).) $\boxtimes$ Yes $\square$ No $\square$ NA  |  |
| •      | (N/A if t  | his specialized training include sexual abuse evidence collection in confinement settings? the agency does not conduct any form of administrative or criminal sexual abuse gations. See 115.21(a).) $\boxtimes$ Yes $\square$ No $\square$ NA  |  |
| •      | for admo   | his specialized training include the criteria and evidence required to substantiate a case hinistrative action or prosecution referral? (N/A if the agency does not conduct any form inistrative or criminal sexual abuse investigations. See 115.21(a).) $\square$ No $\square$ NA  |  |
| 115.34 | (c)  |  |  |
|        | Does the required not con  | ne agency maintain documentation that agency investigators have completed the d specialized training in conducting sexual abuse investigations? (N/A if the agency does nduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).) $\square$ No $\square$ NA  |  |
| 115.34 | l (d)  |  |  |
|        | , ,  | is not required to audit this provision  |  |
| •      | <ul> <li>Auditor is not required to audit this provision.</li> </ul> |  |  |
| Audito | Auditor Overall Compliance Determination                             |  |  |
|        |  | Exceeds Standard (Substantially exceeds requirement of standards)  |  |
|        |  | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |  |

| □ Does Not Meet Standard | (Requires Corrective Action) |
|--------------------------|------------------------------|
|--------------------------|------------------------------|

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Training Curriculum Course Code CSV-0601-BXX
  - c. Training Records
- 2. Interviews:
  - a. Specialized Staff

#### Findings (by provision):

**115.34(a).** In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The program statement confirms that the Chief of Correctional Services ensures his/her Special Investigative Supervisor/Special Investigative Agents are appropriately trained under this section. The Chief of the Office of Internal Affairs ensures his/her staff are appropriately trained as well.

The auditor interviewed an investigator with the Special Investigative Services (SIS) during the onsite phase of the audit. The lieutenant confirmed that he had completed the specialized investigations training provided through the BOP. The auditor reviewed training records and verified that a total of 21 staff members at FCI Ashland had completed the specialized investigations training online course through the BOP. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.34(b).** The institution provided in the PAQ the training curriculum for the BOP, Course Code SSV-0601-BXX. The Specialized Investigations course included all the required points in the Standard.

The auditor interviewed an investigator with the Special Investigative Services (SIS) during the onsite phase of the audit. The lieutenant confirmed that he had completed the specialized investigations training provided through the BOP. The auditor reviewed training records and verified that a total of 21 staff members at FCI Ashland had completed the specialized investigations training online course through the BOP. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.34(c).** The auditor reviewed training records and verified that a total of 21 staff members at FCI Ashland had completed the specialized investigations training online course through the BOP. Based on this analysis, the auditor finds the institution in compliance with this provision.

115.34(d). The auditor is not required to audit this provision.

## Standard 115.35: Specialized training: Medical and mental health care

| 115.35 (a)  |
|---|
| ■ Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to detect and assess signs of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA                           |
| ■ Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to preserve physical evidence of sexual abuse? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)   Yes □ No □ NA  |
| ■ Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to respond effectively and professionally to victims of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA |
| ■ Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how and to whom to report allegations or suspicions of sexual abuse and sexual harassment? (N/A if the agency does not have any full-or part-time medical or mental health care practitioners who work regularly in its facilities.) ☑ Yes □ No □ NA       |
| 115.35 (b)  |
| If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency medical staff at the facility do not conduct forensic exams <i>or</i> the agency does not employ medical staff.) □ Yes □ No ⋈ NA   |
| 115.35 (c)  |
| ■ Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA  |
| 115.35 (d)  |
| <ul> <li>Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.31? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners employed by the agency.)</li> <li>☑ Yes □ No □ NA</li> </ul>   |

| •      | also receive training mandated for contractors and volunteers by §115.32? (N/A if the agence does not have any full- or part-time medical or mental health care practitioners contracted by volunteering for the agency.) ⊠ Yes □ No □ NA |  |
|--------|---|--|
| Audito | or Overa  | all Compliance Determination   |
|        |   | Exceeds Standard (Substantially exceeds requirement of standards)  |
|        | $\boxtimes$   | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|        |   | Does Not Meet Standard (Requires Corrective Action)  |

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Training Curriculum
  - c. Training Records
- 2. Interviews:
  - a. Specialized Staff

#### Findings (by provision):

**115.35(a).** In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The program statement requires that all staff in medical and mental health receive the specialized PREA training that includes the four (4) points noted in this provision of the standard. The Health Services Division ensures medical staff are appropriately trained under this section and the Reentry Services Division ensures mental health staff are appropriately trained under this section.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist. All three (3) confirmed completing the required specialized medical training. The BOP requires completion of the basic PREA education annually as well as the specialized medical training. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.35(b).** The auditor was provided documentation in the PAQ that forensic examinations for FCI Ashland are performed at a local hospital. It is clearly documented in the institution documentation that incarcerated individuals are transported to the hospital, if necessary, for the exam.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist, who confirmed through our interviews that all incarcerated individuals are transferred to the local hospital to have the forensic examination completed. The auditor was presented with paperwork to show that budgeting for this expense has been completed by FCI Ashland in the event this becomes necessary. Based on this analysis, the auditor finds the institution in compliance with this provision.

115.35(c). The auditor was provided training records in the PAQ. Records from the institution show that all 26 of the medical, mental health, and contracted medical staff members have completed the specialized medical course through the BOP online system. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.35(d).** The auditor was also provided training records for each of the 26 medical, mental health, and contracted medical staff members to show they had completed the required basic PREA education provided by the BOP. Based on this analysis, the auditor finds the institution in compliance with this provision.

## SCREENING FOR RISK OF SEXUAL VICTIMIZATION AND ABUSIVENESS

### Standard 115.41: Screening for risk of victimization and abusiveness

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 1 | 15 | .41 | (a) |
|---|----|-----|-----|
|---|----|-----|-----|

| 115.41 | (a)  |
|--------|--|
| •      | Are all inmates assessed during an intake screening for their risk of being sexually abused by other inmates or sexually abusive toward other inmates? $\boxtimes$ Yes $\square$ No        |
| •      | Are all inmates assessed upon transfer to another facility for their risk of being sexually abused by other inmates or sexually abusive toward other inmates? $\boxtimes$ Yes $\square$ No |
| 115.41 | (b)  |
| •      | Do intake screenings ordinarily take place within 72 hours of arrival at the facility? $\hfill \boxtimes$ Yes $\hfill \square$ No  |
| 115.41 | (c)  |
|        |  |

#### 115.41 (d)

Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (1) Whether the inmate has a mental, physical, or developmental disability? ⊠ Yes □ No

• Are all PREA screening assessments conducted using an objective screening instrument?

| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (2) The age of the inmate? $\boxtimes$ Yes $\square$ No  |
|--------|---|
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (3) The physical build of the inmate? $\boxtimes$ Yes $\square$ No   |
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (4) Whether the inmate has previously been incarcerated? $\boxtimes$ Yes $\square$ No  |
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (5) Whether the inmate's criminal history is exclusively nonviolent? $\boxtimes$ Yes $\square$ No  |
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (6) Whether the inmate has prior convictions for sex offenses against an adult or child? $\boxtimes$ Yes $\square$ No  |
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (7) Whether the inmate is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming (the facility affirmatively asks the inmate about his/her sexual orientation and gender identity AND makes a subjective determination based on the screener's perception whether the inmate is gender non-conforming or otherwise may be perceived to be LGBTI)? $\boxtimes$ Yes $\square$ No |
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (8) Whether the inmate has previously experienced sexual victimization? $\boxtimes$ Yes $\square$ No   |
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (9) The inmate's own perception of vulnerability? $\boxtimes$ Yes $\square$ No   |
| •      | Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (10) Whether the inmate is detained solely for civil immigration purposes? $\square$ Yes $\square$ No  |
| 115.41 | (e)   |
|        | In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency, prior acts of sexual abuse? $\boxtimes$ Yes $\square$ No  |
| •      | In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency, prior convictions for violent offenses? $\boxtimes$ Yes $\square$ No  |
| •      | In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency, history of prior institutional violence or sexual abuse?  ☑ Yes □ No  |

| Within a set time period not more than 30 days from the inmate's arrival at the facility, does facility reassess the inmate's risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening? ⋈ Yes □ No     |    |
|--|----|
| 115.41 (g)   |    |
| ■ Does the facility reassess an inmate's risk level when warranted due to a referral?   □ No   | ;  |
| <ul> <li>■ Does the facility reassess an inmate's risk level when warranted due to a request?</li> <li>□ No</li> </ul>   | S  |
| ■ Does the facility reassess an inmate's risk level when warranted due to an incident of sexua abuse? $\boxtimes$ Yes $\square$ No   | l  |
| <ul> <li>■ Does the facility reassess an inmate's risk level when warranted due to receipt of additional information that bears on the inmate's risk of sexual victimization or abusiveness?</li> <li>☑ Yes □ No</li> </ul>  |    |
| 115.41 (h)   |    |
| Is it the case that inmates are not ever disciplined for refusing to answer, or for not disclosing complete information in response to, questions asked pursuant to paragraphs (d)(1), (d)(7), (d)(8), or (d)(9) of this section? ⋈ Yes □ No   | 3  |
| 115.41 (i)   |    |
| ■ Has the agency implemented appropriate controls on the dissemination within the facility of<br>responses to questions asked pursuant to this standard in order to ensure that sensitive<br>information is not exploited to the inmate's detriment by staff or other inmates?   ✓ Yes | lo |
| Auditor Overall Compliance Determination   |    |
| Exceeds Standard (Substantially exceeds requirement of standards)  |    |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |    |
| Does Not Meet Standard (Requires Corrective Action)  |    |

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

115.41 (f)

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Psychology Services Risk of Sexual Victimization
  - c. BOP Intake Screening Form
  - d. Screening Records
- 2. Interviews:
  - a. Specialized Staff
  - b. Random Incarcerated Individuals
- 3. Site Review Observations:
  - a. Receiving & Discharge
  - b. Unit Team

#### Findings (by provision):

**115.41(a).** The institution supplied PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The BOP program statement requires that all incarcerated individuals entering an institution are screened as directed by Health Services, Psychology Services, and Unit Management policies.

During the onsite phase of the audit, the auditor met with the intake officer in the Receiving & Discharge (R&D) area. As there were no incarcerated individuals expected to be transferred to the institution during the audit, the auditor walked through the intake process. An intake officer processed the auditor as an incarcerated individual through intake, simulating the visual search and explaining the intake documents, including the initial sexual abuse education. The auditor then met with a Case Manager, who was prepared to perform the initial intake risk screening. He explained that he would normally review the incarcerated individual's transfer file before meeting with him to determine if there were any prior notes regarding sexual victimization, sexual violence, or gang affiliation. The Case Manager then sat with the auditor privately to perform the intake screening. The Case Manager was careful to ask all the questions listed on the screening tool and then he explained the rest of the intake process just as he would for an incarcerated individual. The auditor confirmed with the Case Manager that this process is completed for all incarcerated individuals that enter the institution. The auditor interviewed 22 random incarcerated individuals, and each incarcerated individual stated they completed the screening process upon entry to the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(b).** In the PAQ, the institution reported a total of 1,133 incarcerated individuals entering the institution whose length of stay was more than 72 hours over the previous 12 months prior to the audit. They reported that all 1,133 incarcerated individuals had the risk screening completed with the 72-hour time period. The auditor reviewed several initial intake screening records that were provided to the auditor in the PAQ. Each of the records was completed on the day of the incarcerated individual's intake to the institution.

During the onsite phase of the audit, the auditor interviewed a Case Manager who is responsible for performing the screening for sexual victimization. He explained that the initial risk screening is performed at the time of intake for all incarcerated individuals. The auditor interviewed 22 random incarcerated individuals, and each incarcerated individual confirmed that they completed the risk screening with intake staff on the day of intake in R&D. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(c).** The institution provided a copy of the screening tool to the auditor in the PAQ. The auditor reviewed the screening tool to determine if it was objective. The screening tool requires a simple yes or no answer to each of the questions and the scoring system is standard for everyone screened. Because the screening tool does not allow for subjective answers, the tool is objective. The outcome for potential to be victimized or become a predator is based on a standard scoring system. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(d).** The institution provided a copy of the screening tool to the auditor in the PAQ. The screening tool lists each of the criteria listed in standard 115.41(d). Additionally, the screening tool provides space for the screener to add comments based on the observations of the screener regarding the incarcerated individual's potential for vulnerability. The tool asks the incarcerated individual for his or her feeling of safety while incarcerated. The tool also asks if the incarcerated individual shows unusual interest or focus on another incarcerated individual, is openly discriminatory of lesbian, gay, bisexual, transgender, or intersex, and if the incarcerated individual has a current criminal conviction of sexual violence or rape.

During the onsite phase of the audit, the auditor interviewed a Case Manager who is responsible for performing the screening for sexual victimization. He explained that he speaks directly with the incarcerated individual to complete the screening tool and ask all the questions on the tool. They are encouraged to include comments regarding their observations regarding safety and vulnerability based on the conversation with the incarcerated individual. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(e).** The screening tool provided to the auditor includes a section for the screener to note prior acts of sexual abuse, prior convictions for violent offenses and any history of prior institutional violence or sexual abuse. These items are included to enable the screener to review those responses during the evaluation process. The screening tool provides space for the screener to add comments based on the observations of the screener regarding the incarcerated individual's potential for vulnerability. The tool asks the incarcerated individual for his or her feeling of safety while incarcerated. The objective screening tool includes all the required items listed in the standard.

The auditor interviewed a Case Manager who is responsible for performing the screening for sexual victimization. He confirmed that the screening tool includes questions about an incarcerated individual's prior acts of sexual abuse, prior convictions for violent offenses, and history of prior institutional violence or sexual abuse. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(f).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* states that Psychology Services staff reassess the incarcerated individual's risk level whenever warranted and within 30 days of arrival at the institution, based upon any additional information. The auditor was provided copies of the 30-day reassessment by psychology services staff in the PAQ.

During the onsite phase of the audit, the auditor interviewed the Chief Psychologist and a Case Manager who are responsible for performing the reassessment for sexual victimization. They both provided the auditor with a full description of the reassessment process. The Case Manager explained that each incarcerated individual is scheduled for a Unit Team assessment after being in the institution 28 days. This assessment includes the reassessment of the risk screening, as well as several other assessments for work and programming. The auditor had an opportunity to understand the process and experience the type of events that could spur an additional reassessment. The Case Manager explained that incarcerated individuals were reassessed every year, or every 90 days if they are within two (2) years of their expected release date. This reassessment includes a review for housing, program, and work opportunities. The auditor interviewed 22 random incarcerated individuals, who

confirmed the risk screening reassessment with psychology and the unit team. All 22 incarcerated individuals stated that this was performed at least annually. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(g).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program states that Psychology Services staff reassess the incarcerated individual's risk level whenever warranted based upon receipt of additional relevant information (e.g., incident of sexual abuse, protective custody request, recent diagnosis of gender dysphoria, etc.).

During the onsite phase of the audit, the auditor interviewed a Case Manager who is responsible for performing the reassessment for sexual victimization. He provided the auditor a full description of the reassessment process. The auditor had an opportunity to understand the process and experience the type of events that could spur an additional reassessment. He explained that any incarcerated individual could be referred for a reassessment at any time based upon information learned through different avenues. The auditor interviewed 22 random incarcerated individuals, who confirmed the risk screening reassessment with psychology and the unit team. All 22 incarcerated individuals stated that this was performed at least annually. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(h)**. PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* states if an incarcerated individual refuses to respond or elects not to disclose information that applies only to questions about disabilities; Gay, Lesbian, Bisexual, Transgender, Intersex (GLBTI) status gender nonconformance; previous sexual victimization; and the incarcerated individual's self-perception of vulnerability, he/she may not be disciplined.

During the onsite phase of the audit, the auditor interviewed a Case Manager who is responsible for performing the assessment for sexual victimization. He stated that incarcerated individuals could not be disciplined for refusing to answer risk screening questions. Although their responses assist the BOP in providing them with potential safety, the BOP would not punish them for not responding. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.41(i).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program states that any information related to sexual victimization or abusiveness, including the information entered into the comment section of the *Intake Screening Form*, is limited to a need-to-know basis for staff, only for the purpose of treatment and security and management decisions, such as housing and cell assignments, as well as work, education, and programming assignments.

During the onsite phase of the audit, the auditor interviewed a Case Manager who is responsible for performing the assessment for sexual victimization. He confirmed that risk screening information is on a need-to-know basis and is not available to all staff members. The auditor also interviewed the IPCM who stated that risk screening information is not available to all staff members. It is only available to psychology services staff and to unit team staff. This is used only for housing and programming information and is not allowed to be viewed by others. The auditor was provided with written interview responses from the Agency PREA coordinator. In these responses, the coordinator confirmed that risk screening information is confidential and is treated that way within the BOP. During the site review, the auditor asked several random staff members to provide the auditor with this information and no staff could provide the auditor with the information or access on the computer. Based on this analysis, the auditor finds the institution in compliance with this provision.

| 115.42 (a)   |
|--|
| ■ Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Housing Assignments?   Yes □ No  |
| ■ Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Bed assignments?   Yes □ No  |
| ■ Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Work Assignments?   Yes □ No   |
| ■ Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Education Assignments?   Yes □ No  |
| ■ Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Program Assignments?   Yes □ No  |
| 115.42 (b)   |
| ■ Does the agency make individualized determinations about how to ensure the safety of each inmate?   ⊠ Yes □ No   |
| 115.42 (c)   |
| When deciding whether to assign a transgender or intersex inmate to a facility for male or female inmates, does the agency consider, on a case-by-case basis whether a placement would ensure the inmate's health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns inmates to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)? ⋈ Yes □ No |
| When making housing or other program assignments for transgender or intersex inmates, does<br>the agency consider on a case-by-case basis whether a placement would ensure the inmate's<br>health and safety, and whether a placement would present management or security problems?<br>⊠ Yes □ No   |
| 115.42 (d)   |
| <ul> <li>Are placement and programming assignments for each transgender or intersex inmate reassessed at least twice each year to review any threats to safety experienced by the inmate?</li> <li>☑ Yes □ No</li> </ul>   |

| serious  | ch transgender or intersex inmate's own views with respect to his or her own safety givers consideration when making facility and housing placement decisions and programming ments? $\ oxed{\boxtimes}\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ $   |
|--|--|
| 115.42 (f)   |  |
|  | insgender and intersex inmates given the opportunity to shower separately from other as? $\boxtimes$ Yes $\ \square$ No  |
| 115.42 (g)   |  |
| <ul> <li>Unless conser bisexu lesbiar such id the pla</li> </ul> | s placement is in a dedicated facility, unit, or wing established in connection with a not decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, al, transgender, or intersex inmates, does the agency always refrain from placing: an, gay, and bisexual inmates in dedicated facilities, units, or wings solely on the basis of dentification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for accement of LGBT or I inmates pursuant to a consent decree, legal settlement, or legal ment.) $\boxtimes$ Yes $\square$ No $\square$ NA |
| conser<br>bisexu<br>transg<br>identifi<br>placen                 | s placement is in a dedicated facility, unit, or wing established in connection with a nt decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, al, transgender, or intersex inmates, does the agency always refrain from placing: ender inmates in dedicated facilities, units, or wings solely on the basis of such cation or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the nent of LGBT or I inmates pursuant to a consent decree, legal settlement, or legal nent.) $\boxtimes$ Yes $\square$ No $\square$ NA                    |
| conser<br>bisexu<br>interse<br>or stat<br>LGBT                   | s placement is in a dedicated facility, unit, or wing established in connection with a nt decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, al, transgender, or intersex inmates, does the agency always refrain from placing: ex inmates in dedicated facilities, units, or wings solely on the basis of such identification us? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of or I inmates pursuant to a consent decree, legal settlement, or legal judgement.) $\square$ Yes $\square$ NA                                |
| <b>Auditor Over</b>  | all Compliance Determination   |
|  | Exceeds Standard (Substantially exceeds requirement of standards)  |
|  | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
|  | Does Not Meet Standard (Requires Corrective Action)  |
| Instructions   | for Overall Compliance Determination Narrative   |

# **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's

115.42 (e)

conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Screening Records
- 2. Interviews:
  - a. Specialized Staff
  - b. Targeted Incarcerated Individuals

### Findings (by provision):

**115.42(a).** In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The policy states, "Once an inmate has been identified as a victim or perpetrator, or as "at risk" for victimization or perpetration, Unit Management should review classification options." These options may include transfer to a special treatment program, transfer to a greater or lesser security facility, or changes in housing units, cell assignments, work assignments, and/or education assignments. FCI Ashland typically does not house incarcerated individuals who have been deemed to be at high risk for sexually abusive behavior.

During the onsite phase of the audit, the auditor interviewed the IPCM who confirmed that housing assignments, classification and access to programs are all impacted by the information derived from the risk screening. The auditor interviewed a Case Manager responsible for the risk screening and he also confirmed that the risk screening outcomes are utilized to determine housing, job opportunities, programs, and education. The auditor reviewed completed screening assessments and could see the final determination for housing was obtained through this document. Therefore, the outcome of the incarcerated individual screening is utilized to safely house, classify and schedule incarcerated individual programs. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.42(b).** The institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. This program statement makes it clear that all assignments for incarcerated individual housing and classification are made on an individual basis and are in the best interests of the safety of each incarcerated individual.

The auditor interviewed a Case Manager who is responsible for the risk screening, and he confirmed that the risk screening outcomes are utilized to determine housing, job opportunities, programs, and education. They stated that these assignments are decided on an individual basis. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.42(c).** The institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program in the PAQ. The BOP states that agency housing and programming assignments for transgender and intersex incarcerated individuals is accomplished at the Designation & Sentence Computation Center (DSCC) with the Transgender Executive Council (TEC). The initial designations and transfers of transgender incarcerated individuals should be reviewed by the TEC. The auditor was provided with several completed documents where the TEC recommendations have been completed for the incarcerated individual and entered in the incarcerated individual's CIM and Separate screen.

During the onsite phase of the audit, the auditor interviewed the IPCM, who confirmed that all incarcerated individuals are reviewed on a case-by-case basis, as well as transgender and intersex incarcerated individuals. The BOP will always consider the transgender incarcerated individual's own perceptions regarding his or her own safety and where he or she would feel safest for housing. Consideration of housing is not based strictly on genitalia. The auditor interviewed five (5) transgender incarcerated individuals, who identify as female, during the onsite audit. The individuals stated that they had been asked about their housing and safety. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.42(d).** The institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. This policy states that assignments for transgender or intersex incarcerated individuals shall be reassessed at least twice each year to review any threats to the incarcerated individuals' safety.

The auditor interviewed the IPCM and a Case Manager who is responsible for the risk screening during the onsite phase of the audit. The IPCM confirmed that transgender incarcerated individuals are reviewed by the Unit Team every six months. The Case Manager interviewed stated that all incarcerated individuals are reassessed every six months, including all transgender incarcerated individuals. Psychology services maintain a watch list of certain incarcerated individuals to be monitored, including those determined to be at risk of sexual victimization and those who identify as being transgender. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.42(e).** The institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The BOP states that agency housing and programming assignments for transgender and intersex incarcerated individuals is accomplished at the Designation & Sentence Computation Center (DSCC) with the Transgender Executive Council (TEC). The initial designations and transfers of transgender incarcerated individuals should be reviewed by the TEC. The auditor was provided with several completed documents where the TEC recommendations have been completed for the incarcerated individual and entered in the incarcerated individual's CIM and Separate screen.

During the onsite phase of the audit, the auditor interviewed the IPCM, who confirmed that all incarcerated individuals are reviewed on a case-by-case basis, as well as transgender and intersex incarcerated individuals. The BOP will always consider the transgender incarcerated individual's own perceptions regarding his or her own safety and where he or she would feel safest for housing. Consideration of housing is not based strictly on genitalia. The auditor interviewed five (5) transgender incarcerated individuals, who identify as female, during the onsite audit. The individuals stated that they had been asked about their housing and safety. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.42(f).** During the onsite phase of the audit, the auditor interviewed the IPCM who confirmed that transgender incarcerated individuals were provided the opportunity to shower separately from the other incarcerated individuals. The auditor interviewed five (5) transgender incarcerated individuals, who identify as female, during the onsite audit. The individuals told the auditor that they were able to shower separately from the other incarcerated individuals. The auditor interviewed a Case Manager who is responsible for the risk screening. He stated that transgender incarcerated individuals are provided the opportunity to shower separately. During the site review, the auditor viewed the shower areas throughout the institution, and noted full shower curtains in all showers, providing full privacy and modesty for anyone showering. This would make it easier for the institution to provide separate showers for the transgender individuals housed at FCI Ashland. Based on this analysis, the auditor finds the institution in compliance with this provision.

115.42(g). The institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program in the PAQ, which states that lesbian, gay, bisexual, transgender, or intersex incarcerated individuals will not be placed into dedicated facilities, units, or wings, solely on the basis of their identification or status.

The auditor was provided written responses to the interview questions from the Agency PREA coordinator. She noted that the BOP does not have a consent decree, and incarcerated individuals are not housed by their LGBTI identification or status. The auditor interviewed the IPCM during the onsite phase of the audit. The IPCM explained that FCI Ashland does not have specific housing for individuals or groups. The auditor was able to confirm this also by reviewing the provided full incarcerated population roster, where individuals that identify as gay and transgender are housed throughout the institution, and not in any single housing unit. The auditor also interviewed five (5) transgender incarcerated individuals and four (4) gay incarcerated individuals during the onsite audit, and all nine (9) confirmed they were housed in general population units and not in a specific housing for gender nonconforming individuals. Based on this analysis, the auditor finds the institution in compliance with this provision.

# **Standard 115.43: Protective Custody**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 115.43 (a) | 1 | 15 | .43 | (a) |
|------------|---|----|-----|-----|
|------------|---|----|-----|-----|

| 115.43 | B (a)  |
|--------|--|
| -      | Does the facility always refrain from placing inmates at high risk for sexual victimization in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers? $\boxtimes$ Yes $\square$ No |
| •      | If a facility cannot conduct such an assessment immediately, does the facility hold the inmate in involuntary segregated housing for less than 24 hours while completing the assessment? $\boxtimes$ Yes $\square$ No  |
| 115.43 | 3 (b)  |
| •      | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Programs to the extent possible? $\boxtimes$ Yes $\square$ No  |
| •      | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Privileges to the extent possible? $\boxtimes$ Yes $\square$ No  |
| •      | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Education to the extent possible? $\boxtimes$ Yes $\square$ No   |
| •      | Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Work opportunities to the extent possible? $\boxtimes$ Yes $\square$ No  |
| •      | If the facility restricts any access to programs, privileges, education, or work opportunities, does the facility document the opportunities that have been limited? (N/A if the facility <i>never</i> restricts access to programs, privileges, education, or work opportunities.) $\boxtimes$ Yes $\square$ No $\square$ NA                  |

| •      | the fac     | acility restricts any access to programs, privileges, education, or work opportunities, does illity document the duration of the limitation? (N/A if the facility <i>never</i> restricts access to ms, privileges, education, or work opportunities.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
|--------|-------------|--|
| -      | the fac     | acility restricts any access to programs, privileges, education, or work opportunities, does ility document the reasons for such limitations? (N/A if the facility <i>never</i> restricts access grams, privileges, education, or work opportunities.) $\boxtimes$ Yes $\square$ No $\square$ NA |
| 115.43 | (c)         |  |
| •      | housin      | he facility assign inmates at high risk of sexual victimization to involuntary segregated g only until an alternative means of separation from likely abusers can be arranged? $\Box$ No   |
| •      | Does s      | such an assignment not ordinarily exceed a period of 30 days? ⊠ Yes □ No   |
| 115.43 | (d)         |  |
| •      | section     | voluntary segregated housing assignment is made pursuant to paragraph (a) of this a, does the facility clearly document the basis for the facility's concern for the inmate's $\boxtimes$ Yes $\square$ No   |
| •      | section     | voluntary segregated housing assignment is made pursuant to paragraph (a) of this n, does the facility clearly document the reason why no alternative means of separation arranged? $\boxtimes$ Yes $\square$ No   |
| 115.43 | (e)         |  |
| •      | risk of     | case of each inmate who is placed in involuntary segregation because he/she is at high sexual victimization, does the facility afford a review to determine whether there is a uing need for separation from the general population EVERY 30 DAYS?   No  |
| Audito | r Over      | all Compliance Determination   |
|        |             | Exceeds Standard (Substantially exceeds requirement of standards)  |
|        | $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
|        |             | Does Not Meet Standard (Requires Corrective Action)  |
| Inctru | stions f    | or Overall Compliance Determination Narrative  |

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Screening Records
  - c. PREA Memorandum Involuntary Segregation
- 2. Interviews:
  - a. Specialized Staff
- 3. Site Review Observations:
  - a. Housing units

### Findings (by provision):

**115.43(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy clearly states that incarcerated individuals at high risk of victimization will not be placed in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers. The auditor was provided risk screening records in the PAQ, and the auditor noted no records for incarcerated individuals that were identified as high risk for victimization. The auditor was also provided a PREA Memorandum from the Acting Warden stating, "During the past 12 months, there have been no instances in which inmates have been involuntarily placed in Segregated Housing following concern regarding safety related to a PREA matter."

During the onsite phase of the audit, the auditor interviewed the Acting Warden. The Acting Warden explained that incarcerated individuals considered to be at high risk for victimization are not housed at FCI Ashland because the institution is a low security facility. FCI Ashland has a Special Housing Unit (SHU) that is utilized for disciplinary and administrative confinement housing. The auditor toured the unit during the onsite phase of the audit and noted no incarcerated individuals held in the SHU for their sexual safety due to their high risk for victimization. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.43(b).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement indicates that when an incarcerated individual is placed in special housing involuntarily, access to programs, privileges, education, or work should not be interrupted, to the extent possible. If they are limited, the Chief of Correctional Services ensures that documentation exists reflecting the limitation, duration, and rationale for limitation.

FCI Ashland has a Special Housing Unit (SHU) that is utilized for disciplinary and administrative confinement housing. The auditor toured the unit during the onsite phase of the audit and noted no incarcerated individuals held in the SHU for their sexual safety due to their high risk for victimization. There were no incarcerated individuals in custody in the institution during the onsite phase of the audit that were considered to be at high risk for victimization. Therefore, the auditor was unable to interview any incarcerated individuals related to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.43(c).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy states incarcerated individuals assigned to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged such assignment shall not exceed a period of 30 days.

FCI Ashland has a Special Housing Unit (SHU) that is utilized for disciplinary and administrative confinement housing. The auditor toured the unit during the onsite phase of the audit and noted no

incarcerated individuals held in the SHU for their sexual safety due to their high risk for victimization. There were no incarcerated individuals in custody in the institution during the onsite phase of the audit that were considered to be at high risk for victimization. Therefore, the auditor was unable to interview any incarcerated individuals related to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.43(d).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy states when determining an appropriate method of safeguarding the incarcerated individual assigned "at risk" for victimization, the Warden ensures all options are considered by completing, signing, and dating form BP-A1002, *Safeguarding of Incarcerated individuals Alleging Sexual Abuse/Assault Allegation.* The Warden should evaluate the least restrictive methods for separation of the alleged victim and alleged perpetrator.

FCI Ashland has a Special Housing Unit (SHU) that is utilized for disciplinary and administrative confinement housing. The auditor toured the unit during the onsite phase of the audit and noted no incarcerated individuals held in the SHU for their sexual safety due to their high risk for victimization. There were no incarcerated individuals in custody in the institution during the onsite phase of the audit that were considered to be at high risk for victimization. Therefore, the auditor was unable to interview any incarcerated individuals related to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.43(e).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* states that the incarcerated individual's status is reviewed during weekly Special Housing Unit meetings.

FCI Ashland has a Special Housing Unit (SHU) that is utilized for disciplinary and administrative confinement housing. The auditor toured the unit during the onsite phase of the audit and noted no incarcerated individuals held in the SHU for their sexual safety due to their high risk for victimization. There were no incarcerated individuals in custody in the institution during the onsite phase of the audit that were considered to be at high risk for victimization. Therefore, the auditor was unable to interview any incarcerated individuals related to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

# **REPORTING**

# Standard 115.51: Inmate reporting

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

# 115.51 (a)

| • | Does the agency provide mu | Itiple internal | l ways fo | r inmates to | privatel | y report | sexual | abuse | and |
|---|----------------------------|-----------------|-----------|--------------|----------|----------|--------|-------|-----|
|   | sexual harassment? ⊠ Yes   | □ No            |           |              |          |          |        |       |     |

- Does the agency provide multiple internal ways for inmates to privately report retaliation by other inmates or staff for reporting sexual abuse and sexual harassment? 

  ✓ Yes 

  ✓ No
- Does the agency provide multiple internal ways for inmates to privately report staff neglect or violation of responsibilities that may have contributed to such incidents? 

  ☑ Yes □ No

| 115.51 (b)   |
|--|
| ■ Does the agency also provide at least one way for inmates to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency? ⊠ Yes □ No   |
| ■ Is that private entity or office able to receive and immediately forward inmate reports of sexual abuse and sexual harassment to agency officials?   ☑ Yes □ No  |
| <ul> <li>■ Does that private entity or office allow the inmate to remain anonymous upon request?</li> <li>☑ Yes □ No</li> </ul>  |
| <ul> <li>Are inmates detained solely for civil immigration purposes provided information on how to contact relevant consular officials and relevant officials at the Department of Homeland Security? (N/A if the facility <i>never</i> houses inmates detained solely for civil immigration purposes ☐ Yes ☐ No ☒ NA</li> </ul>   |
| 115.51 (c)   |
| ■ Does staff accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties?   ✓ Yes   ✓ No   |
| <ul> <li>■ Does staff promptly document any verbal reports of sexual abuse and sexual harassment?</li> <li>☑ Yes □ No</li> </ul>   |
| 115.51 (d)   |
| <ul> <li>Does the agency provide a method for staff to privately report sexual abuse and sexual harassment of inmates?</li></ul>   |
| Auditor Overall Compliance Determination   |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |
| □ Does Not Meet Standard (Requires Corrective Action)  |
| Instructions for Overall Compliance Determination Narrative  |
| The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility. |
| The following evidence was analyzed in making the compliance determination:  |
| Documents: (Policies, directives, forms, files, records, etc.)   |

- a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 2. Interviews:
  - a. Random Staff
  - b. PREA Coordinator
  - c. Random Incarcerated Individuals
- 3. Site Review Observations:
  - a. Housing units

### Findings (by provision):

**115.51(a).** In the PAQ, the auditor was provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The program statement clearly defines that Bureau incarcerated individuals are encouraged to report allegations to staff at all levels, including local, regional, and Central Office. They are also currently provided with avenues of internal reporting, such as telephonically to a specific department, such as the Special Investigative Services Lieutenant, or by mail to an outside entity.

During the onsite phase of the audit, the auditor visited all of the institution's housing units. In each housing unit, signs were posted that clearly inform incarcerated individuals of the multiple ways incarcerated individuals may report incidents of sexual abuse and sexual harassment. The signs are posted in two languages. The auditor interviewed 22 random incarcerated individuals, and all 22 incarcerated individuals could easily tell the auditor several ways that they could report abuse, harassment, and concerns regarding staff neglect or lack of responsibility. Most of the 22 incarcerated individuals identified either notifying a staff member or sending an email as their first avenue to report abuse. The auditor interviewed 12 random staff members. All staff interviewed could list at least four (4) different ways that incarcerated individuals could report abuse. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.51(b).** The Bureau of Prisons posts information throughout the institution on all zero-tolerance signs regarding the outside entity. They provide the telephone number for the Office of the Inspector General (OIG) and a mailing address in other written documents where the incarcerated individuals may send written complaints to the OIG.

During the onsite phase of the audit the auditor viewed posted signs throughout the institution with the required information for incarcerated individuals. The auditor interviewed 22 random incarcerated individuals, and all incarcerated individuals interviewed could easily tell the auditor several ways that they could report abuse, harassment, and concerns regarding staff neglect or lack of responsibility. The incarcerated individuals included the hotline in that list of reporting options. The auditor also interviewed the IPCM who confirmed the outside hotline and mailing address option for the OIG. Based on this analysis, the auditor finds the institution in compliance with this standard.

**115.51(c).** In the PAQ, the auditor was provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The program statement makes it clear that staff must accept verbal, written, anonymous, and third-party reports, and document promptly any verbal reports.

During the onsite phase of the audit, the auditor interviewed 12 random staff members. All staff interviewed were aware of their responsibility to take verbal reports of abuse from an incarcerated individual, and immediately contact a supervisor to file that report. Each of the 22 random incarcerated individuals interviewed was aware that they could report sexual abuse directly to any staff member. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.51(d).** In the PAQ, the auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement indicates that staff may contact any supervisory

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staff at their institution, Regional staff, or Central Office staff to report incidents of sexual abuse or sexual harassment. Allegations involving staff members may also be reported to the Office of Internal Affairs or the Office of the Inspector General.

The auditor interviewed 12 random staff members during the onsite phase of the audit. All 12 staff members stated that they would be able to report incidents of sexual abuse and sexual harassment privately to a supervisor. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.52: Exhaustion of administrative remedies

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 1 | 1 | 5 | .52 | (a) |
|---|---|---|-----|-----|
|   |   |   |     |     |

| †<br>()<br>() | Is the agency exempt from this standard? NOTE: The agency is exempt ONLY if it does not have administrative procedures to address inmate grievances regarding sexual abuse. This does not mean the agency is exempt simply because an inmate does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse. $\square$ Yes $\bowtie$ No  |
|---------------|--|
| 115.52        | (b)  |
| - [           | Does the agency permit inmates to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA  Does the agency always refrain from requiring an inmate to use any informal grievance process or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA |
| 115.52        | (c)  |
| - [<br>-      | Does the agency ensure that: An inmate who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.)   Yes  No  NA  Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.)  Yes  No  NA   |
| 115.52        | (d)  |
|               |  |

appeal.) (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does not include time consumed by inmates in preparing any administrative

| •      | If the agency claims the maximum allowable extension of time to respond of up to 70 days per 115.52(d)(3) when the normal time period for response is insufficient to make an appropriate decision, does the agency notify the inmate in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
|--------|--|
| •      | At any level of the administrative process, including the final level, if the inmate does not receive a response within the time allotted for reply, including any properly noticed extension, may an inmate consider the absence of a response to be a denial at that level? (N/A if agency is exempted from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
| 115.52 | ? (e)  |
| •      | Are third parties, including fellow inmates, staff members, family members, attorneys, and outside advocates, permitted to assist inmates in filing requests for administrative remedies relating to allegations of sexual abuse? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
| •      | Are those third parties also permitted to file such requests on behalf of inmates? (If a third-party files such a request on behalf of an inmate, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.) (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA |
| •      | If the inmate declines to have the request processed on his or her behalf, does the agency document the inmate's decision? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA   |
| 115.52 | ? <b>(f</b> )  |
| •      | Has the agency established procedures for the filing of an emergency grievance alleging that an inmate is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
| •      | After receiving an emergency grievance alleging an inmate is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.). $\boxtimes$ Yes $\square$ No $\square$ NA  |
| •      | After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA   |
| •      | After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA  |
| •      | Does the initial response and final agency decision document the agency's determination whether the inmate is in substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA  |

|         |              | tial response document the agency's action(s) taken in response to (N/A if agency is exempt from this standard.) $oxtimes$ Yes $oxtimes$ No $oxtimes$ f  |            | nergency |
|---------|--------------|--|------------|----------|
|         | -            | gency's final decision document the agency's action(s) taken in res<br>grievance? (N/A if agency is exempt from this standard.) $oxtimes$ Yes  | •          |          |
| 115.52  | (g)          |  |            |          |
|         | do so ONLY   | y disciplines an inmate for filing a grievance related to alleged sex where the agency demonstrates that the inmate filed the grievancy is exempt from this standard.) $\boxtimes$ Yes $\square$ No $\square$ NA |            |          |
| Audito  | r Overall Co | ompliance Determination  |            |          |
|         | □ Exc        | eeds Standard (Substantially exceeds requirement of standards)   |            |          |
|         |              | ts Standard (Substantial compliance; complies in all material way dard for the relevant review period)   | rs with th | ne       |
|         | □ Doe        | s Not Meet Standard (Requires Corrective Action)   |            |          |
| Instruc | tions for O  | verall Compliance Determination Narrative  |            |          |

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by

information on specific corrective actions taken by the facility.

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. PS 1330.18 Administrative Remedy Program
  - c. Bureau of Prisons Admission & Orientation Handbook
- 2. Interviews:
  - a. Specialized Staff
  - b. Targeted Incarcerated Individuals

# Findings (by provision):

**115.52(a).** The agency is not exempt from this standard, as it does have in place an administrative grievance procedure for incarcerated individuals. PS 1330.18 *Administrative Remedy Program* was provided to the auditor in the PAQ, which provides incarcerated individuals the opportunity to seek a formal review of issues relating to any aspect of his or her confinement. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.52(b).** PS 1330.18 *Administrative Remedy Program* was provided to the auditor in the PAQ, which provides incarcerated individuals the opportunity to seek a formal review of issues relating to any

aspect of his or her confinement. The program statement includes language related to this provision: Administrative remedies regarding sexual abuse may be filed at any time. These administrative remedies may not be rejected as untimely under this Program Statement. If the incarcerated individual includes multiple unrelated issues on a single form, the incarcerated individual will be advised to use a separate form to report the portion of the administrative remedy that is unrelated to the sexual abuse. Incarcerated individuals are not required to attempt informal resolution of sexual abuse allegations.

During the onsite phase of the audit, the auditor spoke with several staff members during the site review. Staff were aware that incarcerated individuals could file an administrative remedy in order to make an allegation of sexual abuse. The administrative remedy forms were easily accessible to all incarcerated individuals in the housing unit, including those incarcerated individuals held in the Special Housing Unit. The auditor also spoke with several incarcerated individuals during the site review. All the incarcerated individuals stated clearly that they could file an administrative remedy for an allegation of sexual abuse. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.52(c).** PS 1330.18 *Administrative Remedy Program* was provided to the auditor in the PAQ. The policy states, "Matters in which specific staff involvement is alleged may not be investigated by either staff alleged to be involved or by staff under their supervision." Allegations of physical abuse by staff shall be referred to the Office of Internal Affairs.

During the site review, the auditor interviewed the Warden's Executive Assistant, who is responsible for the processing of the administrative remedies. She explained that all administrative remedies are forwarded directly to her after being collected from the housing units. She sorts them and logs them in on a tracking spreadsheet. They are then forwarded to the correct department for a response based on the category of the incarcerated individual's complaint on the form. All administrative remedies submitted in relation to sexual abuse are immediately forwarded for investigation. They are not denied due to the delay in reporting. She confirmed that the BOP would not submit any remedy to the subject of the remedy for review or investigation. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.52(d).** PS 1330.18 *Administrative Remedy Program* was provided to the auditor in the PAQ. The program statement includes a time frame of 20 days for response of any administrative remedy, which is within the time frame required under this provision.

During the onsite audit, the auditor reviewed the institution's sexual abuse allegations and investigations from the previous 12 months. There was only one allegation and investigation from the previous 12 months, and it was not submitted by way of an administrative remedy. There was nothing additional for the auditor to review in relation to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.52(e).** In the PAQ, PS 1330.18 *Administrative Remedy Program* states that the institution will accept grievances and allegations of sexual abuse from third parties, including incarcerated individuals, family, advocates, and attorneys. The policy allows the incarcerated individual that is the alleged victim to decline the filing of the report.

The auditor was unable to verify this process, as there were no administrative remedies received related to sexual abuse over the previous 12 months prior to the audit. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.52(f).** In the PAQ the institution provided PS 1330.18 *Administrative Remedy Program* which provides the policy related to this provision. This section applies when an administrative remedy

alleges a substantial risk of imminent sexual abuse. If a remedy meets both of these criteria, the remedy will receive expedited processing. The incarcerated individual shall clearly mark "emergency" on the remedy and explain the reason for filing as an emergency remedy. An expedited response shall be provided within 48 hours and the remedy response within five calendar days.

The auditor was unable to verify this process, as there were no administrative remedies received related to sexual abuse over the previous 12 months prior to the audit. The Warden's Executive Assistant confirmed that any administrative remedy submitted and marked emergency would be immediately processed through her office and immediately submitted for investigation. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.52(g).** In the PAQ the institution provided PS 1330.18 *Administrative Remedy Program* which provides the policy related to this provision. The policy states that the maintenance of an effective sexual abuse prevention policy, and general secure and orderly running of an institution, requires that incarcerated individuals be held responsible for manipulative behavior and false allegations. Allegations of false reports will be considered by staff in accordance with the procedures and standards of the Inmate Discipline Program policy.

The auditor was unable to verify this process, as there were no administrative remedies received related to sexual abuse over the previous 12 months prior to the audit. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.53: Inmate access to outside confidential support services

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 11 | 5 | .53 | (a) |
|----|---|-----|-----|
|    |   |     |     |

| •     | Does the facility provide inmates with access to outside victim advocates for emotional support services related to sexual abuse by giving inmates mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations? $\boxtimes$ Yes $\square$ No                         |
|-------|--|
| -     | Does the facility provide persons detained solely for civil immigration purposes mailing addresses and telephone numbers, including toll-free hotline numbers where available of local, State, or national immigrant services agencies? (N/A if the facility <i>never</i> has persons detained solely for civil immigration purposes.) $\square$ Yes $\square$ No $\boxtimes$ NA |
| •     | Does the facility enable reasonable communication between inmates and these organizations and agencies, in as confidential a manner as possible? $\boxtimes$ Yes $\square$ No  |
| 15.53 | (b)  |
| -     | Does the facility inform inmates, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws? $\boxtimes$ Yes $\square$ No  |

115.53 (c)

| -  | agreen  | greements with community service providers that are able to provide inmates with confidential motional support services related to sexual abuse? $\boxtimes$ Yes $\square$ No |  |  |  |
|--|---|---|--|--|--|
| •  | ■ Does the agency maintain copies of agreements or documentation showing attempts to enter into such agreements? ⊠ Yes □ No |   |  |  |  |
| Auditor Overall Compliance Determination |   |   |  |  |  |
|  |   | Exceeds Standard (Substantially exceeds requirement of standards)   |  |  |  |
|  | $\boxtimes$   | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |  |  |  |
|  |   | Does Not Meet Standard (Requires Corrective Action)   |  |  |  |

Does the agency maintain or attempt to enter into memoranda of understanding or other

# **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Agreement between The Federal Bureau of Prisons Federal Correctional Institution, Ashland, KY (FCI Ashland) and Pathways Victim Services Program (PVSP), A Kentucky Association of Sexual Assault Programs (KASAP) Member Program
  - c. Sexually Abusive Behavior Prevention and Intervention Handbook
- 2. Interviews:
  - Specialized Staff
  - b. Random Incarcerated Individuals
  - c. Targeted Incarcerated Individuals
- 3. Site Review Observations:
  - a. Housing units

#### Findings (by provision):

**115.53(a).** The institution provided information from PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program in the PAQ. The policy states "The Institution PREA Compliance Manager, with the assistance of Psychology Services staff, seeks to establish an agreement with community service providers who are able to provide confidential emotional support services as it relates to sexual abuse." The policy goes on to say that staff take reasonable action to ensure that information on available resources is provided to all incarcerated individuals so that they have access to the Bureau's efforts in preventing, detecting, and responding to sexual abuse and sexual harassment. The institution provided the auditor with a copy of the Agreement between The Federal Bureau of Prisons Federal

Correctional Institution, Ashland, KY (FCI Ashland) and Pathways Victim Services Program (PVSP), A Kentucky Association of Sexual Assault Programs (KASAP) Member Program in the PAQ. The agreement includes a provision for Pathways Victim Services (PVSP) to provide these emotional support services for incarcerated individuals at FCI Ashland.

During the onsite phase of the audit, the auditor interviewed 22 random incarcerated individuals. All but three (3) of the 22 incarcerated individuals were able to explain to the auditor what the emotional support services were and how to obtain those services. They knew that it was posted on the bulletin boards in the housing unit. The information was also in the *Sexually Abusive Behavior Prevention and Intervention Handbook*. The other three incarcerated individuals had heard of other support services but could not describe them completely for the auditor. The auditor was unable to interview an incarcerated individual who had reported sexual abuse at the institution, as there was only one (1) reported allegation in the 12 months prior to the audit, and that individual was no longer housed in the institution. The auditor interviewed a representative at PVSP by telephone, who confirmed the validity of the information in the agreement. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.53(b).** The institution provided information from PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The policy states that "Confidential" communications are distinguished from privileged communications such as attorney-client relationships. Communications are monitored in a manner consistent with agency security practices and are addressed in the agreement with any outside agency.

The auditor interviewed 22 random incarcerated individuals during the onsite audit. The incarcerated individuals understood that communications with outside emotional support services would be confidential only to the extent possible, due to security. Mail to PVSP was not considered legal mail, but incarcerated individuals were allowed to speak with outside counselors in as private a way as possible. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.53(c).** In the PAQ, the institution provided the auditor a copy of the *Agreement between The Federal Bureau of Prisons Federal Correctional Institution, Ashland, KY (FCI Ashland) and Pathways Victim Services Program (PVSP), A Kentucky Association of Sexual Assault Programs (KASAP) <i>Member Program.* This agreement clearly identifies that PVSP will provide emotional support services for those incarcerated individuals that may need it. It provides the opportunity for incarcerated individuals to either write to or call advocates at PVSP and receive a written response or talk directly with an advocate. The agreement outlines limits to confidentiality for staff at PVSP. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.54: Third-party reporting

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 1 | 1 | 5 | 5 | 4 | (a) |
|---|---|---|---|---|-----|
|   |   |   |   |   |     |

| • | Has the agency established a method to receive third-party reports of sexual abuse and sexua |
|---|--|
|   | harassment? ⊠ Yes □ No   |

■ Has the agency distributed publicly information on how to report sexual abuse and sexual harassment on behalf of an inmate? 

✓ Yes 

✓ No

| Audito                       | or Over                                      | all Compliance Determination   |
|------------------------------|--|--|
|                              |  | Exceeds Standard (Substantially exceeds requirement of standards)  |
|                              | $\boxtimes$                                  | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |
|                              |  | Does Not Meet Standard (Requires Corrective Action)  |
| Instru                       | ctions                                       | for Overall Compliance Determination Narrative   |
| complia<br>conclus<br>not me | ance or<br>sions. T<br>et the s              | below must include a comprehensive discussion of all the evidence relied upon in making the non-compliance determination, the auditor's analysis and reasoning, and the auditor's his discussion must also include corrective action recommendations where the facility does tandard. These recommendations must be included in the Final Report, accompanied by specific corrective actions taken by the facility.  |
| The fo                       | llowing                                      | g evidence was analyzed in making the compliance determination:  |
| 1. Do                        | a. PS  | s: (Policies, directives, forms, files, records, etc.)<br>5324.12 Sexually Abusive Behavior Prevention and Intervention Program<br>reau of Prisons website   |
| Findin                       | gs (by                                       | provision):  |
| Preverinformatincarce        | ntion pa<br>ation ar<br>erated in<br>here: w | the auditor reviewed the Bureau of Prisons web page and located the <i>Sexual Abuse</i> ge under the <i>Custody &amp; Care</i> page. The page lists the agency's zero-tolerance and provides the public an opportunity to submit a notification of concern regarding an individual at the BOP. The agency's PREA policy is also posted. The information can be a roww.bop.gov/inmates/custody and care/sexual abuse prevention.jsp. Based on this auditor finds the institution in compliance with this provision. |
|                              |  |  |
|                              | OFF  | ICIAL RESPONSE FOLLOWING AN INMATE REPORT  |
| 01                           |  | IAF CA. Otaff and an an an anti-conduction   |
| Stan                         | dard 1                                       | I15.61: Staff and agency reporting duties  |
| All Ye                       | s/No Qı                                      | uestions Must Be Answered by the Auditor to Complete the Report  |
| 115.61                       | (a)  |  |
| •                            | knowle                                       | he agency require all staff to report immediately and according to agency policy any edge, suspicion, or information regarding an incident of sexual abuse or sexual ment that occurred in a facility, whether or not it is part of the agency?   No   |
| •                            |  | he agency require all staff to report immediately and according to agency policy any edge, suspicion, or information regarding retaliation against inmates or staff who reported   |

an incident of sexual abuse or sexual harassment?  $\boxtimes$  Yes  $\square$  No

| •                            | knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation?  |
|------------------------------|--|
| 115.61                       | (b)  |
| •                            | Apart from reporting to designated supervisors or officials, does staff always refrain from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions? $\boxtimes$ Yes $\square$ No  |
| 115.61                       | (c)  |
| •                            | Unless otherwise precluded by Federal, State, or local law, are medical and mental health practitioners required to report sexual abuse pursuant to paragraph (a) of this section? $\boxtimes$ Yes $\square$ No  |
| •                            | Are medical and mental health practitioners required to inform inmates of the practitioner's duty to report, and the limitations of confidentiality, at the initiation of services? $\boxtimes$ Yes $\square$ No   |
| 115.61                       | (d)  |
| •                            | If the alleged victim is under the age of 18 or considered a vulnerable adult under a State or local vulnerable persons statute, does the agency report the allegation to the designated State or local services agency under applicable mandatory reporting laws? $\boxtimes$ Yes $\square$ No  |
| 115.61                       | (e)  |
| •                            | Does the facility report all allegations of sexual abuse and sexual harassment, including third-party and anonymous reports, to the facility's designated investigators? $\boxtimes$ Yes $\square$ No  |
| Audito                       | r Overall Compliance Determination   |
|                              | ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |
|                              | Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |
|                              | □ Does Not Meet Standard (Requires Corrective Action)  |
| Instru                       | ctions for Overall Compliance Determination Narrative  |
| complia<br>conclus<br>not me | rrative below must include a comprehensive discussion of all the evidence relied upon in making the ance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's sions. This discussion must also include corrective action recommendations where the facility does et the standard. These recommendations must be included in the Final Report, accompanied by ation on specific corrective actions taken by the facility. |
| The fo                       | llowing evidence was analyzed in making the compliance determination:  |

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 2. Interviews:
  - a. Specialized Staff
  - b. Random Staff

# Findings (by provision):

**115.61(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* This program statement requires that all staff members report information concerning incidents or possible incidents of sexual abuse or sexual harassment to the Operations Lieutenant. The Operations Lieutenant is then required to notify the IPCM.

During the onsite phase of the audit, the auditor interviewed 12 random staff members. Every person interviewed clearly stated that they were required to immediately report all allegations of sexual assault or sexual harassment. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.61(b).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* also includes a prohibition on releasing information related to sexual abuse or sexual harassment incidents. It states that information concerning the identity of the alleged incarcerated individual victim, and the specific facts of the case are limited to staff who need to know because of their involvement with the victim's welfare and the investigation of the incident.

Random staff interviewed clearly understood the requirement to maintain confidentiality of sexual assault and sexual harassment cases. Each of the 12 random staff members interviewed reported that they were only allowed to discuss these cases with people who needed to know the information to perform official business. Based on this analysis, the auditor finds the institution in compliance with this provision.

- **115.61(c).** During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist, and two (2) contractors that are posted in health services. All five (5) confirmed the requirement to immediately report incidents of sexual abuse of incarcerated individuals. Staff did confirm that they would inform the incarcerated individual of their duty to report and limits to the confidentiality of information learned from the incarcerated individual. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.61(d).** The BOP Program Statement requires that the agency notify designated State or local services agencies if the alleged sexual abuse victim is under the age of 18.

FCI Ashland does not house incarcerated individuals under the age of 18, so this provision does not apply to this institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.61(e).** In the PAQ, PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* states that staff must report and respond to all allegations of sexually abusive behavior, regardless of the source of the report. The IPCM is required to refer the incident for investigation to the appropriate office and review the incident for any further response.

The auditor interviewed the Acting Warden who confirmed that the institution investigates all allegations of sexual abuse and sexual harassment, regardless of the how the allegation is received. All

allegations are forwarded to the investigators for review and investigation. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.62: Agency protection duties

# All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 1 | 1 | 5. | .62 | (a) |
|---|---|----|-----|-----|
|---|---|----|-----|-----|

When the agency learns that an inmate is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the inmate? 

☑ Yes □ No

# **Auditor Overall Compliance Determination**

|             | Does Not Meet Standard (Requires Corrective Action)  |
|-------------|--|
| $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|             | Exceeds Standard (Substantially exceeds requirement of standards)  |

### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 2. Interviews:
  - a. Specialized Staff
  - b. Random Staff

#### Findings (by provision):

**115.62(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement states in all cases, the Operations Lieutenant is notified immediately and immediately safeguards the incarcerated individual. Efforts will include monitoring the situation, changing housing assignments, changing work assignments, or placing the alleged victim and perpetrator in Special Housing, depending on the severity of the alleged abusive behavior.

The auditor was provided written interview responses from the Agency Head. The Agency Head repeated the information from the Program Statement and stated that immediate action would be taken. If the possible threat was from a staff member, options include a change in the staff member's work

assignment or removal from the facility while the investigation is conducted. The auditor interviewed the Acting Warden during the onsite audit. The Acting Warden also stated that immediate action would be taken to safeguard the incarcerated individual. The Acting Warden would immediately assess the severity of the situation and would consider a transfer of the incarcerated individual to another institution, if necessary, to keep the incarcerated individual safe from harm. The auditor interviewed 12 random staff members. All stated that facility staff always react immediately if they see someone in imminent danger. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.63: Reporting to other confinement facilities

| All Yes/No Questions Must Be Answered by the Auditor to Complete the Report   |  |  |
|---|--|--|
| 115.63 (a)  |  |  |
| ■ Upon receiving an allegation that an inmate was sexually abused while confined at another facility, does the head of the facility that received the allegation notify the head of the facility or appropriate office of the agency where the alleged abuse occurred?   ⊠ Yes □ No |  |  |
| 115.63 (b)  |  |  |
| Is such notification provided as soon as possible, but no later than 72 hours after receiving the allegation?   ⊠ Yes □ No  |  |  |
| 115.63 (c)  |  |  |
| ■ Does the agency document that it has provided such notification?   Yes □ No   |  |  |
| 115.63 (d)  |  |  |
| ■ Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards? ⊠ Yes □ No   |  |  |
| Auditor Overall Compliance Determination  |  |  |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)   |  |  |

#### **Instructions for Overall Compliance Determination Narrative**

standard for the relevant review period)

**Does Not Meet Standard** (Requires Corrective Action)

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Meets Standard (Substantial compliance; complies in all material ways with the

 $\boxtimes$ 

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Warden-to-Warden Notifications
  - c. Sexual Abuse Investigation files
- 2. Interviews:
  - a. Agency Head
  - b. Specialized Staff

### Findings (by provision):

**115.63(a).** In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The policy states in cases where there is an allegation that sexually abusive behavior occurred at another Bureau facility, the Warden of the victim's current facility reports the allegation to the Warden of the identified institution. In cases alleging sexual abuse by staff at another institution, the Warden of the incarcerated individual's current facility refers the matter directly to the Office of Internal Affairs. For non-Bureau facilities, the Warden will contact the appropriate office of the facility. The institution indicated in the PAQ there were zero (0) such notifications from an incarcerated individual that he was sexually abused in any other institution in the 12 months prior to the onsite audit. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.63(b).** The institution indicated in the PAQ there were zero (0) such notifications from an incarcerated individual that he was sexually abused in any other institution in the 12 months prior to the onsite audit. Therefore, there was no additional information available to the auditor related to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.63(c).** The institution indicated in the PAQ there were zero (0) such from an incarcerated individual that he was sexually abused in any other institution in the 12 months prior to the onsite audit. Therefore, there was no additional information available to the auditor related to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.63(d).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program, provided to the auditor in the PAQ, states that the facility head or agency office shall ensure that the allegation is investigated. The auditor was notified that FCI Ashland had not received any such notifications from other institutions during the 12 months prior to the onsite audit.

The auditor was provided written interview responses from the Agency Head. The Agency Head stated that if the Warden receives the allegation, the Warden is to determine if the allegation can be investigated locally or if it should be referred to the Office of Internal Affairs. Each institution tracks referrals made to them by other facilities or agencies. The auditor interviewed the Acting Warden during the onsite phase of the audit and asked about these investigations. The Acting Warden confirmed that all allegations are investigated regardless of how they are obtained, which would include those from other institutions or agencies. They understood the responsibility to take such referrals from other agencies and institutions seriously and investigate them just as they would if the incarcerated individual were still in custody at FCI Ashland. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.64: Staff first responder duties

| 115.64                        | (a)  |
|-------------------------------|--|
| ı                             | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser? $\boxtimes$ Yes $\square$ No   |
| ı                             | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence? $\boxtimes$ Yes $\square$ No  |
| !<br>6                        | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence? $\boxtimes$ Yes $\square$ No     |
| 1<br>6                        | Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence? $\boxtimes$ Yes $\square$ No |
| 115.64                        | (b)  |
| t                             | If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff? $\boxtimes$ Yes $\square$ No  |
| Auditor                       | Overall Compliance Determination   |
|                               | Exceeds Standard (Substantially exceeds requirement of standards)  |
|                               | Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |
|                               | □ Does Not Meet Standard (Requires Corrective Action)  |
| Instruc                       | tions for Overall Compliance Determination Narrative   |
| compliation conclusion of mee | rative below must include a comprehensive discussion of all the evidence relied upon in making the nce or non-compliance determination, the auditor's analysis and reasoning, and the auditor's ions. This discussion must also include corrective action recommendations where the facility does at the standard. These recommendations must be included in the Final Report, accompanied by the standard corrective actions taken by the facility.   |
| The foll                      | lowing evidence was analyzed in making the compliance determination:   |
|                               | uments: (Policies, directives, forms, files, records, etc.)  |

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- a. Targeted Incarcerated Individuals
- b. Specialized Staff
- c. Random Staff

# Findings (by provision):

**115.64(a).** The institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The policy states the staff first responder must preserve the crime scene. SIS staff are responsible for collecting information and evidence. The investigation, in coordination with the agency to which the case may be referred, must follow the guidance given in agency policies and practices concerning evidence gathering and processing procedures.

During the onsite audit, the auditor interviewed two (2) staff members who were first responders to incidents of sexual abuse. Both staff members related to the auditor the proper steps to take as a first responder to an incident. They both discussed the importance of safeguarding the potential evidence, as well as separating the potential abuser from the potential victim. This protects the victim, protects evidence, and preserves the opportunity to properly interview both incarcerated individuals. The auditor was unable to interview an incarcerated individual who had reported an incident of sexual abuse, as there had been only (1) reported allegation during the 12 months prior to the audit, and that individual was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.64(b).** In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The policy requires that all non-security staff first responders immediately report to any security staff the allegation for investigative purposes. For the BOP, however, this really does not apply, as all institution staff members are considered correctional workers first.

During the onsite phase of the audit, the auditor interviewed 12 random staff members, and all staff knew the first response steps to ensure safety for incarcerated individuals and proper investigations. The auditor was told that all institution staff members are correctional workers first and would act immediately as first responders and would not require a notification to a security staff member. The auditor interviewed two (2) staff members who were first responders, and the auditor was told the same thing. Based on this analysis, the auditor finds the institution in compliance with this provision.

# **Standard 115.65: Coordinated response**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 115.65 (a) |
|------------|
|------------|

■ Has the facility developed a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse? 

✓ Yes 

✓ No

#### **Auditor Overall Compliance Determination**

| <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|--|
| Does Not Meet Standard (Requires Corrective Action)  |

#### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Guide for First Responders Poster
- 2. Interviews:
  - a. Targeted Staff

# Findings (by provision):

115.65(a). The institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program in the PAQ. The program statement contains the coordinated response plan for the Bureau. The Plan is detailed and lists the specific responsibilities for the first responder, the Operations Lieutenant, SIS, Chief of Correctional Services, the IPCM, health services, psychology services, and the Warden. According to the policy, first responders would immediately report incidents to the Operations Lieutenant, who would ensure that victims are safeguarded and refer the victim to Health Services for a physical assessment and documentation of any injuries. The Operations Lieutenant will promptly refer all incarcerated individuals reported or suspected of being the victim of sexually abusive behavior to Psychology Services for assessment of vulnerability and treatment needs. In addition, the Operations Lieutenant will ensure that SIS, the Chief of Correctional Services, the IPCM, and the Warden are notified. The IPCM will review the relevant factors and decide whether or not to proceed with full activation of the Response Protocol. The Response Protocol will include full evidence collection and preservation, including transfer for the forensic examination, crisis intervention and assessment of treatment needs, further medical examination, prophylactic medication, and the formal investigation. The auditor reviewed the Guide for First Responders Poster and located the steps noted in the PS.

During the onsite phase of the audit, the auditor saw the *Guide to First Responders Poster* in several non-incarcerated individual areas throughout the institution for staff to review when necessary. The auditor also saw the *Guide to First Responders* as a screen saver on all the institution computers, enabling staff to see the Guide throughout their workday. The auditor interviewed the Acting Warden during the onsite phase of the audit and discussed the coordinated response plan. The Acting Warden confirmed that staff can follow the plan to ensure that they complete the investigative steps properly and investigate and safeguard the victim each time. This ensures that all victims are treated properly, and evidence is properly preserved to ensure criminal prosecution.

The auditor finds this coordinated response plan to be very detailed and readily available for staff to review at all times. This makes it easy for first responders, Health Services, Psychology Services, and

the Operations Lieutenant to review at any time to ensure that every detail is followed. That ensures that evidence is not lost, incarcerated individual victims are safeguarded, and victims are treated in a trauma-informed manner. Based on this analysis, the auditor finds the institution in compliance with this provision and has exceeded the Standard.

# Standard 115.66: Preservation of ability to protect inmates from contact with abusers

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

# 115.66 (a)

• Are both the agency and any other governmental entities responsible for collective bargaining on the agency's behalf prohibited from entering into or renewing any collective bargaining agreement or other agreement that limits the agency's ability to remove alleged staff sexual abusers from contact with any inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted? ⋈ Yes ☐ No

### 115.66 (b)

Auditor is not required to audit this provision.

# **Auditor Overall Compliance Determination**

|             | Exceeds Standard (Substantially exceeds requirement of standards)  |
|-------------|--|
| $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|             | Does Not Meet Standard (Requires Corrective Action)  |

# **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Master Agreement Federal Bureau of Prisons and Council of Prison Locals, American Federation of Government Employees
- 2. Interviews:
  - a. Agency Head

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**115.66(a).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program states the collective bargaining process in the Bureau will be completed pursuant to Title 5 of the United States Code and all other applicable laws, rules, and regulations, including third party appeals. The BOP included a copy of the Master Agreement between the Federal Bureau of Prisons and the Council of Prison Locals, American Federation of Government Employees. On page 69 of the agreement, under Article 30 – Disciplinary and Adverse Actions section, the agreement states, "The Employer may elect to reassign the employee to another job within the institution or remove the employee from the institution pending investigation and resolution of the matter, in accordance with applicable law, rules, and regulations."

The auditor was provided with written responses to the PREA audit interview questions for the Agency Head. In those responses, the Agency Head confirmed that the Master Agreement includes the language allowing the BOP to reassign an employee from an institution when an allegation adversely affects the Agency's confidence in the employee or the security of the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

115.66(b). The auditor is not required to audit this provision.

# Standard 115.67: Agency protection against retaliation

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 11 | ۱5. | 67 ( | (a) |
|----|-----|------|-----|
|----|-----|------|-----|

| • | Has the agency established a policy to protect all inmates and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other inmates or staff? $\boxtimes$ Yes $\square$ No |
|---|---|
|   | Has the agency designated which staff members or departments are charged with monitoring  |

#### 115.67 (b)

retaliation? ⊠ Yes □ No

Does the agency employ multiple protection measures, such as housing changes or transfers for inmate victims or abusers, removal of alleged staff or inmate abusers from contact with victims, and emotional support services, for inmates or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations? ⋈ Yes □ No

#### 115.67 (c)

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of inmates or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff? ⋈ Yes □ No

| •      | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of inmates who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff? $\boxtimes$ Yes $\square$ No |
|--------|--|
| •      | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation? $\boxtimes$ Yes $\square$ No  |
| •      | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor any inmate disciplinary reports? $\boxtimes$ Yes $\square$ No  |
| •      | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor inmate housing changes? $\boxtimes$ Yes $\square$ No   |
| •      | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor inmate program changes? $\boxtimes$ Yes $\square$ No   |
| •      | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor negative performance reviews of staff? $\boxtimes$ Yes $\square$ No  |
| •      | Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor reassignments of staff? $\boxtimes$ Yes $\square$ No   |
| •      | Does the agency continue such monitoring beyond 90 days if the initial monitoring indicates a continuing need? $\boxtimes$ Yes $\square$ No  |
| 115.67 | (d)  |
| •      | In the case of inmates, does such monitoring also include periodic status checks? $\ \boxtimes$ Yes $\ \square$ No   |
| 115.67 | ' <b>(e)</b>   |
| •      | If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation? $\boxtimes$ Yes $\square$ No   |
| 115.67 | <b>(f)</b>   |
| •      | Auditor is not required to audit this provision.   |
| Audito | or Overall Compliance Determination  |
|        | Freedom Chanderd (Cubetantially several de manufacture (C. )   |
|        | ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |

| $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|-------------|--|
|             | Does Not Meet Standard (Requires Corrective Action)  |

### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Sexual Abuse Investigation files
- 2. Interviews:
  - a. Targeted Incarcerated Individuals
  - b. Agency Head
  - c. Specialized Staff

# Findings (by provision):

**115.67(a).** In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. This program statement indicates that the IPCM monitors staff and incarcerated individuals who have reported sexual abuse allegations to protect them from retaliation for 90 days. However, if the initial monitoring indicates a continuing need, periodic status checks occur.

During the onsite phase of the audit, the auditor interviewed the IPCM, who confirmed that one of her assigned duties as the PREA compliance manager is to monitor incarcerated individuals for potential retaliation. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.67(b).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* This program statement indicates that the IPCM monitors staff and incarcerated individuals who have reported sexual abuse allegations to protect them from retaliation for 90 days. However, if the initial monitoring indicates a continuing need, periodic status checks occur.

The auditor was provided written responses to the PREA audit interview questions from the Agency Head. The Agency Head stated that the IPCM monitors incarcerated individuals and staff to ensure there is no retaliation for alleging or reporting sexually abusive behavior. For incarcerated individuals, this monitoring includes housing and cell assignments, work assignments, programming changes, and disciplinary action. For staff, the monitoring includes reassignment of work, posts, performance evaluations, and shift changes. The auditor interviewed the Acting Warden during the onsite phase of the audit. The Acting Warden stated that the institution could utilize several measures to protect incarcerated individuals and staff from retaliation. Those measures would include housing changes, transfer of the alleged abuser, emotional support for the victim, job reassignment, shift change for the staff member, or reassignment for the staff member. The auditor interviewed the IPCM, who is responsible for monitoring retaliation at FCI Ashland. She repeated the same list as the Acting

Warden. There were no incarcerated individuals held in segregation due to their high risk for victimization for the auditor to interview for this provision. The auditor was unable to interview an incarcerated individual who had reported an incident of sexual abuse, as there had been only (1) reported allegation during the 12 months prior to the audit, and that individual was no longer housed in the institution. The auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months. That file, an allegation of sexual harassment, included a retaliation monitoring form, with one (1) face-to-face review with the incarcerated individual before the individual was transferred from the institution. There was no indication of reported retaliation by the incarcerated individual. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.67(c).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program*. This program statement indicates that the IPCM monitors staff and incarcerated individuals who have reported sexual abuse allegations to protect them from retaliation for 90 days. However, if the initial monitoring indicates a continuing need, periodic status checks occur.

During the onsite phase of the audit, the auditor interviewed the Acting Warden. The Acting Warden stated that if there were indications of retaliation of an incarcerated individual or staff member, swift and prompt action would be taken to protect the incarcerated individual or staff member. These actions would include disciplinary action, housing changes, program changes, transfer from the institution, shift change for a staff member, or a transfer for a staff member. The auditor interviewed the IPCM, who is responsible for monitoring for retaliation. The IPCM stated that immediate steps would be taken to ensure the safety of an incarcerated individual, including job reassignment, housing changes, disciplinary action for another incarcerated individual, or transfer of an incarcerated individual to another institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.67(d).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program*. This program statement indicates that the IPCM monitors staff and incarcerated individuals who have reported sexual abuse allegations to protect them from retaliation for 90 days. However, if the initial monitoring indicates a continuing need, periodic status checks occur.

During the onsite phase of the audit, the auditor interviewed the IPCM, who is responsible for monitoring for retaliation. The IPCM stated that she monitors for retaliation for 90 days, with periodic reviews with the incarcerated individual or staff member. She checks in every 30 days and documents those reviews on the monitoring form. If there are indications of a concern, she will check in more frequently. The auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months. That file, an allegation of sexual harassment, included a retaliation monitoring form, with one (1) face-to-face review with the incarcerated individual before the individual was transferred from the institution. There was no indication of reported retaliation by the incarcerated individual. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.67(e).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program*. This program statement indicates that the IPCM monitors staff and incarcerated individuals who have reported sexual abuse allegations to protect them from retaliation for 90 days. The program statement also includes a provision to take appropriate measures to protect other individuals that cooperate with an investigation.

The auditor was provided written responses to the interview questions from the Agency Head. The Agency Head stated that if an incarcerated individual or staff member who cooperated with an investigation expresses a fear of retaliation, that individual will be monitored in the same manner as the individual who reported the allegation and will be protected against such retaliation. This protection can take the form of changing work supervisors, or other actions that prevent retaliation. During the onsite

phase of the audit, the auditor interviewed the Acting Warden. The Acting Warden stated that the institution would take the same steps to protect any individual from retaliation, regardless of the role they play in the investigation of a sexual abuse investigation. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.67(f).** The auditor is not required to audit this provision.

# Standard 115.68: Post-allegation protective custody

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

# 115.68 (a)

Is any and all use of segregated housing to protect an inmate who is alleged to have suffered sexual abuse subject to the requirements of § 115.43? ⋈ Yes □ No

# **Auditor Overall Compliance Determination**

|             | Exceeds Standard (Substantially exceeds requirement of standards)  |
|-------------|--|
| $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|             | Does Not Meet Standard (Requires Corrective Action)  |

# **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 2. Interviews:
  - a. Specialized Staff
  - b. Targeted Incarcerated Individuals
- 3. Site Review Observations:
  - a. None

#### Findings (by provision):

**115.68(a).** In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. The policy states that the agency follows the Program Statement language from Standard 115.43 and utilizes BOP Form BP-A1002, Safeguarding of Incarcerated individuals Alleging Sexual Abuse/ Assault Allegation.

During the onsite review, the auditor interviewed the Acting Warden and confirmed there were no incarcerated individuals held in the Special Housing Unit (SHU) due to the high risk of victimization or following their report of sexual victimization. The auditor interviewed two (2) staff members who work in segregated housing. Both staff members confirmed that there were no incarcerated individuals held in segregated housing due to their high risk for victimization or following their report of sexual victimization. The auditor was unable to interview an incarcerated individual who had reported an incident of sexual abuse, as there had been only (1) reported allegation during the 12 months prior to the audit, and that individual was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

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# Standard 115.71: Criminal and administrative agency investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 115.71 (a)  |
|---|
| When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? [N/A if the agency/facility is no responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).] ⋈ Yes □ No □ NA |
| ■ Does the agency conduct such investigations for all allegations, including third party and anonymous reports? [N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).] ⊠ Yes □ No □ NA   |
| 115.71 (b)  |
| ■ Where sexual abuse is alleged, does the agency use investigators who have received specialized training in sexual abuse investigations as required by 115.34? ⊠ Yes □ No  |
| 115.71 (c)  |
| ■ Do investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data? ⊠ Yes □ No   |
| <ul> <li>Do investigators interview alleged victims, suspected perpetrators, and witnesses?</li> <li>         ⊠ Yes □ No     </li> </ul>  |
| ■ Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator?   ⊠ Yes □ No  |
| 115.71 (d)  |

| •      | When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution? $\boxtimes$ Yes $\square$ No |
|--------|---|
| 115.71 | (e)   |
| •      | Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as inmate or staff? $\boxtimes$ Yes $\square$ No   |
| •      | Does the agency investigate allegations of sexual abuse without requiring an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding? $\boxtimes$ Yes $\square$ No                                       |
| 115.71 | (f)   |
|        |   |
| •      | Do administrative investigations include an effort to determine whether staff actions or failures to act contributed to the abuse? $\boxtimes$ Yes $\square$ No   |
| •      | Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings? $\boxtimes$ Yes $\square$ No                    |
| 115.71 | (a)   |
|        |   |
| •      | Are criminal investigations documented in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible? $\boxtimes$ Yes $\square$ No                               |
| 115.71 | (h)   |
| •      | Are all substantiated allegations of conduct that appears to be criminal referred for prosecution?<br>⊠ Yes □ No  |
| 115.71 | (i)   |
| •      | Does the agency retain all written reports referenced in 115.71(f) and (g) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years? $\boxtimes$ Yes $\square$ No   |
| 115.71 | (j)   |
|        |   |
| •      | Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation?  ☑ Yes □ No  |
| 115.71 | (k)   |
| •      | Auditor is not required to audit this provision.  |
| 115.71 |   |
|        | V7  |

| •      | investi<br>an out                        | an outside entity investigates sexual abuse, does the facility cooperate with outside gators and endeavor to remain informed about the progress of the investigation? (N/A if side agency does not conduct administrative or criminal sexual abuse investigations. See (a).) $\boxtimes$ Yes $\square$ No $\square$ NA |  |  |  |  |
|--------|--|--|--|--|--|--|
| Audite | Auditor Overall Compliance Determination |  |  |  |  |  |
|        | $\boxtimes$                              | Exceeds Standard (Substantially exceeds requirement of standards)  |  |  |  |  |
|        |  | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |  |  |  |  |
|        |  | Does Not Meet Standard (Requires Corrective Action)  |  |  |  |  |

# **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Sexual Abuse Investigation files
- 2. Investigations:
  - a. Specialized Staff

# Findings (by provision):

**115.71(a).** In the PAQ, the agency provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement provides for the prompt investigation of all allegations of sexual abuse and sexual harassment. Upon activating the full Response Protocol, the investigation phase is initiated and required notifications must be made. The program statement goes on to list the required notifications of staff and investigative units to ensure the prompt investigation.

During the onsite phase of the audit, the auditor interviewed an SIS Lieutenant. He explained that SIS is immediately notified that a sexual abuse allegation has been made and he is required to respond immediately to begin the investigation process. For anonymously reported allegations, the process is the same, but the start is a little slower, as some of the details may be a little less without knowledge of the reporting party. If an allegation is made through a third party, they must review the allegation with the alleged victim before they can begin the investigation to provide the victim an opportunity to approve or decline the investigation. Otherwise, the investigation process is the same. The auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months during the onsite phase of the audit. That investigation was investigated immediately after receipt of the initial report. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(b).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided in the PAQ. The program statement requires that sexual abuse investigators must have received special training pursuant to standard 115.34. The auditor had previously reviewed the written documentation submitted for standard 115.34, which references the requirements for specialized investigation training. The auditor was provided with written proof of completed training for 21 staff members who received investigation education at FCI Ashland.

During the onsite phase of the audit, the auditor met with an SIS Lieutenant, who confirmed that all SIS staff are required to complete the investigations specialized training through the BOP. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(c).** In the PAQ, PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* provides investigators with guidelines for performing their investigations. The guidelines include the initial steps of gathering and preserving evidence and interviewing alleged victims, suspected perpetrators, and witnesses.

During the onsite phase of the audit, the auditor interviewed an SIS Lieutenant. He explained to the auditor the initial steps to ensure proper preservation of evidence. He described that a review of the institution's video evidence, telephone calls, and available DNA evidence would be a standard part of every sexual abuse investigation. He stated that the current protocol is to have the incarcerated individual victim transported to a local hospital for a forensic examination for evidence collection and treatment of any injuries, if necessary. The auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months during the onsite phase of the audit. That investigation included a full description of the evidence collected, reviewed, and utilized by the investigator to make the final determination. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(d).** During the auditor's interview with the SIS Lieutenant, the auditor talked with the Lieutenant about coordinating investigative efforts with the Office of Internal Affairs if an investigation involves a staff member. He confirmed that this is something routinely in place when investigating any type of misconduct on the part of a staff member. The agency's standard practice is to suspend administrative investigations while the criminal investigation is completed. It is not the practice of the BOP to conduct compelled interviews from staff until the completion of the criminal investigation. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(e).** The agency provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The program statement requires that the credibility of the victim not be determined by the person's status as an incarcerated individual or staff member. The Bureau does not require an incarcerated individual who alleges sexual abuse to submit to a polygraph examination as a condition for proceeding with the investigation of such an allegation.

During the onsite phase of the audit, the auditor interviewed an SIS Lieutenant. He explained to the auditor that the agency would never utilize truth-telling efforts to determine if any victim of sexual abuse was telling the truth. That is something that is forbidden and would never be done by any investigator. He also confirmed that the agency would always review evidence from their investigation on its own and not allow the incarcerated individual victim's status as an incarcerated individual to affect the outcome of the investigation. The auditor was unable to interview an incarcerated individual who had reported sexual abuse as the one (1) individual who had filed an allegation of sexual harassment was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(f).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy states that administrative investigations should also consider information on whether other factors such as physical layouts, staffing patterns, institution operations, etc., contributed to the abuse. The program statement also requires that the investigative report include all supporting documentation of the review, evidence reviewed and the findings of the investigation.

The auditor interviewed an SIS Lieutenant during the onsite phase of the audit. The Lieutenant discussed investigative reviews of agency staff members. One major part of all such investigations includes a review to determine if there were any violations of policy and violations of law. He confirmed that he is required to write a report at the completion of all investigations. The report will include the allegation, evidence collected and reviewed, summary of interviews and the reasoning behind his final determination. He stated that all substantiated allegations would be referred for criminal prosecution. The auditor reviewed the institution's one (1) sexual abuse investigation from the previous 12 months. That file included a complete final report with all required elements from the standard. The investigative report for this allegation of sexual harassment was extremely detailed and complete. The Lieutenant interviewed the alleged victim, the alleged abuser, and two (2) additional residents of the same housing unit, in an attempt to determine if the allegation of harassment was factual. This concept of interviewing individuals outside the original allegation is a specific investigative tool that is taught and seldom utilized by investigators. The auditor was impressed that the Lieutenant took the time to perform these additional interviews, and he ultimately was able to learn the alleged victim was making the allegation in an attempt to avoid a debt owed to the alleged abuser and others. There were no substantiated allegations of sexual abuse or sexual harassment, therefore, no allegations referred for criminal prosecution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(g).** In PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program*, investigators are required to complete a report of investigation at the completion of all criminal investigations. The report is to contain a description of the allegation, a summary of the information received through interviews with incarcerated individuals and staff members, a listing of the evidence collected, and a description of the credibility assessment and final determination.

An SIS Lieutenant was interviewed by the auditor during the onsite audit. He confirmed that he is required to write a report at the completion of all investigations. The report will include the allegation, evidence collected and reviewed, summary of interviews and the reasoning behind his final determination. The institution's one (1) sexual abuse investigation file reviewed by the auditor contained a final report and evaluation of evidence, interviews, and final determination. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(h).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was included in the PAQ. The policy includes a provision that all sexual assault and sexual abuse cases that are found to be substantiated are to be referred for prosecution.

An SIS Lieutenant was interviewed by the auditor during the onsite phase of the audit. He confirmed that all substantiated allegations of sexual abuse would be referred for potential prosecution. The Lieutenant stated that there were no substantiated cases of sexual abuse or sexual harassment during the previous year. The auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months. There were no substantiated allegations of sexual abuse, therefore, no allegations referred for criminal prosecution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(i).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was included in the PAQ for the auditor's review. The program statement confirmed the requirement to maintain the sexual abuse records for the time period required in this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(j).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program was included in the PAQ. The program statement requires agency investigators to complete sexual abuse investigations even if the alleged abuser or victim is no longer housed within the institution or under the employ of the BOP.

The auditor interviewed an SIS Lieutenant during the onsite phase of the audit. The Lieutenant stated that all sexual abuse investigations must be completed whether or not the abuser or victim is still incarcerated or employed by the BOP. Sexual abuse allegations are a serious matter and must be investigated no matter what. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.71(k).** The auditor is not required to audit this provision.

**115.71(I).** Investigations that are potentially criminal are performed by outside investigators that are components of the Department of Justice. The Office of the Inspector General would conduct the criminal investigations. The auditor received written interview responses from the National PREA Coordinator. The PREA Coordinator stated that the majority of the sexual abuse investigations are conducted internally. If the Office of the Inspector General conducts the investigation, they provide updates to the institution. At the conclusion of their investigation, they inform the Office of Internal Affairs of the outcome. Based on this analysis, the auditor finds the institution in compliance with this provision.

The auditor thoroughly reviewed the institution's policy regarding investigations of sexual abuse and sexual harassment allegations, as well as the one (1) sexual harassment investigation file. It was clear to the auditor that the SIS Lieutenant responsible for the investigations of such allegations is well versed in investigations and takes his work seriously. After careful review of this evidence, the auditor had determined the institution to have exceeded this Standard.

# Standard 115.72: Evidentiary standard for administrative investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 1 | 1 | 5 | - 7 | 72 | 1 | a١ |
|---|---|---|-----|----|---|----|
|   |   |   |     |    |   |    |

| •      | evider      | we that the agency does not impose a standard higher than a preponderance of the ace in determining whether allegations of sexual abuse or sexual harassment are untiated? $\boxtimes$ Yes $\square$ No |
|--------|-------------|---|
| Audite | or Over     | all Compliance Determination  |
|        |             | Exceeds Standard (Substantially exceeds requirement of standards)   |
|        | $\boxtimes$ | Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |

| Instru                                     | ctions for Overall Compliance De  | etermination Narrative   |   |
|--|---|--|---|
| complia<br>conclua<br>not me               | rrative below must include a compre<br>ance or non-compliance determinations. This discussion must also included the standard. These recommendation on specific corrective actions to                                   | on, the auditor's analysis and reaso<br>lude corrective action recommenda<br>ations must be included in the Fina | oning, and the auditor's ations where the facility does                                   |
| The fo                                     | llowing evidence was analyzed   | in making the compliance deter   | rmination:  |
|  | cuments: (Policies, directives, forn<br>a. PS 5324.12 Sexually Abusive<br>b. Sexual Abuse Investigation file<br>erviews:<br>a. Specialized Staff  | Behavior Prevention and Interve  | ntion Program   |
| Findin                                     | gs (by provision):  |  |   |
| 115.72<br>Interve                          | (a). The institution provided PS 5 ention Program in the PAQ. The poliplinary/adverse action process an gulations.  | olicy states the Bureau applies thi  | is section in accordance with   |
| that the<br>investi-<br>file froi<br>based | editor interviewed an SIS Lieutenar<br>e preponderance of evidence is the<br>gations in the institution. The audi<br>m the previous 12 months and note<br>upon the preponderance of evider<br>ance with this provision. | e standard utilized for all sexual a<br>tor reviewed the institution's one<br>ed the Lieutenant made his deter   | buse and sexual harassment (1) sexual abuse investigation mination for that investigation |
|  |   |  |   |
| Stan                                       | dard 115.73: Reporting to   | inmates  |   |
| All Ye                                     | s/No Questions Must Be Answer   | ed by the Auditor to Complete  | the Report  |
| 115.73                                     | (a)   |  |   |
| •  | Following an investigation into an agency facility, does the agency is determined to be substantiated, u  | nform the inmate as to whether th  | ne allegation has been  |
| 115.73                                     | (b)   |  |   |
| •  | If the agency did not conduct the agency facility, does the agency r in order to inform the inmate? (N/administrative and criminal invest   | equest the relevant information fr<br>A if the agency/facility is responsi                                       | om the investigative agency ble for conducting  |
| PREA Au                                    | dit Report – V7.  | Page 109 of 135  | FCI Ashland (KY)  |
|  |   |  |   |

**Does Not Meet Standard** (Requires Corrective Action)

| 115.73 (c)   |  |  |  |  |
|--|--|--|--|--|
| Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmat has been released from custody, does the agency subsequently inform the inmate whenever: The staff member is no longer posted within the inmate's unit? ⋈ Yes □ No  |  |  |  |  |
| Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmat has been released from custody, does the agency subsequently inform the inmate whenever: The staff member is no longer employed at the facility? ⋈ Yes □ No   |  |  |  |  |
| Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility? ⋈ Yes □ No     |  |  |  |  |
| Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmat has been released from custody, does the agency subsequently inform the inmate whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility? ⋈ Yes □ No |  |  |  |  |
| 115.73 (d)   |  |  |  |  |
| Following an inmate's allegation that he or she has been sexually abused by another inmate, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility?  |  |  |  |  |
| <ul> <li>Following an inmate's allegation that he or she has been sexually abused by another inmate, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility?</li> <li>☑ Yes □ No</li> </ul>   |  |  |  |  |
| 115.73 (e)   |  |  |  |  |
| $lacktriangle$ Does the agency document all such notifications or attempted notifications? $oximes$ Yes $\odots$ No  |  |  |  |  |
| 115.73 (f)   |  |  |  |  |
| <ul> <li>Auditor is not required to audit this provision.</li> </ul>   |  |  |  |  |
| Auditor Overall Compliance Determination   |  |  |  |  |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |  |  |  |  |

| $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|-------------|--|
|             | Does Not Meet Standard (Requires Corrective Action)  |

### **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Sexual Abuse Investigation files
- 2. Interviews:
  - a. Specialized Staff
  - b. Targeted Incarcerated Individuals

## Findings (by provision):

**115.73(a).** In the PAQ, the auditor was provided a copy of PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* In this policy, the Bureau makes it clear that the Special Investigative Services Lieutenant provides all notifications to incarcerated individuals required under this section.

During the onsite phase of the audit, the auditor interviewed several staff members in reference to this standard. The auditor interviewed the Acting Warden, who stated that the incarcerated individual is always notified of the outcome of the investigation. The auditor also interviewed an SIS Lieutenant. The Lieutenant explained that after the investigation is completed, the investigation report is submitted, and the Lieutenant will issue the written notification to the incarcerated individual. The auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months and was able to easily locate the written notification of the investigative findings to the incarcerated individual. The auditor was unable to interview an incarcerated individual who had filed an allegation of sexual abuse, as the individual was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.73(b).** The Office of the Inspector General performs criminal investigations and provides final investigation reports to the institution and to the Special Investigative Services. This ensures that incarcerated individuals are properly informed of the outcome of the investigation. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.73(c).** The auditor was provided information from PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program in the PAQ for this provision. The policy clearly outlines the required notifications to an incarcerated individual related to the staff member alleged to have committed sexual abuse against the incarcerated individual. The policy states that incarcerated individuals are only notified if there is a nexus between the listed actions and the incident of sexual

abuse. The timing of the notifications should not interfere with any pending criminal or administrative investigations.

During the onsite phase of the audit, the auditor was unable to interview an incarcerated individual who had filed an allegation of sexual abuse, as the only individual who had filed an allegation was no longer housed in the institution. The auditor was unable to review any additional information regarding this provision, as there have been no substantiated allegations against a staff member. There were no notations in any of the investigation files regarding the separation of an incarcerated individual from an alleged staff member abuser, as it was not required. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.73(d).** The auditor was provided information from PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ for this provision. The policy clearly outlines the required notifications to an incarcerated individual related to the incarcerated individual alleged to have committed sexual abuse against the incarcerated individual. The notifications in the policy meet the requirements of the standard.

During the onsite phase of the audit, the auditor was unable to interview an incarcerated individual who had filed an allegation of sexual abuse, as the only individual who had filed an allegation was no longer housed in the institution. The auditor was unable to review any additional information regarding this provision, as charges were not filed in the one (1) sexual abuse investigation during the previous 12 months. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.73(e).** In the PAQ, the auditor was provided a copy of PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy requires that all notifications to incarcerated individuals in this standard be documented in the investigation file.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months. The notification was easily found in the investigation file. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.73(f).** The auditor is not required to audit this provision.

## DISCIPLINE

# **Standard 115.76: Disciplinary sanctions for staff**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 11 | 15 | .7 | 6 ( | (a) |
|----|----|----|-----|-----|
|----|----|----|-----|-----|

• Are staff subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies? ⋈ Yes □ No

### 115.76 (b)

■ Is termination the presumptive disciplinary sanction for staff who have engaged in sexual abuse? 

⊠ Yes □ No

| •  | harass<br>circum  | sciplinary sanctions for violations of agency policies relating to sexual abuse or sexual sment (other than actually engaging in sexual abuse) commensurate with the nature and stances of the acts committed, the staff member's disciplinary history, and the sanctions ed for comparable offenses by other staff with similar histories? $\boxtimes$ Yes $\square$ No |  |  |
|--|---|--|--|--|
| 115.76                                   | (d)   |  |  |  |
|  | ■ Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to Law enforcement agencies (unless the activity was clearly not criminal)? ⊠ Yes □ No |  |  |  |
| Auditor Overall Compliance Determination |   |  |  |  |
|  |   | Exceeds Standard (Substantially exceeds requirement of standards)  |  |  |
|  | $\boxtimes$   | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |  |  |
|  |   | Does Not Meet Standard (Requires Corrective Action)  |  |  |

## **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. PS 3420.12 Standards of Employee Conduct
  - c. Sexual Abuse Investigation files
- 2. Interviews:

115.76 (c)

a. None

### Findings (by provision):

**115.76(a).** In the PAQ, the institution provided PS 3420.12 *Standards of Employee Conduct.* This program statement provides disciplinary actions for BOP employees for rule violations. It includes penalties for Offense 31, Improper relationship with inmates, former inmates, their families, or associates, and a penalty that includes termination. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.76(b).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program was provided in the PAQ. The policy states if evidence supports the fact that a staff member engaged in sexual abuse, the matter will first be referred for criminal prosecution. Administrative discipline, including proposed terminations for sexual abuse, will be conducted under Program Statement Standards of Employee Conduct and the collective bargaining agreement. PS 3420.12 Standards of Employee Conduct was also provided in the PAQ. This program statement includes language regarding sexual relationships or contact with incarcerated individuals. It states that employees are subject to administrative action, up to and including removal, for any inappropriate contact, sexual behavior, or relationship with incarcerated individuals, regardless of whether such contact constitutes a prosecutable crime.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file for the previous 12 months. There were no substantiated allegations against a staff member. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.76(c).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program was provided in the PAQ. The policy states if evidence supports the fact that a staff member engaged in sexual abuse, the matter will first be referred for criminal prosecution. Administrative discipline, including proposed terminations for sexual abuse, will be conducted under Program Statement Standards of Employee Conduct and the collective bargaining agreement.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file for the previous 12 months. There were no substantiated allegations against a staff member. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.76(d).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided in the PAQ. The policy states if evidence supports the fact that a staff member engaged in sexual abuse, the matter will first be referred for criminal prosecution. Administrative discipline, including proposed terminations for sexual abuse, will be conducted under Program Statement Standards of Employee Conduct and the collective bargaining agreement.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file for the previous 12 months. There were no substantiated allegations against a staff member. Based on this analysis, the auditor finds the institution in compliance with this provision.

### Standard 115.77: Corrective action for contractors and volunteers

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 115.77 (a) |  |
|------------|--|
|------------|--|

|   | Is any contractor or volunteer who engages in sexual abuse prohibited from contact with inmates? $\boxtimes$ Yes $\;\Box$ No  |
|---|---|
| • | Is any contractor or volunteer who engages in sexual abuse reported to: Law enforcement agencies (unless the activity was clearly not criminal)? $\boxtimes$ Yes $\square$ No |
| • | Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies? $\boxtimes$ Yes $\ \square$ No   |

| 115. <i>11</i> | (a) Y       |  |
|----------------|-------------|--|
| •              | contra      | case of any other violation of agency sexual abuse or sexual harassment policies by a actor or volunteer, does the facility take appropriate remedial measures, and consider er to prohibit further contact with inmates? $\boxtimes$ Yes $\square$ No |
| Audite         | or Ove      | rall Compliance Determination  |
|                |             | Exceeds Standard (Substantially exceeds requirement of standards)  |
|                | $\boxtimes$ | Meets Standard (Substantial compliance; complies in all material ways with the   |

standard for the relevant review period)

**Does Not Meet Standard** (Requires Corrective Action)

## **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. PS 3420.12 Standards of Employee Conduct
  - c. Sexual Abuse Investigation files
- 2. Interviews:
  - a. Specialized Staff

## Findings (by provision):

**115.77(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy states that volunteers and contractors would be prohibited from contact with incarcerated individuals, but generally this would apply in cases where there is possible criminal prosecution. In PS 3420.12 *Standards of Employee Conduct*, under Personal Conduct, staff, volunteers, and contractors are prohibited from engaging in sexual behavior with an incarcerated individual and will be subject to administrative action up to and including removal for such behavior.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file for the previous 12 months. There were no substantiated allegations against a volunteer or contractor. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.77(b).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy generally applies in cases where administrative investigation/actions would be appropriate.

The auditor interviewed the Acting Warden during the onsite phase of the audit. The Acting Warden stated that although remedial measures could be utilized, any volunteer or contractor would be removed from the institution, and they would prohibit further incarcerated individual contact. This would be done to prevent further contact in case the individual's behavior became worse and led to sexual abuse that became criminal. Based on this analysis, the auditor finds the institution in compliance with this provision.

## Standard 115.78: Disciplinary sanctions for inmates

| All Yes/No Questions Must Be Answered by the Auditor to Complete the Report  |
|--|
| 115.78 (a)   |
| <ul> <li>Following an administrative finding that an inmate engaged in inmate-on-inmate sexual abuse,<br/>or following a criminal finding of guilt for inmate-on-inmate sexual abuse, are inmates subject to<br/>disciplinary sanctions pursuant to a formal disciplinary process?</li></ul> |
| 115.78 (b)   |
| <ul> <li>Are sanctions commensurate with the nature and circumstances of the abuse committed, the<br/>inmate's disciplinary history, and the sanctions imposed for comparable offenses by other<br/>inmates with similar histories? ⋈ Yes □ No</li> </ul>                                    |
| 115.78 (c)   |
| When determining what types of sanction, if any, should be imposed, does the disciplinary process consider whether an inmate's mental disabilities or mental illness contributed to his or her behavior? ⋈ Yes □ No  |
| 445 70 (4)   |

# 115.78 (e)

■ Does the agency discipline an inmate for sexual contact with staff only upon a finding that the staff member did not consent to such contact? 

✓ Yes 

✓ No

the offending inmate to participate in such interventions as a condition of access to

programming and other benefits?  $\boxtimes$  Yes  $\square$  No

If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to require

#### 115.78 (f)

■ For the purpose of disciplinary action does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation? 

Yes □ No

| ■ If the agency prohibits all sexual activity between inmates, does the agency always refrain from considering non-coercive sexual activity between inmates to be sexual abuse? (N/A if the agency does not prohibit all sexual activity between inmates.)   □ NO □ NA   |  |  |  |  |
|--|--|--|--|--|
| Auditor Overall Compliance Determination   |  |  |  |  |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |  |  |  |  |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |  |  |  |  |
| □ Does Not Meet Standard (Requires Corrective Action)  |  |  |  |  |
| Instructions for Overall Compliance Determination Narrative  |  |  |  |  |
| The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility. |  |  |  |  |
| The following evidence was analyzed in making the compliance determination:  |  |  |  |  |
| <ol> <li>Documents: (Policies, directives, forms, files, records, etc.)</li> <li>a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program</li> <li>b. Sexual Abuse Investigation files</li> <li>c. Bureau of Prisons Admission &amp; Orientation Handbook</li> </ol>  |  |  |  |  |
| 2. Interviews:   |  |  |  |  |
| a. Specialized Staff   |  |  |  |  |

## Findings (by provision):

115.78 (g)

**115.78(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* This policy outlines disciplinary action for incarcerated individuals found guilty of sexual abuse or sexual harassment through a formal disciplinary process. The policy states that any incarcerated individual who is found criminally guilty of sexual abuse of another incarcerated individual or with an administrative finding of guilt, is subject to discipline through the formal disciplinary process.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file for the previous 12 months prior to the audit. There were no investigations that led to administrative disciplinary sanctions for an incarcerated individual, as there were no substantiated allegations. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.78(b).** In the PAQ, the auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* This policy requires that sanctions for incarcerated individuals be proportionate with the nature and circumstance of the abuses committed, the incarcerated individual's

disciplinary history, and the sanctions imposed for the comparable offenses by other incarcerated individuals with similar histories.

During the onsite phase of the audit, the auditor interviewed the Acting Warden, who confirmed that disciplinary actions for incarcerated individuals were commensurate with the abuse committed. He stated that it would likely cause the incarcerated individual to be transferred from FCI Ashland due to the classification as low security unless the offense was only sexual harassment. During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file for the previous 12 months prior to the audit. There were no investigations that led to administrative disciplinary sanctions for an incarcerated individual, as there were no substantiated allegations. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.78(c).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* includes a provision to consider whether or not the incarcerated individual's mental disabilities or mental illness contributed to the sexual abuse behavior.

The auditor interviewed the Acting Warden during the onsite phase of the audit. The Acting Warden stated that they would always look at the incarcerated individual's history before issuing discipline and consider mental illness or disabilities when applying any discipline. There were no records of incarcerated individuals receiving discipline in the investigative records for the auditor to review and confirm. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.78(d).** In the PAQ, the auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program*. The program statement does include a provision to offer therapy, counseling, or other interventions to address and correct underlying reasons or motivations for the abuse.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist. All three (3) confirmed that therapy and counseling could be utilized as an alternative to discipline for sexual abuse offenders. That would not occur at FCI Ashland, as incarcerated individuals requiring such therapy and counseling would have to participate in a sexual offender program, which is not available at Ashland. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.78(e).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided in the PAQ. The program statement is clear that there must be a review to ensure the staff member did not consent to the sexual contact before issuing discipline to the incarcerated individual.

The institution had no records of any incarcerated individual disciplined for sexual contact with a staff member that could be reviewed by the auditor. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.78(f).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program was provided in the PAQ. The program statement prohibits disciplinary action for a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred, even if an investigation does not establish sufficient evidence to substantiate the allegation. The BOP states that the maintenance of an effective sexual abuse prevention policy, and general secure and orderly running of an institution, requires that incarcerated individuals be held responsible for manipulative behavior and intentionally making false allegations.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file for the previous 12 months. The auditor did not find any incidents of incarcerated

individual discipline due to the finding of false allegations. Based on this analysis, the auditor finds the institution in compliance with this provision.

115.78(g). In the PAQ, the institution provided PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program. This program statement prohibits all sexual activity between incarcerated individuals. Any sexual activity is subject to discipline.

The auditor reviewed the Bureau of Prisons Admissions & Orientation Handbook. In the Handbook, the auditor found incarcerated individual rules, that include a prohibition on sexual contact. Based on this analysis, the auditor finds the institution in compliance with this provision.

## **MEDICAL AND MENTAL CARE**

## Standard 115.81: Medical and mental health screenings; history of sexual abuse

## 115

| All Yes | s/No Questions Must Be Answered by the Auditor to Complete the Report  |
|---------|--|
| 115.81  | (a)  |
| •       | If the screening pursuant to § 115.41 indicates that a prison inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a prison.) $\boxtimes$ Yes $\square$ No $\square$ NA |
| 115.81  | (b)  |
| •       | If the screening pursuant to § 115.41 indicates that a prison inmate has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a prison.) $\boxtimes$ Yes $\square$ No $\square$ NA               |
| 115.81  | (c)  |
| •       | If the screening pursuant to § 115.41 indicates that a jail inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? $\square$ Yes $\square$ No $\boxtimes$ NA  |

### 115.81 (d)

Is any information related to sexual victimization or abusiveness that occurred in an institutional setting strictly limited to medical and mental health practitioners and other staff as necessary to inform treatment plans and security management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law? 

### 115.81 (e)

■ Do medical and mental health practitioners obtain informed consent from inmates before reporting information about prior sexual victimization that did not occur in an institutional setting, unless the inmate is under the age of 18? 

Yes 
No

## **Auditor Overall Compliance Determination**

|             | Exceeds Standard (Substantially exceeds requirement of standards)  |
|-------------|--|
| $\boxtimes$ | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period) |
|             | Does Not Meet Standard (Requires Corrective Action)  |

## **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 2. Interviews:
  - a. Specialized Staff
  - b. Targeted Incarcerated Individuals

### Findings (by provision):

**115.81(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement states that all incarcerated individuals who have disclosed prior sexual victimization during the risk screening are offered a follow-up meeting within 14 days with a medical or mental health practitioner. The follow-up meetings under this section are conducted by Psychology Services.

During the onsite phase of the audit, the auditor interviewed a Case Manager who performs the risk screening. He confirmed that all incarcerated individuals are asked about prior sexual victimization on the risk screening. Any incarcerated individual who indicates they were a prior sexual abuse victim is provided the opportunity to meet with medical or mental health. That meeting typically happens within the first week after their admission to the institution. The auditor interviewed four (4) incarcerated individuals who reported prior sexual victimization on the risk screening. All four incarcerated individuals confirmed to the auditor that he was seen by medical and the psychologist shortly after their arrival at FCI Ashland. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.81(b).** In PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program, provided to the auditor in the PAQ, the institution addresses this standard. The policy states that incarcerated individuals considered to be at high risk for sexual reoffending may be referred to specialty treatment or management programs, referred to individual or group counseling, or managed through standard correctional techniques. FCI Ashland indicated in the PAQ there were no incarcerated individuals screened that indicated they had previously perpetrated sexual abuse. The auditor understood that due to the security classification of FCI Ashland, incarcerated individuals that were considered to be at risk to perpetrate sexual abuse in custody would not be housed at that institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.81(c).** FCI Ashland is a Federal prison, and this provision does not apply.

**115.81(d).** The institution provided the auditor PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program in the PAQ. The program statement requires that information related to sexual victimization or abusiveness that occurred in an institutional setting be strictly limited to medical and mental health practitioners. The information may also be shared with other staff who need to know in order to make security and management decisions, and housing, bed, work, education, and program assignments.

During the onsite phase of the audit, the auditor spoke informally with several staff members who confirmed that sexual victimization information is not shared unless the staff member needs the information to make decisions regarding the incarcerated individual's housing or safety. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.81(e).** The institution provided the auditor PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The program statement requires that medical and mental health staff obtain informed consent from incarcerated individuals prior to reporting information about prior sexual victimization.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist. All three (3) indicated that informed consent must be obtained from all incarcerated individuals prior to reporting sexual abuse allegations if the abuse occurred outside the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.82: Access to emergency medical and mental health services

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 11 | 15 | .82 | (a) | ١ |
|----|----|-----|-----|---|
|----|----|-----|-----|---|

| tı<br>n | Do inmate victims of sexual abuse receive timely, unimpeded access to emergency medical reatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment? $\boxtimes$ Yes $\square$ No |
|---------|---|
|---------|---|

#### 115.82 (b)

| • If no qualified medical or mental health practitioners are on duty at the time a report of recent<br>sexual abuse is made, do security staff first responders take preliminary steps to protect the<br>victim pursuant to § 115.62? ☑ Yes ☐ No   |
|--|
| <ul> <li>Do security staff first responders immediately notify the appropriate medical and mental health<br/>practitioners?</li></ul>  |
| 115.82 (c)   |
| • Are inmate victims of sexual abuse offered timely information about and timely access to<br>emergency contraception and sexually transmitted infections prophylaxis, in accordance with<br>professionally accepted standards of care, where medically appropriate? ⋈ Yes □ No  |
| 115.82 (d)   |
| <ul> <li>Are treatment services provided to the victim without financial cost and regardless of whether<br/>the victim names the abuser or cooperates with any investigation arising out of the incident?</li> <li>☑ Yes □ No</li> </ul>   |
| Auditor Overall Compliance Determination   |
| Exceeds Standard (Substantially exceeds requirement of standards)  |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |
| □ Does Not Meet Standard (Requires Corrective Action)  |
| Instructions for Overall Compliance Determination Narrative  |
| The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility. |
| The following evidence was analyzed in making the compliance determination:  |
| <ol> <li>Documents: (Policies, directives, forms, files, records, etc.)         <ul> <li>a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program</li> <li>b. Sexual Abuse Investigation files</li> </ul> </li> <li>Interviews:</li> </ol>  |
| <ul><li>a. Specialized Staff</li><li>b. Targeted Incarcerated Individuals</li></ul>  |
| Findings (by provision):   |

**115.82(a).** In the PAQ, the auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy states that incarcerated individual victims are to be seen by medical staff, who are responsible for examinations, documentation, and treatment of incarcerated

individual injuries arising from sexually abusive behaviors, including testing when appropriate for pregnancy and sexually transmissible infections, including HIV. When an incarcerated individual self-reports or is referred to Health Services, medical staff notify Psychology Services prior to conducting an injury assessment. Health Services staff perform the injury assessment without comprising forensic evidence.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist. All three (3) discussed the steps taken upon notification that an incarcerated individual has reported sexual abuse. The incarcerated individual would be taken to Health Services and would receive an injury assessment. Care would be taken to preserve forensic evidence, but emergent medical care will be provided. The psychologist stated that Psychology Services would be notified, and crisis intervention services would be provided as soon as possible after the incident. The auditor was unable to interview an incarcerated individual who had reported sexual abuse, as the only individual that had filed an allegation over the 12 months prior to the audit was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.82(b).** The institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement defines that the Operations Lieutenant is to take preliminary steps to safeguard the incarcerated individual victim and notify appropriate medical and mental health practitioners.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist. The institution does not have medical staff on duty 24 hours a day who can readily respond to incidents of sexual abuse. Staff on duty after seven o'clock in the evening and before six o'clock in the morning would have to send the victim to the hospital if the injuries are severe. After regular hours, Psychology Services would receive notification by electronic mail to see the victim as soon as possible. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.82(c).** In the PAQ, the auditor was provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy states that incarcerated individual victims are to be seen by medical staff, who are responsible for examinations, documentation, and treatment of incarcerated individual injuries arising from sexually abusive behaviors, including testing when appropriate for pregnancy and sexually transmissible infections, including HIV. When an incarcerated individual self-reports or is referred to Health Services, medical staff notify Psychology Services prior to conducting an injury assessment. Health Services staff perform the injury assessment without comprising forensic evidence.

During the onsite phase of the audit, the auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist. It was explained that all incarcerated individual victims would be provided information and access to care for sexually transmitted infections, including HIV, and pregnancy. If the victim had a forensic examination, the SANE nurse would complete the examination and provide follow-up information to the institution for the incarcerated individual's medication and testing. The auditor was unable to interview an incarcerated individual who had reported sexual abuse, as the only individual that had filed an allegation over the 12 months prior to the audit was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.82(d).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided to the auditor. The program statement indicates that Bureau policies concerning incarcerated individual

co-pays for medical treatment shall not be applied to victims of sexual abuse. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.83: Ongoing medical and mental health care for sexual abuse victims and abusers

| All Yes/No Questions Must Be Answered by the Auditor to Complete the Report  |
|--|
| 115.83 (a)   |
| ■ Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all inmates who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility?   Yes □ No  |
| 115.83 (b)   |
| ■ Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody? ⊠ Yes □ No  |
| 115.83 (c)   |
| ■ Does the facility provide such victims with medical and mental health services consistent with the community level of care? ⊠ Yes □ No   |
| 115.83 (d)   |
| Are inmate victims of sexually abusive vaginal penetration while incarcerated offered pregnancy tests? (N/A if "all-male" facility. Note: in "all-male" facilities, there may be inmates who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.) □ Yes □ No ⋈ NA   |
| 115.83 (e)   |
| If pregnancy results from the conduct described in paragraph § 115.83(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if "all-male" facility. <i>Note: in "all-male" facilities, there may be inmates who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.</i> ) □ Yes □ No ⋈ NA |
| 115.83 (f)   |
| <ul> <li>Are inmate victims of sexual abuse while incarcerated offered tests for sexually transmitted infections as medically appropriate?          ⊠ Yes □ No</li> </ul>  |
| 115.83 (g)   |

| •      | the vic                                  | atment services provided to the victim without financial cost and regardless of whether tim names the abuser or cooperates with any investigation arising out of the incident? $\hfill \square$ No   |  |  |
|--------|--|--|--|--|
| 115.83 | (h)                                      |  |  |  |
| •      | inmate when o                            | acility is a prison, does it attempt to conduct a mental health evaluation of all known -on-inmate abusers within 60 days of learning of such abuse history and offer treatment deemed appropriate by mental health practitioners? (NA if the facility is a jail.) $\square$ No $\square$ NA |  |  |
| Audito | Auditor Overall Compliance Determination |  |  |  |
|        |  | Exceeds Standard (Substantially exceeds requirement of standards)  |  |  |
|        | $\boxtimes$                              | <b>Meets Standard</b> (Substantial compliance; complies in all material ways with the standard for the relevant review period)   |  |  |
|        |  | Does Not Meet Standard (Requires Corrective Action)  |  |  |
|        | - 1 ! 1                                  | in Overall Consultance Determination Namethy   |  |  |

## **Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## The following evidence was analyzed in making the compliance determination:

- 1. Documents: (Policies, directives, forms, files, records, etc.)
  - a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
  - b. Sexual Abuse Investigation files
- 2. Interviews:
  - a. Specialized Staff
  - b. Targeted Incarcerated Individuals

### Findings (by provision):

**115.83(a).** The institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* in the PAQ. The policy states that all incarcerated individuals are offered medical and mental health evaluation and treatment who have been victimized by sexual abuse in any institution.

During the onsite phase of the audit, the auditor confirmed through interviews with the health services administrator, a nurse practitioner, and the chief psychologist that incarcerated individuals who report victimization are provided services, treatment, and counseling by medical and mental health staff. The auditor was unable to interview an incarcerated individual who had reported sexual abuse, as the only

individual that had filed an allegation over the 12 months prior to the audit was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.83(b).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program provides institution policy regarding the medical and mental health care for incarcerated individuals. The policy states that incarcerated individuals will be provided follow-up services, treatment plans, and referrals for continued care following transfer or placement in other facilities or release from custody.

The auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist during the onsite phase of the audit. All three (3) described some of the services available, such as testing for HIV and sexually transmitted infections. They also told the auditor that any treatment plan would go with the victim upon the victim's release from the institution. The auditor was unable to interview an incarcerated individual who had reported sexual abuse, as the only individual that had filed an allegation over the 12 months prior to the audit was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.83(c).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The policy states that victims will be provided with medical and mental health services consistent with the community level of care.

The auditor interviewed the health services administrator, a nurse practitioner, and the chief psychologist during the onsite phase of the audit. All three (3) were clear that all services provided at Health Services and Psychology Services were consistent with the community level of care. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.83(d).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided in the PAQ. This policy states that female victims of sexual abuse while incarcerated are offered pregnancy tests.

FCI Ashland houses male incarcerated individuals only and this provision does not apply to this institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.83(e).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided for review by the auditor. The program statement indicates that Bureau providers deliver comprehensive prenatal counseling and care for pregnant female offenders.

FCI Ashland houses male incarcerated individuals only and this provision does not apply to this institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.83(f).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided for review by the auditor. The program statement indicates that all incarcerated individual victims would be offered tests for sexually transmitted infections.

The auditor was unable to interview an incarcerated individual who had reported sexual abuse, as the only individual that had filed an allegation over the 12 months prior to the audit was no longer housed in the institution. The auditor reviewed the institution's one (1) sexual abuse investigation file. The allegation was sexual harassment and there was no need for a forensic medical examination as part of the investigation. As there were no reported allegations of sexual abuse over the 12 months prior to the audit, there was no additional information available for the auditor to review relative to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.83(g).** PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program* was provided to the auditor. The program statement indicates that Bureau policies concerning incarcerated individual co-pays for medical treatment shall not be applied to victims of sexual abuse.

The auditor was unable to interview an incarcerated individual who had reported sexual abuse, as the only individual that had filed an allegation over the 12 months prior to the audit was no longer housed in the institution. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.83(h).** PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program was provided to the auditor. The program statement language is clear that incarcerated individual-on-incarcerated individual abusers will be offered treatment when deemed appropriate.

The auditor interviewed the chief psychologist during the onsite phase of the audit. He stated that the BOP does identify sexual abusers and will offer them treatment. There are multiple programs available throughout the BOP system, but not at FCI Ashland. Incarcerated individuals would not be required to participate in those programs. Based on this analysis, the auditor finds the institution in compliance with this provision.

## **DATA COLLECTION AND REVIEW**

## Standard 115.86: Sexual abuse incident reviews

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

| 1 | 1 | 5 | .86 | (a) |
|---|---|---|-----|-----|
|   |   |   |     |     |

| • | Does the facility conduct a sexual abuse incident review at the conclusion of every sexual abuse |
|---|--|
|   | investigation, including where the allegation has not been substantiated, unless the allegation  |
|   | has been determined to be unfounded? ⊠ Yes □ No  |

### 115.86 (b)

| • | Does such review ordinarily occur within 30 days of the conclusion of the investigation? |
|---|--|
|   | ⊠ Yes □ No   |

#### 115.86 (c)

■ Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners? ⊠ Yes □ No

### 115.86 (d)

- Does the review team: Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse? 

  Yes 

  No
- Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility? 

  Yes 
  No

| ■ Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse?   ☑ Yes □ No  |
|--|
| ■ Does the review team: Assess the adequacy of staffing levels in that area during different shifts?   ✓ Yes   ✓ No  |
| ■ Does the review team: Assess whether monitoring technology should be deployed or<br>augmented to supplement supervision by staff?   ✓ Yes   ✓ No   |
| ■ Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.86(d)(1) - (d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager? ☑ Yes □ No   |
| 115.86 (e)   |
| ■ Does the facility implement the recommendations for improvement, or document its reasons for not doing so? ⊠ Yes □ No  |
| Auditor Overall Compliance Determination   |
| ☐ Exceeds Standard (Substantially exceeds requirement of standards)  |
| Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |
| □ Does Not Meet Standard (Requires Corrective Action)  |
| Instructions for Overall Compliance Determination Narrative  |
| The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility. |
| The following evidence was analyzed in making the compliance determination:  |
| <ol> <li>Documents: (Policies, directives, forms, files, records, etc.)         <ul> <li>a. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program</li> <li>b. Sexual Abuse Investigation files</li> </ul> </li> <li>Interviews:         <ul> <li>a. Specialized Staff</li> <li>b. Incident Review Team</li> </ul> </li> </ol>   |
| Findings (by provision):   |

**115.86(a).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* In this section, the policy states that in cases of substantiated or unsubstantiated

allegations, Institution Executive Staff review the incident to assess the facility's response to the allegations. All factors noted in this Standard are considered. The IPCM documents the review in a report, including recommendations for improvements, if any. If the unsubstantiated allegation involves a staff member, the report under this section must not include the staff member's personally identifiable information. The report is submitted to the Warden, who ensures implementation of the recommendations or documents the reason for not following them. Consideration for staff affected by the incident is necessary. Efforts to mitigate potential stress associated with these events should be offered to affected staff.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months. That sexual harassment investigation was determined to be unfounded and did not require the sexual abuse incident review. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.86(b).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement requires the incident review to be completed within 30 days of the conclusion of the investigation.

During the onsite phase of the audit, the auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months. That sexual harassment investigation was determined to be unfounded and did not require the sexual abuse incident review. There was nothing additional for the auditor to review relative to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.86(c).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* This policy states the review team also may include input from the local Union President. The Union representative will be provided time to review the draft report and submit recommendations, which will be included in the review team's final report and recommendations as an addendum. Adoption of the Union's recommendations in the final report is at the discretion of the review team.

During the onsite phase of the audit, the auditor interviewed the Acting Warden. The Acting Warden explained that the IPCM leads the sexual abuse incident abuse review team and holds the review meetings with upper-level officials to review the incident and the details. The auditor reviewed the institution's one (1) sexual abuse investigation file from the previous 12 months. That sexual harassment investigation was determined to be unfounded and did not require the sexual abuse incident review. There was nothing additional for the auditor to review relative to this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.86(d).** In the PAQ, the institution provided PS 5324.12 *Sexually Abusive Behavior Prevention and Intervention Program.* The program statement properly lists each of the required elements of this provision, as well as requiring the preparation of a report to be submitted to the institution's Warden.

During the onsite phase of the audit, the auditor interviewed the Acting Warden. The Acting Warden stated that each incident review includes a consideration of each of the elements in this standard's provision. The team discusses the facts of the allegation and the findings from the investigation to determine if any of the factors in this provision may have had an impact on the incident. The team then prepares a report that is submitted to the Warden. The auditor also interviewed the IPCM who stated that she leads the incident review meetings and ensures that the team reviews each of the items in this provision. The auditor interviewed a member of the incident review team. That staff member confirmed the same information, that the team reviews each incident for each of the elements in this provision. Based on this analysis, the auditor finds the institution in compliance with this provision.

**115.86(e).** The auditor was not provided any documentation to show compliance with this provision. The auditor discussed compliance with the Acting Warden. The Acting Warden stated that best efforts are made to implement recommendations from the incident review reports. Failure to do so may lead to additional abuse incidents. Based on this analysis, the auditor finds the institution in compliance with this provision.

| Standard | 115 8 | 7. Data | collection |
|----------|-------|---------|------------|
| Jianuaru | 115.0 | ı. Dala | COHECHOIL  |

| All Yes/No Questions Must Be Answered by the Auditor to Complete the Report |  |  |  |
|---|--|--|--|
| 115.87 (  | (a)  |  |  |
|   | Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions? $\boxtimes$ Yes $\square$ No  |  |  |
| 115.87 (  | (b)  |  |  |
| • [   | Does the agency aggregate the incident-based sexual abuse data at least annually?<br>☑ Yes □ No  |  |  |
| 115.87 (  | (c)  |  |  |
| f   | Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice? $\boxtimes$ Yes $\square$ No                                      |  |  |
| 115.87 (  | (d)  |  |  |
| C   | Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews?  ☑ Yes □ No   |  |  |
| 115.87 (  | (e)  |  |  |
| ٧   | Does the agency also obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates? (N/A if agency does not contract for the confinement of its inmates.) $\square$ Yes $\square$ No $\boxtimes$ NA |  |  |
| 115.87 (  | (f)  |  |  |
|   | Does the agency, upon request, provide all such data from the previous calendar year to the Department of Justice no later than June 30? (N/A if DOJ has not requested agency data.) $\boxtimes$ Yes $\square$ No $\square$ NA   |  |  |

## **Auditor Overall Compliance Determination**

# Standard 115.88: Data review for corrective action

| 115.88  | (a)   |
|---------|---|
| •       | Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas? ⊠ Yes □ No   |
| ;<br>   | Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis?  ☑ Yes □ No   |
| ;<br>   | Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole? $\boxtimes$ Yes $\square$ No |
| 115.88  | (b)   |
| ;       | Does the agency's annual report include a comparison of the current year's data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse $\boxtimes$ Yes $\square$ No   |
| 115.88  | (c)   |
|         | Is the agency's annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means? $\boxtimes$ Yes $\square$ No   |
| 115.88  | (d)   |
| 1       | Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility? $\boxtimes$ Yes $\square$ No  |
| Auditor | Overall Compliance Determination  |
|         | Audited at Agency Level   |

# Standard 115.89: Data storage, publication, and destruction

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.89 (a)

| <ul> <li>■ Does the agency ensure that data collected pursuant to § 115.87 are securely retained?</li> <li>☑ Yes □ No</li> </ul>   |  |  |  |  |  |
|--|--|--|--|--|--|
| 115.89 (b)   |  |  |  |  |  |
| Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means? ⊠ Yes □ No   |  |  |  |  |  |
| 115.89 (c)   |  |  |  |  |  |
| ■ Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available? ⊠ Yes □ No  |  |  |  |  |  |
| 115.89 (d)   |  |  |  |  |  |
| ■ Does the agency maintain sexual abuse data collected pursuant to § 115.87 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise? ⊠ Yes □ No   |  |  |  |  |  |
| Auditor Overall Compliance Determination   |  |  |  |  |  |
|  |  |  |  |  |  |
| AUDITING AND CORRECTIVE ACTION   |  |  |  |  |  |
|  |  |  |  |  |  |
| Standard 115.401: Frequency and scope of audits  |  |  |  |  |  |
| All Yes/No Questions Must Be Answered by the Auditor to Complete the Report  |  |  |  |  |  |
| 115.401 (a)  |  |  |  |  |  |
| ■ During the prior three-year audit period, did the agency ensure that each facility operated by th agency, or by a private organization on behalf of the agency, was audited at least once? (Note The response here is purely informational. A "no" response does not impact overall compliance with this standard.)   Yes □ No |  |  |  |  |  |
| 115.401 (b)  |  |  |  |  |  |
| ■ Is this the first year of the current audit cycle? ( <i>Note: a "no" response does not impact overall compliance with this standard.</i> ) □ Yes □ No  |  |  |  |  |  |
| <ul> <li>If this is the second year of the current audit cycle, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the</li> </ul>   |  |  |  |  |  |

|  | agency, was audited during the first year of the current audit cycle? (N/A if this is <b>not</b> the second year of the current audit cycle.) $\square$ Yes $\square$ No $\boxtimes$ NA  |  |  |  |  |
|--|--|--|--|--|--|
| •  | If this is the third year of the current audit cycle, did the agency ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle? (N/A if this is <b>not</b> the <i>third</i> year of the current audit cycle.) ⊠ Yes □ No □ NA   |  |  |  |  |
| 115.40   | (h)  |  |  |  |  |
| •  | hid the auditor have access to, and the ability to observe, all areas of the audited facility? $\ \square$ No  |  |  |  |  |
| 115.40   | (i)  |  |  |  |  |
| •  | Vas the auditor permitted to request and receive copies of any relevant documents (including lectronically stored information)? $\boxtimes$ Yes $\square$ No   |  |  |  |  |
| 115.40   | (m)  |  |  |  |  |
| •  | Vas the auditor permitted to conduct private interviews with inmates, residents, and detainees? $\  \  \  \  \  \  \  \  \  \  \  \  \ $   |  |  |  |  |
| 115.40   | (n)  |  |  |  |  |
| •  | ■ Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?   ✓ Yes   ✓ No   |  |  |  |  |
| Audito   | Overall Compliance Determination   |  |  |  |  |
|  | Exceeds Standard (Substantially exceeds requirement of standards)  |  |  |  |  |
|  | Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)  |  |  |  |  |
|  | Does Not Meet Standard (Requires Corrective Action)  |  |  |  |  |
| Instruc  | ons for Overall Compliance Determination Narrative   |  |  |  |  |
| complia<br>conclus<br>not me   | ative below must include a comprehensive discussion of all the evidence relied upon in making the ce or non-compliance determination, the auditor's analysis and reasoning, and the auditor's ons. This discussion must also include corrective action recommendations where the facility does the standard. These recommendations must be included in the Final Report, accompanied by on on specific corrective actions taken by the facility. |  |  |  |  |
| The fo   | owing evidence was analyzed in making the compliance determination:  |  |  |  |  |
| <ol> <li>Documents: (Policies, directives, forms, files, records, etc.)         <ul> <li>a. Agency website</li> </ul> </li> <li>Interviews:</li> </ol> |  |  |  |  |  |

a. Specialized Staff

## Findings (by provision):

- **115.401(a).** This was the fourth audit completed for Federal Correctional Institution Ashland. The auditor confirmed this information with the Management Analyst and through the Bureau website. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.401(b).** This is the third year of the fourth PREA audit cycle. This audit of FCI Ashland is being completed as part of the third-third of the BOP facilities in the third year of the fourth PREA audit cycle. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.401(h).** During the onsite phase of the audit, the auditor was given the opportunity to complete a full site review. This included full access to all areas of the institution, so the auditor could assess all operations and talk with staff and incarcerated individuals. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.401(i).** During the onsite phase of the audit, the auditor was provided with all documentation requested in order to properly review and verify all operations related to the PREA standards. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.401(m).** During the onsite phase of the audit, the auditor requested to interview a total of 44 incarcerated individuals. The institution provided a private room for the auditor to meet with each incarcerated individual for the interview, without interruption. Based on this analysis, the auditor finds the institution in compliance with this provision.
- **115.401(n).** The institution posted the required audit notice in every housing unit, printed in two languages. The notices were also seen in public areas throughout the institution, in the public lobby and in the visitation room. The audit notice included the auditor's contact information and explained the process to send confidential information or correspondence. Based on this analysis, the auditor finds the institution in compliance with this provision.

# Standard 115.403: Audit contents and findings

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.403 (f)

The agency has published on its agency website, if it has one, or has otherwise made publicly available, all Final Audit Reports. The review period is for prior audits completed during the past three years PRECEDING THIS AUDIT. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or in the case of single facility agencies that there has never been a Final Audit Report issued.) ☑ Yes ☐ No ☐ NA

## **Auditor Overall Compliance Determination**

## **AUDITOR CERTIFICATION**

| ,           |   |
|-------------|---|
| $\boxtimes$ | The contents of this report are accurate to the best of my knowledge.   |
|             | No conflict of interest exists with respect to my ability to conduct an audit of the agency under review, and   |
|             | I have not included in the final report any personally identifiable information (PII about any inmate or staff member, except where the names of administrative |

personnel are specifically requested in the report template.

## **Auditor Instructions:**

I certify that:

Type your full name in the text box below for Auditor Signature. This will function as your official electronic signature. Auditors must deliver their final report to the PREA Resource Center as a searchable PDF format to ensure accessibility to people with disabilities. Save this report document into a PDF format prior to submission. Auditors are not permitted to submit audit reports that have been scanned. See the PREA Auditor Handbook for a full discussion of audit report formatting requirements.

| James Kenney      | _12/18/2024 |
|-------------------|-------------|
| Auditor Signature | Date        |
| Additor Signature | Date        |

PREA Audit Report – V7.

 $<sup>^{1} \</sup>mbox{ See additional instructions here: } \underline{\mbox{https://support.office.com/en-us/article/Save-or-convert-to-PDF-d85416c5-7d77-4fd6-a216-6f4bf7c7c110} \; .$ 

<sup>&</sup>lt;sup>2</sup> See *PREA Auditor Handbook*, Version 1.0, August 2017; Pages 68-69.